

2008

Referendum on Amendment to Indian Gaming Compact

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REFERENDUM ON AMENDMENT TO INDIAN GAMING COMPACT.

A “Yes” vote approves and a “No” vote rejects, a law that:

- Ratifies amendment to existing gaming compact between state and Sycuan Band of the Kumeyaay Nation; amendment would permit tribe to operate 3,000 additional slot machines;
- Omits certain projects from scope of California Environmental Quality Act; amendment provides for Tribal Environmental Impact Report and intergovernmental procedure to address environmental impact;
- Specifies where revenue paid by tribe pursuant to amendment deposited; amendment requires tribe to make \$20,000,000 annual payment and pay percentage of revenue generated from the additional slot machines to the state.

SUMMARY OF LEGISLATIVE ANALYST’S ESTIMATE OF NET STATE AND LOCAL GOVERNMENT FISCAL IMPACT:

- Net increase in annual state government revenues probably in the tens of millions of dollars, growing over time through 2030.
- For local governments in San Diego County, potential net increase of revenues due to economic growth and potential increased payments from the tribe to offset higher costs.

ANALYSIS BY THE LEGISLATIVE ANALYST

BACKGROUND

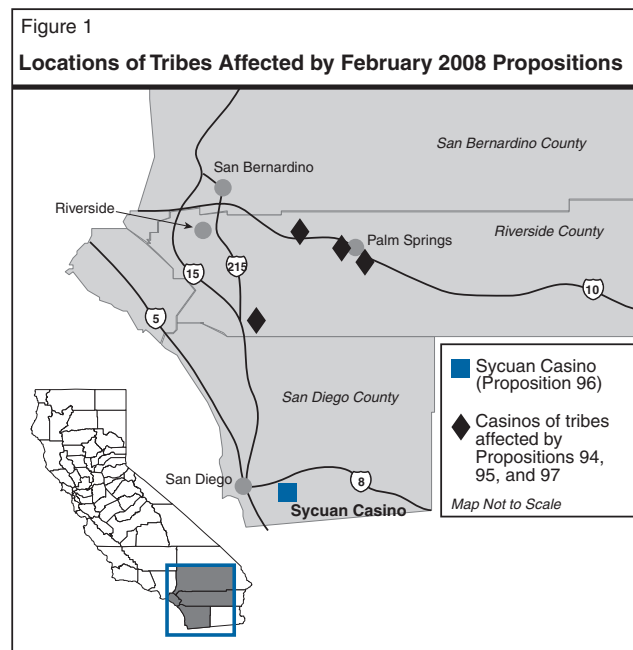
This measure relates to the gambling operations of the Sycuan Band of the Kumeyaay Nation, a tribe based near El Cajon in San Diego County.

Existing Tribal-State Compact

1999 Compact With the Sycuan Tribe.

The State Constitution allows the Governor to negotiate agreements—known as compacts—with Indian tribes. A compact authorizes a tribe to operate casinos with certain slot machines and card games. The Constitution gives the Legislature the power to accept or reject compacts. In 1999, the Governor and 58 tribes, including the Sycuan tribe, reached agreements on casino compacts (known as the “1999 compacts”), and the Legislature passed a law approving them. The U.S. government—which reviews all compacts under federal law—then gave the final approval to these compacts. All of the 1999 compacts contain similar provisions giving tribes exclusive rights to operate certain gambling activities in California. Several tribes have negotiated amendments to their 1999

compacts in recent years. However, for most of the 58 tribes—including the Sycuan tribe—the 1999 compacts remain in effect today.



Sycuan Tribe’s Casino Has About 2,000 Slot Machines. The Sycuan tribe’s lands are in San Diego County about 25 miles east of downtown San Diego. The location of the tribe’s casino is shown in Figure 1. The Sycuan tribe’s casino facility includes about 2,000 Nevada-style slot machines, the maximum allowed under the tribe’s 1999 compact. In addition, the tribe currently operates a few hundred other machines (such as bingo-style machines) which are not governed by compacts.

Sycuan Tribe Now Pays About \$5 Million Per Year to the State. Under federal law, tribes do not pay most state and local taxes. Under the 1999 compacts, however, the Sycuan tribe and other tribes agreed to make annual payments to two state government funds.

