

1934

UNEMPLOYMENT RELIEF BONDS

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23	UNEMPLOYMENT RELIEF BONDS. Authorizes \$24,000,000 State bonds, payable from State revenues, proceeds to be expended before July 1, 1935, for unemployment relief. Creates Relief Administrator to disburse bonds, and Relief Commission, comprising State Social Welfare Director and eight members, to determine general policies	YES	
	for relief, all appointed by Governor; administrator and commission succeeding to powers and duties of Emergency Relief Administrator and commission under 1933 act. Continues civil service status of employees under 1933 act employed hereunder, exempting other employees. Authorizes State cooperation with United States in providing aid for aged.	NO	

(For full text of measure, see page 48, part II)

Argument in Favor of Senate Constitutional Amendment No. 1

Destitution resulting from unemployment has spread at an alarming rate and to alarming proportions, creating conditions and problems which can be met and solved only by the exercise of the extraordinary powers of governmental agencies.

Due to the shift of large numbers of unemployed from other places, this State is confronted with more serious conditions than exist elsewhere.

Realizing the need for prompt action, the Governor consulted with the Federal Relief Administrator, following which a gigantic relief work program involving expenditure of more than \$6,000,000 per month was tentatively agreed to. An extraordinary session of the Legislature was convened to consider the issuance and sale of State bonds to raise \$24,000,000 as the State's share.

The Legislature, working with the Governor and representatives of the Federal Relief Administrator, drafted the proposed amendment, embodying the necessary constitutional approval and delegating to the Legislature powers to carry the plan into effect. A State Administrator to be appointed by the Governor will administer and expend all work relief funds. He will carry out the plans proposed by the State Relief Commission which is created by the act. The commission is composed of nine citizens appointed by the Governor, one to be the Director of Social Welfare. It is the duty of the commission to map out the work relief program for the fiscal year ending June 30, 1935. The entire State fund, together with that contributed by the government, aggregating in excess of \$70,000,000, must be spent prior to June 30, 1935. The reason for such expenditure

is to insure the employment of every able-bodied citizen during the coming winter.

The amendment sets up an effective organization for meeting and solving the unemployment problem. This plan should be free from political influence. Cost of administration should be cut to a minimum. Public work projects will be initiated in every county, sufficient to provide work for all able-bodied citizens.

The entire \$24,000,000 must be used for relief of human needs and destitution resulting from unemployment.

In addition to setting up the comprehensive plan for providing employment, ending destitution and supplying necessary human needs, the proposed amendment authorizes the State to cooperate with the Federal government in providing pensions and other aid for the dependent aged.

The foregoing proposed constitutional amendment embodies the ideas and suggestions of His Excellency the Governor, as a means of combating unemployment in this State, which he felt justified convening the Legislature in extraordinary session, and which the Legislature, by unanimous vote, determined was essential for such purpose.

By voting for this amendment you will do your part in bringing relief for and rendering aid to that great body of loyal citizens who, through no fault of their own, suddenly and unexpectedly find themselves in dire need.

RALPH E. SWING,
Senator, San Bernardino County.

F. C. CLOUDSLEY,
Assemblyman, San Joaquin County,
Speaker of Assembly.

THOMAS A. MALONEY,
Assemblyman, City and County of
San Francisco.

UNEMPLOYMENT RELIEF BONDS. Authorizes \$24,000,000 State bonds, payable from State revenues, proceeds to be expended before July 1, 1935, for unemployment relief. Creates Relief Administrator to disburse bonds, and Relief Commission, comprising State Social Welfare Director and eight members, to determine general policies for relief, all appointed by Governor; administrator and commission succeeding to powers and duties of Emergency Relief Administrator and commission under 1933 act. Continues civil service status of employees under 1933 act employed hereunder, exempting other employees. Authorizes State cooperation with United States in providing aid for aged.

23

YES

NO

Senate Constitutional Amendment No. 1—A resolution to propose to the people of the State of California, an amendment to the Constitution of said State by adding to Article XVI thereof, a new section to be numbered 10, relating to relief of hardship and destitution due to and caused by unemployment.

Resolved by the Senate, the Assembly concurring, That the Legislature of the State of California, in extraordinary session commencing on the twelfth day of September, one thousand nine hundred thirty-four, two-thirds of the members elected to each of the two houses of the Legislature voting in favor thereof, hereby proposes to the people of the State of California that the Constitution of said State be amended by adding to Article XVI thereof a new section to be numbered ten, and to read as follows:

(This proposed amendment does not expressly amend any existing section of the Constitution, but adds a new section thereto; therefore, the provisions thereof are printed in BLACK-FACED TYPE to indicate that they are NEW.)

PROPOSED AMENDMENT TO THE CONSTITUTION.

Sec. 10. (a) In addition to moneys otherwise appropriated for the purposes hereinafter stated, the sum of twenty-four million dollars to be made available by the creation of a debt or debts, liability or liabilities of the State of California and the issuance of bonds therefor is hereby appropriated to be expended for relief of hardship and destitution due to and caused by unemployment. The moneys hereby appropriated shall be expended prior to July 1, 1935, as grants by the State of California without repayment by any grantee.