- ***Revenue Sharing Trust Fund (RSTF).*** A tribe’s payments to the RSTF are based on a portion of the slot machines it operates. Currently, the Sycuan tribe pays about \$2.3 million per year to this fund. The state distributes \$1.1 million per year from the RSTF to each of the 71 federally recognized Indian tribes in California that have no casino or a small casino (less than 350 slot machines).
- ***Special Distribution Fund (SDF).*** A tribe’s payments to the SDF are based on the revenue of its slot machines and the number of the machines that the tribe operated on September 1, 1999. Currently, the Sycuan tribe pays around \$2.6 million per year to this fund. (Annual revenues to the fund have been about \$130 million.) The state spends moneys from the SDF for purposes related to casino compacts, such as: (1) covering shortfalls in the RSTF, (2) funding programs that assist people with gambling problems, (3) paying costs of state agencies that regulate tribal casinos, and (4) making grants to local governments affected by tribal casinos.

State Regulates Certain Casino Activities and Payments. The 1999 compacts give the state certain powers to regulate tribal casinos. State officials may visit casino facilities, inspect casino records, and verify required payments under the compacts. Two entities in

state government—the California Gambling Control Commission and the Department of Justice—perform the regulatory duties described in the compacts. Most of the information and documents received by the state is required to be kept confidential.

Requirements to Address Environmental Impacts of Casinos. The California Environmental Quality Act (CEQA) requires state and local governments to review significant negative environmental impacts of many projects that they fund or allow to be built. Under CEQA, there is a process to see that these negative impacts are reduced or avoided where feasible. Currently, neither the state nor a tribe is subject to CEQA’s requirements when a casino is built. Casino projects, however, may affect the environment both on tribal lands and outside of tribal lands. Under the 1999 compacts, when tribes build, expand, or renovate casinos, they must prepare a report on the significant negative environmental impacts of the project and offer the public a chance to comment. They must also make a “good faith effort” to reduce or avoid those impacts outside of their reservations.

Union Status of Casino Employees. Under the 1999 compacts, tribes agreed to certain requirements in the area of labor relations. Unions that want to organize employees of casinos must be given access to the employees. Both the tribe and the union can express their opinions so long as they do not threaten employees, use force against them, or promise benefits. Before a union can represent employees in negotiations with the tribe, it must win a secret ballot election of the employees. (A few later compacts have a different process for determining union representation.) No union currently represents the Sycuan tribe’s casino employees.

Current Compact Expires in 2020. The 1999 compact with the Sycuan tribe expires on December 31, 2020.

Recent Agreements and Legislation

Governor and Tribe Negotiated Compact Amendment in 2006. In August 2006, the Governor and the Sycuan tribe reached an agreement to change the tribe’s 1999 compact.

(This proposed agreement is called the “compact amendment.”) The compact amendment would allow the tribe to expand its gambling operations significantly. It would also require the tribe, among other things, to pay more money to the state. In June 2007, the Governor and the tribe also signed a memorandum of agreement (MOA) to take effect at the same time as the compact amendment. The MOA addresses various casino operational issues.

Legislature Passed Bills Related to the Compact Amendment in 2007. In June 2007, the Legislature passed Senate Bill 175, which approves the compact amendment with the Sycuan tribe. The Legislature also passed a bill approving MOAs with the Sycuan tribe and three other tribes. The Governor signed the bills in July 2007.

Compact Approval Measure Put on Hold by This Referendum. The bill approving the compact amendment with the Sycuan tribe would have taken effect on January 1, 2008. However, this proposition, a referendum on SB 175, qualified for the ballot. As a result, SB 175 was put “on hold,” and the compact amendment

and MOA can take effect only if this proposition is approved by voters.

PROPOSAL

If approved, this proposition allows SB 175, the compact amendment, and the MOA with the Sycuan tribe to go into effect, subject to approval by the U.S. Department of the Interior. Major provisions of these agreements are summarized in Figure 2 and in the analysis below. If this proposition is rejected, the tribe could continue to operate its casino under the 1999 compact.

Compact Amendment

Number of Nevada-Style Slot Machines Could Increase. The compact amendment allows the Sycuan tribe to operate up to 5,000 Nevada-style slot machines at its casinos—up from 2,000 under the 1999 compact.

Eligible Locations for Casino Facilities. Under both the 1999 compact and the proposed compact amendment, the Sycuan tribe may operate up to two casinos within the boundaries of its tribal lands. Under the compact amendment, these boundaries may be adjusted in

Figure 2

Key Facts About Current and Proposed Compacts With Sycuan Tribe

	Current— Under 1999 Compact	Proposed— If Voters Approve Proposition 96
Casinos allowed on tribal lands in San Diego County	2	2
Nevada-style slot machines allowed	2,000	5,000
Payments to the state	Currently, around \$5 million per year to two state funds. No payments to the state General Fund.	At least \$23 million per year. More payments when the tribe expands its casino operations. Nearly all of the money would go to the General Fund.
Environmental impacts and increased costs of local services	<ul style="list-style-type: none"> • Tribe must make good faith effort to reduce or avoid significant negative environmental impacts off of tribal lands. • State uses funds paid by tribes to make grants to local governments. 	Before commencing specified casino projects, tribe and county and/or city would either: <ul style="list-style-type: none"> • Enter into enforceable agreement to reduce or avoid significant environmental impacts and to pay for increased public service costs, or • Go to arbitration to settle disagreements on these issues.
Expiration date	December 31, 2020	December 31, 2030

the future to include 1,600 acres adjacent to the tribe's reservation.

Increase in Payments to the State. Under the compact amendment, the Sycuan tribe's payments to the state would increase significantly. Its payments to the RSTF would increase to \$3 million per year—up from the current annual level of about \$2.3 million. The tribe's annual payments to the SDF—currently around \$2.6 million—would end. For the first time, however, the tribe would make payments to the General Fund, the state's main operating account. (The General Fund receives about \$100 billion each year from all sources, and its funds can be used by the Legislature for any purpose.) The Sycuan tribe's annual payment to the General Fund would total at least \$20 million under the compact amendment. In addition to this minimum payment, the tribe would pay to the General Fund an annual amount equal to 15 percent of the net revenues of the slot machines it adds to its casinos after the compact amendment takes effect. (In general terms, a slot machine's net revenue is the amount of money that gamblers put in the slot machine minus the money paid out as prizes from the machine.)

Covering Shortfalls in the RSTF. The compact amendment requires the state to use a part of the tribe's payments to the General Fund if they are needed to cover shortfalls in the RSTF—the state fund that gives each tribe with no casino or a small casino \$1.1 million each year.

Tribal Payments to State May Decline in Certain Instances. Under the compact amendment, if the state allows a nontribal entity to operate slot machines in nearby areas, the tribe's required payments to the state would be significantly reduced or eliminated.

Addressing Environmental Impacts and Increased Costs of Local Services. The compact amendment expands requirements in the 1999 compact for the Sycuan tribe to address significant environmental impacts of its casinos that occur outside of the tribe's reservation. Before the tribe builds or expands a casino, it would be required to prepare a draft report on these impacts and offer the public a chance to comment. The tribe then would prepare a final report on environmental impacts—including responses to public comments. Next, the tribe

would have to begin negotiating enforceable agreements to address these impacts with (1) San Diego County and (2) any city that includes or is located within one-quarter mile of a proposed facility. Under these agreements, significant environmental impacts outside of the reservation must be reduced or avoided, where feasible. The agreements also must provide for local governments to receive “reasonable compensation” for increased public service costs due to the casino, such as costs of public safety and gambling addiction programs. The tribe, county, or city can demand binding arbitration in cases where the parties cannot come to an agreement. When an arbitrator reaches a decision, it would become part of the required agreements with the local governments described above.

Other Provisions. The compact amendment includes numerous other provisions concerning casino operations. Any parts of the 1999 compact that are unchanged by the amendment (such as the requirements in the area of labor relations) would remain in effect.

Extends Expiration Date to 2030. The compact amendment would extend the tribe's compact by ten years—to December 31, 2030.

Memorandum of Agreement

Various Aspects of Casino Operations Addressed. The MOA establishes certain requirements for the tribe's casino operations, including:

- ***Independent Audits Required to Be Given to the State.*** The 1999 compact requires tribes to have an independent accountant audit casino operations each year. The MOA includes an explicit requirement for the tribe to provide a copy of this audit to state regulators on a confidential basis.
- ***Casino Operating Guidelines.*** The MOA requires the Sycuan tribe to maintain certain minimum internal control standards (MICS) at its casinos. The MICS are operating guidelines that cover such things as individual games, customer credit, and money handling. Recently, a court ruled that a federal agency has no authority to regulate certain MICS at tribal casinos. The MOA gives state regulators the ability to enforce

the Sycuan tribe’s compliance with MICS so long as the federal agency lacks this authority.

- **Problem Gambling Provisions.** The MOA requires the tribe to take several actions to identify and assist problem gamblers.
- **Child and Spousal Support Orders.** Under the MOA, the tribe agrees to require its casino employees to comply with state court and agency orders to make payments for child, family, and spousal support.

- The extent to which Californians redirect spending from businesses on nontribal lands to businesses—including gambling—on tribal lands.
- The way that tribes, state regulators, the federal government, and the courts interpret the compact amendment and MOA.

The major fiscal effects for the state and local governments are discussed below. The nearby box discusses fiscal issues concerning the other tribal casino measures on this ballot: Propositions 94, 95, and 97.

FISCAL EFFECTS

The fiscal effects of the compact amendment and MOA on the state and local governments would depend on several factors, including:

- The extent to which the tribe expands its casino operations.
- The success of the tribe in (1) attracting more out-of-state visitors and (2) getting Californians to spend more of their “gambling dollars” within the state instead of in Nevada or elsewhere out of state.
- General trends in the California casino industry.