(b) A Relief Administrator shall be appointed by and hold office at the pleasure of the Governor. He shall receive such compensation as shall be fixed by the Governor until otherwise prescribed by law. He shall administer and direct the expenditure of all moneys hereby appropriated. In addition he may administer and direct the expenditure of all such funds as are made available for use within this State

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by the United States government for relief of hardship and destitution due to and caused by unemployment.

General policies for the guidance of relief administration shall be determined by a relief commission, which is hereby created. The commission shall consist of the State Director of Social Welfare, serving thereon ex officio, and eight members appointed by and holding office at the pleasure of the Governor. The members of the relief commission shall receive no salary for their services as members of such relief commission but shall receive their necessary traveling expenses. Not more than two members of the commission shall be residents of the same county or city and county and no person holding a salaried public office, other than the State Director of Social Welfare, may be a member of said commission.

The administrator and the commission shall have and exercise such powers and duties respectively as may be prescribed by law. Until otherwise provided by law, the administrator and the commission respectively shall have and exercise the powers and duties in relation to the administration and direction of the expenditure of the moneys hereby appropriated as vested in the Emergency Relief Administrator and the State Emergency Relief Commission by the "Unemployment Relief Bond Act of 1933" in relation to the administration and direction of the expenditure of moneys appropriated by that act.

From and after the date when the administrator and members of the commission first appointed hereunder qualify, the administrator and commission hereby created shall succeed to and have and exercise the powers and duties, respectively, of the Emergency Relief Administrator and State Emergency Relief Commission mentioned in the "Unemployment Relief Bond Act of 1933," in respect to the administration of the provisions of said act of 1933, and said administrator and commission mentioned in said act of 1933 shall have no further legal existence.

(c) For the purpose of assisting in the administration and in carrying out the purposes hereof and

the policies and plans determined by said commission, the relief administrator may, with the consent and approval of the commission, appoint in each county and city and county a citizens' relief committee of such number, not exceeding eleven, as the commission shall determine. The members of such committee shall serve without pay. The relief committee in each county and city and county shall have and exercise such powers and duties as may be prescribed by law and/or as may be prescribed by said commission.

(d) If, when and during such time as funds are provided or made available by the United States government or any department, officer or agency thereof for relief of hardship and destitution due to and caused by unemployment in this State, when added to the moneys hereby appropriated or otherwise provided by the State and made available for such purposes are or will, in the opinion of the Governor, be sufficient for relief of hardship and destitution due to and caused by unemployment in this State, the Governor may authorize the expenditure of such moneys for the purpose authorized by the United States government or its department, officer or agency designated for that purpose in cooperation with the State Relief Administrator and the State Relief Commission, such moneys to be expended in accordance with the laws of the State of California.

(e) For the purposes hereinabove specified bonds of the State in the aggregate principal sum of twenty-four million dollars shall be issued and sold. Unless otherwise provided by law such bonds shall be prepared, advertised, issued and sold in the manner and by the officers authorized so to act by the "Unemployment Relief Bond Act of 1933," in connection with the bonds provided for in that act, except that the bonds issued under authority of this section shall be of such denomination not less than one hundred dollars nor more than one thousand dollars each as the State Treasurer shall determine, shall be in the form of serial bonds maturing in ten equal annual installments, the first installment maturing not later than five years from date of issuance, shall bear interest at not exceeding the rate of six per cent per annum payable semiannually, both principal and interest being payable in lawful money of the United States, and the administrator and commission hereby created shall perform the duties and exercise the powers in that regard imposed by said act of 1933 upon the administrator and commission therein mentioned. The proceeds

of the sale of the bonds, including any sums paid as accrued interest thereon, shall be paid into the "Relief Fund," which fund is hereby created in the State treasury, to be paid out in accordance with law.

(f) The entire revenues of the State shall be applicable to the payment of such bonds. Out of said revenues there shall be set apart the money to be applied by the State to the payment of interest on said bonds and the principal amounts thereof as such bonds mature.

(g) The proceeds of the sale of said bonds may be used to pay the expense that may be incurred in preparing, advertising, issuing and selling the bonds, and in administering and directing the expenditure of the moneys hereby appropriated.

(h) Any person now employed under the "Unemployment Relief Bond Act of 1933," who has civil service status and who is continued in employment under this section or under any law adopted pursuant hereto shall retain his present civil service status. No other person employed under the provisions hereof or under any law adopted pursuant hereto or performing relief work provided hereunder shall be included in the State civil service or be subject to the civil service laws of this State, but shall be exempt therefrom.

(i) The Legislature shall pass all laws, general or special, necessary or convenient to carry into effect the provisions of this section.

(j) Whenever the United States government or any officer or agency thereof shall provide pensions or other aid for the aged, cooperation by the State therewith and therein is hereby authorized in such manner and to such extent as may be provided by law from funds other than funds provided for in subdivisions (a) and (e) of this section. Nothing contained in this subdivision (j) repeals, amends or modifies the Old Age Security Act of the State of California in any manner or in any respect whatsoever, and the power of the Legislature in this regard shall be the same in every respect as if this amendment to the Constitution had not been adopted.

(k) The money expended by any county, city and county, municipality, district or other political subdivision of this State made available under the provisions of this section shall not be considered as a part of the base for determining the maximum expenditure for any given year permissible under section 20 of Article XI of this Constitution independent of the vote of the electors or authorization by the State Board of Equalization.