State and Local Governments

Increased Payments to the State. Under the compact amendment, the Sycuan tribe’s payments to the state would increase significantly. Currently, the Sycuan tribe pays around \$5 million per year to two state funds. Under the compact amendment, the tribe’s payments to the state would total at least \$23 million per year. If the tribe significantly expands the number of slot machines at its casinos, its annual payments to the state eventually would increase by tens of millions of dollars. This could result in a total payment of

Other Tribal Casino Measures on the Ballot

Four Compact Amendments Are on This Ballot. Three other tribes’ compact amendments are addressed in Propositions 94, 95, and 97. The locations of the tribes’ casinos are shown in Figure 1.

The Four Measures Would Expand the Industry Significantly. If voters approve all four of the propositions, California’s casino industry—currently with over 60,000 slot machines at about 58 facilities—probably would expand significantly. Combined, the four measures would allow four Southern California tribes to expand their casinos with up to 17,000 new slot machines. Other tribes also are planning casino expansions.

State Government Fiscal Effects. If voters approve the four propositions, overall annual payments from the four tribes to the state would total at least \$131 million. As these tribes expand their casinos, they would make additional payments to the state’s General Fund. There would be reductions in other state revenues partially offsetting these increased payments. Our best estimate is that annual state revenues over the next few years would increase by a net amount of less than \$200 million. Over the longer run, the net annual increase could be in the low to mid hundreds of millions of dollars, lasting until 2030.

Local Government Fiscal Effects. If voters approve the four propositions, there could be the following primary fiscal effects on local governments:

- **Economic Activity.** There could be a significant net increase in economic activity affecting Riverside County (where three of the four tribes are located) and cities near some of the tribes’ casinos.
- **Tribal Payments.** Local governments in Riverside County and San Diego County could receive increased payments from the tribes to offset all or a portion of higher service costs.

well over \$50 million annually by 2030. Virtually all of the new payments would go to the state's General Fund.

Decreases in Other State and Local Revenues. The compact amendment would result in reductions of other revenues received by the state and local governments:

- **Effects on Taxable Economic Activity.** As tribal gambling expands, Californians would spend more of their income at tribal facilities, which are exempt from most types of state and local taxes. This means Californians would spend less at other businesses that *are* subject to state and local taxes—for example, hotel, restaurant, and entertainment businesses off of tribal lands. This would result in reduced tax revenues for the state and local governments.
- **Reduced Gambling-Related Revenues.** The state and local governments currently receive revenues from other forms of gambling—such as the California Lottery, horse racing, and card rooms. Expanded gambling on tribal lands could reduce these other sources of state and local revenues. In addition, as the Sycuan tribe expands its casino operations, it may attract customers who otherwise would go to the casinos of other California tribes. If this occurs, these other tribes would receive fewer revenues from their casinos and could pay less to the state under the terms of their compacts.
- **Less Money in the SDF.** If voters approve this proposition, the Sycuan tribe would stop making payments to the SDF. (Other propositions on this ballot also would reduce payments to the SDF.) Under current law, the first priority use of money in the SDF is to cover shortfalls in the RSTF so that tribes with no casino or a small casino receive a \$1.1 million annual payment. If there is still not enough money to cover RSTF shortfalls, the compact amendment requires the state to use a part of the Sycuan tribe's payment to the General Fund to make up the difference. In addition, other programs (such as grants to local governments) funded by the SDF might need to be reduced and/or paid for from the General Fund.

While these revenue decreases are difficult to estimate, the combined impact would probably be in the low tens of millions of dollars annually.

San Diego County

Local Economic Effects. Under the compact amendment, the Sycuan tribe may expand its casino operations significantly on its lands near El Cajon in San Diego County. The tribe's expanded customer base would include people coming to San Diego County from other counties or outside the state to gamble and purchase goods and services. This spending would occur both on tribal lands and in surrounding areas. As a result, local governments in San Diego County would likely experience net growth in revenues from increased economic activity. The amount of this growth is unknown.

Increased Payments to Cover Higher Costs of Local Services. As casinos expand, surrounding local governments often experience higher costs to provide services, such as for public safety, traffic control, and gambling addiction programs. In certain instances under the compact amendment, the tribe would be required to negotiate with San Diego County and any affected city government to pay for the higher costs of local services and significant environmental impacts.

Summary of Fiscal Effects

Currently, the Sycuan tribe pays the state about \$5 million per year. If voters approve this proposition and the Sycuan tribe expands its gambling operations significantly, the tribe's annual payments to the state could increase by tens of millions of dollars, potentially resulting in total payments to the state of well over \$50 million annually by 2030. Reductions in taxable economic activity, other gambling-related revenues, and the tribe's payments to the SDF would partially offset these increased payments. In total, annual state revenues probably would increase by a net amount of tens of millions of dollars, growing over time through 2030.

For local governments in San Diego County, there would likely be a net increase of revenues due to economic growth, and there could be increased payments from the tribe to offset higher service costs.

★ ARGUMENT IN FAVOR OF PROPOSITION 96 ★

PROTECT HUNDREDS OF MILLIONS OF DOLLARS EACH YEAR IN OUR STATE BUDGET BY VOTING YES ON PROPS. 94, 95, 96, AND 97.

Under new Indian Gaming Revenue Agreements negotiated by the Governor and approved by bipartisan majorities of the Legislature, the Sycuan Band of the Kumeyaay Nation and three other Southern California tribes will pay a much higher percentage of their gaming revenues to the state.

At a time when California faces a budget crisis, these agreements will provide hundreds of millions of dollars in new revenues each year—billions in the years ahead to help pay for public safety, education, and other services.

Your YES vote on Props. 94 through 97 preserves these agreements and protects the new revenues they provide. Voting NO would undo the agreements and force our state to lose billions.

A YES VOTE IS ENDORSED BY A BROAD COALITION, including: • California Fire Chiefs Association • California Statewide Law Enforcement Association • California Association for Local Economic Development • Peace Officers Research Association of California, representing 60,000 police and sheriff officers • Congress of California Seniors • California Indian Tribes
OUR STATE FACES A BUDGET CRISIS—VOTING YES PROTECTS FUNDING FOR VITAL STATE SERVICES.

California faces mounting budget deficits. These agreements won't solve our budget problems, but they provide vitally needed help.

The last thing we need is to cancel these new agreements and put our state billions of dollars further in the hole.

“Voting YES protects billions in new revenues to fund public safety, education, and other vital services.”—Sheldon Gilbert, President, California Fire Chiefs Association
VOTING YES KEEPS GAMING ON EXISTING TRIBAL LANDS IN SOUTHERN CALIFORNIA—WHILE PROVIDING BENEFITS TO OUR ENTIRE STATE.

Props. 94 through 97 will allow the tribes to add slot machines on their existing tribal lands in Riverside and

San Diego Counties. In return, the tribes will pay increased revenues from these machines to the state to support services in communities statewide.

VOTING YES AUTHORIZES NEW PROTECTIONS FOR THE ENVIRONMENT, CASINO EMPLOYEES, AND LOCAL COMMUNITIES.

Key provisions in the agreements include: • Increased state regulatory oversight through audits and random inspections. • Strict new environmental standards for casino-related projects. • Binding mitigation agreements that increase coordination between tribes and local governments, including compensation for law enforcement and fire services. • Increased protections for casino workers, including the right to unionize.

VOTING YES BENEFITS CALIFORNIA TRIBES AND OUR ECONOMY.

The agreements will create thousands of new jobs for Indians and non-Indians.

Also, under the new agreements, these tribes will share tens of millions of dollars from their revenues with tribes that have little or no gaming.

“Tribes throughout California support these agreements. They provide the state with much-needed new revenues and provide smaller, non-gaming tribes with funding to help our people become self-reliant and to fund healthcare, education, and other services on our reservations.”—Chairman Raymond Torres, Torres-Martinez Desert Cahuilla Indians

PROTECT OUR STATE BUDGET. PROTECT CALIFORNIA TAXPAYERS. PROTECT VITAL SERVICES.

VOTE YES on 94, 95, 96, and 97.

www.YESforCalifornia.com

GOVERNOR ARNOLD SCHWARZENEGGER

JACK O'CONNELL, California Superintendent of Public Instruction

CHIEF GENE GANTT, Legislative Director California Fire Chiefs Association

★ REBUTTAL TO ARGUMENT IN FAVOR OF PROPOSITION 96 ★

The bottom line: The Big 4 gambling deals failed to include the accountability necessary to make good on their promises.

Other tribal-state compacts require easily verified, per slot machine payments to the state, but the Big 4 politically powerful tribes get to pick and choose which slot machines to count. It's a revenue formula ripe for manipulation.

“They allow the tribes themselves—instead of an independent auditor—to determine the amount of net winnings that would be subject to revenue sharing with the state.”—San Francisco Chronicle

Even the independent Legislative Analyst has called their revenue promises unrealistic.

And the problems don't stop there . . .

Other compacts require slot machines be located on reservation lands. Proposition 96 gives Sycuan state permission to operate slots on land not currently part of their reservation.

Other compacts make it easier for casino workers to get decent wages and affordable health insurance. The Big 4

deals do not, at great expense to taxpayers. University professors studied one of the Big 4 tribes and found more than half of the children of their casino workers were forced to rely on taxpayer-funded health care. That's unacceptable.

These are terrible deals for California. They promise 4 wealthy tribes billions in profits, while shortchanging casino workers, our schools, our police and fire departments, other tribes, and our environment.

This is too low a standard to set for future tribal-state compacts. Let's force the Legislature to do better. Vote NO on 94, 95, 96, 97.

JOHN F. HANLEY, Fire Captain Fire Fighters Local 798

DOLORES HUERTA, Co-Founder United Farm Workers

MAURY HANNIGAN, Former Commissioner and Chief Executive Officer California Highway Patrol

★ **ARGUMENT AGAINST PROPOSITION 96** ★

It's amazing what millions of dollars in political contributions can get you in Sacramento these days. Just ask four of the wealthiest and most powerful tribes in the state—Pechanga, Morongo, Sycuan, and Agua Caliente.

After wining and dining the Legislature, the Big 4 tribes cut a deal for ONE OF THE LARGEST EXPANSIONS OF CASINO GAMBLING IN U.S. HISTORY—far beyond the modest increase voters were promised. *It's a sweetheart deal for the Big 4 tribes, but a raw deal for other tribes, taxpayers, workers, and the environment.*

Fortunately, nearly 3 million referendum signatures were submitted to demand the opportunity voters now have to OVERTURN THESE LEGISLATIVE GIVEAWAYS.

We urge you to take advantage of this hard fought opportunity to VOTE NO on 94, 95, 96, and 97. Ask the tough questions and get the facts.

How much gambling expansion are we talking about? Add up all the slot machines at a dozen big Vegas casinos, including the Bellagio, MGM Grand, Mirage, and Mandalay Bay, and they still wouldn't total the 17,000 additional slot machines these deals authorize. Sycuan could more than double their current 2,000 maximum number of slot machines to 5,000. California would become home to some of the largest casinos in the world.

Why do other tribes oppose these deals? Just 4 of California's 108 tribes would get UNFAIR CONTROL OVER ONE-THIRD OF THE STATE'S INDIAN GAMING PIE, with dominant casinos that could ECONOMICALLY DEVASTATE SMALLER TRIBES.

Who would calculate how much revenue goes to the state? The Big 4 tribes themselves. The deals include an EASILY MANIPULATED REVENUE SHARING FORMULA that lets THE BIG 4 DECIDE WHICH SLOT MACHINES TO COUNT AND HOW MUCH TO PAY THE STATE.

In short: The deals let the Big 4 tribes off the hook for fair revenue sharing with taxpayers.

Why do they promise more education revenues when NOT ONE PENNY OF IT IS GUARANTEED TO OUR SCHOOLS? That's what the California Federation of Teachers would like to know. They're opposed to these deals.

Why do labor unions oppose the Big 4 deals? The deals would shower 4 wealthy tribes with billions in profits, but FAIL TO ENSURE THE MOST BASIC RIGHTS FOR CASINO WORKERS, INCLUDING AFFORDABLE HEALTH INSURANCE.

Why didn't the Big 4 deals include strict environmental protections? Unlike previous compacts with other tribes, the BIG 4 DEALS FAILED TO INCLUDE LANGUAGE THAT TRULY MIRRORS THE CALIFORNIA ENVIRONMENTAL QUALITY ACT to give citizens a meaningful voice on casino expansion projects that threaten our environment.

The Big 4 tribes went to great expense to try to prevent you from having a say on their deals. That's because they know that their UNFAIR, POLITICAL DEALS will not stand up to voter scrutiny.

Join public safety officials, educators, tribes, taxpayers, labor unions, senior groups, civil rights and environmental organizations, and VOTE NO on 94, 95, 96, and 97. *Force them back to the drawing board to come up with a better plan that's fair to other tribes, taxpayers, and workers.*

MARTY HITTELMAN, President
California Federation of Teachers

JOHN A. GOMEZ, JR., President
American Indian Rights and Resources Organization

LENNY GOLDBERG, Executive Director
California Tax Reform Association

★ **REBUTTAL TO ARGUMENT AGAINST PROPOSITION 96** ★

The campaign against the Indian Gaming Revenue Agreements (Props. 94, 95, 96, 97) is funded and led by a Las Vegas casino owner and a few gambling interests that don't want competition. They are making false claims. Here are the facts.

FACT: THE AGREEMENTS INCREASE STATE OVERSIGHT AUTHORITY.

"These agreements contain tough fiscal safeguards—including audits of gaming revenues by state regulators. Props. 94–97 will provide our state with hundreds of millions each year in essential new revenues."—Alan Wayne Barcelona, President, California Statewide Law Enforcement Association

FACT: GAMING UNDER THESE AGREEMENTS IS LIMITED TO FOUR EXISTING INDIAN RESERVATIONS.

"Props. 94-97 simply allow four tribes in Riverside County and San Diego County to have a limited number of additional slot machines in gaming facilities on their existing lands."

—Carole Goldberg, Professor of Law and Native American Studies

FACT: THE AGREEMENTS BENEFIT TRIBES ACROSS CALIFORNIA.

"The agreements will provide important revenues to tribes

with little or no gaming."—Chairwoman Lynn Valbuena, Tribal Alliance of Sovereign Indian Nations

FACT: THE AGREEMENTS INCREASE ENVIRONMENTAL PROTECTIONS.

"These agreements contain strict new environmental safeguards for tribal gaming projects, including provisions that mirror the California Environmental Quality Act."—Linda Adams, Secretary, California Environmental Protection Agency

FACT: BILLIONS WILL GO TO PUBLIC SERVICES, INCLUDING EDUCATION.

"Voting YES provides California with billions available for education, children's health, and many other state services. Voting NO would take away billions, making our budget problems worse."—Jack O'Connell, California Superintendent of Public Instruction

YES on 94, 95, 96, and 97.

LINDA ADAMS, Secretary
California Environmental Protection Agency

CHIEF GENE GANTT, Legislative Director
California Fire Chiefs Association

ALAN WAYNE BARCELONA, President
California Statewide Law Enforcement Association

QUICK-REFERENCE GUIDE

PROP 96 Referendum on Amendment to Indian Gaming Compact

SUMMARY

Put on the Ballot by Petition Signatures

“Yes” Vote approves, and “No” Vote rejects, a law that ratifies an amendment to existing gaming compact between the state and Sycuan Band of the Kumeyaay Nation. Fiscal Impact: Net increase in annual state revenues probably in the tens of millions of dollars, growing over time through 2030.

WHAT YOUR VOTE MEANS

YES A YES vote on this measure means: The Sycuan Band of the Kumeyaay Nation—a tribe that owns a casino in San Diego County with about 2,000 slot machines—could operate up to 5,000 slot machines. The tribe would make increased payments to the state annually through 2030.

NO A NO vote on this measure means: The Sycuan tribe would be able to continue operating its existing casino, but would not be able to significantly expand its casino operations. The tribe’s current payments to the state would not be affected.

ARGUMENTS

PRO YES on 94, 95, 96, 97 preserves four tribal gaming agreements and protects hundreds of millions of dollars each year they will provide to our state. The agreements increase the percentage of revenues tribes pay to the state, mandate strict new environmental protections, and share revenues with non-gaming tribes.

CON *Part of Sacramento political deal for 4 wealthy, powerful tribes. Bad deal for California.* Huge casino gambling expansion. Could economically devastate other tribes. Lacks protections for workers, environment. *Loophole language lets tribes manipulate revenue and underpay state.* Revenue claims wildly exaggerated. Schools not guaranteed 1¢. NO—94, 95, 96, 97.

FOR ADDITIONAL INFORMATION

FOR
Coalition to Protect California’s Budget and Economy
(800) 827-1267
info@YESforCalifornia.com
www.YESforCalifornia.com

AGAINST
Californians Against Unfair Deals—No on 94, 95, 96, 97, A coalition of tribes, educators, taxpayers, public safety officials, labor, seniors, environmentalists.
(310) 996-2676
www.NoUnfairDeals.com

PROP 97 Referendum on Amendment to Indian Gaming Compact

SUMMARY

Put on the Ballot by Petition Signatures

“Yes” Vote approves, and “No” Vote rejects, a law that ratifies an amendment to existing gaming compact between the state and Agua Caliente Band of Cahuilla Indians. Fiscal Impact: Net increase in annual state revenues probably in the tens of millions of dollars, growing over time through 2030.

WHAT YOUR VOTE MEANS

YES A YES vote on this measure means: The Agua Caliente Band of Cahuilla Indians—a tribe that owns two casinos in Riverside County with about 2,000 slot machines—could operate up to 5,000 slot machines. The tribe would make increased payments to the state annually through 2030.

NO A NO vote on this measure means: The Agua Caliente tribe would be able to continue operating its existing casinos, but would not be able to significantly expand its casino operations. The tribe’s current payments to the state would not be affected.

ARGUMENTS

PRO YES on 94, 95, 96, 97 preserves four tribal gaming agreements and protects hundreds of millions of dollars each year they will provide to our state. The agreements increase the percentage of revenues tribes pay to the state, mandate strict new environmental protections, and share revenues with non-gaming tribes.

CON *Part of Sacramento political deal for 4 wealthy, powerful tribes. Bad deal for California.* Huge casino gambling expansion. Could economically devastate other tribes. Lacks protections for workers, environment. *Loophole language lets tribes manipulate revenue and underpay state.* Revenue claims wildly exaggerated. Schools not guaranteed 1¢. NO—94, 95, 96, 97.

FOR ADDITIONAL INFORMATION

FOR
Coalition to Protect California’s Budget and Economy
(800) 827-1267
info@YESforCalifornia.com
www.YESforCalifornia.com

AGAINST
Californians Against Unfair Deals—No on 94, 95, 96, 97, A coalition of tribes, educators, taxpayers, public safety officials, labor, seniors, environmentalists.
(310) 996-2676
www.NoUnfairDeals.com

PROPOSITION 96

This law proposed by Senate Bill 175 of the 2007–2008 Regular Session (Chapter 39, Statutes of 2007) is submitted to the people of California as a referendum in accordance with the provisions of Section 9 of Article II of the California Constitution.

This proposed law adds a section to the Government Code; therefore, new provisions proposed to be added are printed in *italic type* to indicate that they are new.

PROPOSED LAW

SECTION 1. Section 12012.51 is added to the Government Code, to read:

12012.51. (a) The amendment to the tribal-state gaming compact entered into in accordance with the Indian Gaming Regulatory Act of 1988 (18 U.S.C. Sec. 1166 to 1168, incl., and 25 U.S.C. Sec. 2701 et seq.) between the State of California and the Sycuan Band of the Kumeyaay Nation, executed on August 30, 2006, is hereby ratified.

(b) The terms of the amended compact ratified by this section shall apply only to the State of California and the tribe that has signed it, and shall not bind any tribe that is not a signatory to the amended compact. The Legislature acknowledges the right of federally recognized tribes to exercise their sovereignty to negotiate and enter into compacts with the state that are materially different from the amended compact ratified pursuant to subdivision (a).

(c) (1) In deference to tribal sovereignty, none of the following shall be deemed a project for purposes of the California Environmental Quality Act (Division 13 (commencing with Section 21000) of the Public Resources Code):

(A) The execution of an amendment to the amended tribal-state gaming compact ratified by this section.

(B) The execution of the amended tribal-state gaming compact ratified by this section.

(C) The execution of an intergovernmental agreement between a tribe and a county or city government negotiated pursuant to the express authority of, or as expressly referenced in, the amended tribal-state gaming compact ratified by this section.

(D) The execution of an intergovernmental agreement between a tribe and the California Department of Transportation negotiated pursuant to the express authority of, or as expressly referenced in, the amended tribal-state gaming compact ratified by this section.

(E) The on-reservation impacts of compliance with the terms of the amended tribal-state gaming compact ratified by this section.

(F) The sale of compact assets, as defined in subdivision (a) of Section 63048.6, or the creation of the special purpose trust established pursuant to Section 63048.65.

(2) Except as expressly provided herein, nothing in this subdivision shall be construed to exempt a city, county, or city and county, or the California Department of Transportation, from the requirements of the California Environmental Quality Act.

(d) Revenue contributions made to the state by the tribe pursuant to the amended tribal-state gaming compact ratified by this section shall be deposited in the General Fund, or as otherwise provided in the amended compact.

PROPOSITION 97

This law proposed by Senate Bill 957 of the 2007–2008 Regular Session (Chapter 41, Statutes of 2007) is submitted to the people of California as a referendum in accordance with the provisions of Section 9 of Article II of the California Constitution.

This proposed law adds a section to the Government Code; therefore, new provisions proposed to be added are printed in *italic type* to indicate that they are new.

PROPOSED LAW

SECTION 1. Section 12012.46 is added to the Government Code, to read:

12012.46. (a) The amendment to the tribal-state gaming compact entered into in accordance with the Indian Gaming Regulatory Act of 1988 (18 U.S.C. Sec. 1166 to 1168, incl., and 25 U.S.C. Sec. 2701 et seq.) between the State of California and the Agua Caliente Band of Cahuilla Indians, executed on August 8, 2006, is hereby ratified.

(b) (1) In deference to tribal sovereignty, none of the following shall be deemed a project for purposes of the California Environmental Quality Act (Division 13 (commencing with Section 21000) of the Public Resources Code):

(A) The execution of an amendment to the amended tribal-state gaming compact ratified by this section.

(B) The execution of the amended tribal-state gaming compact ratified by this section.

(C) The execution of an intergovernmental agreement between a tribe and a county or city government negotiated pursuant to the express authority of, or as expressly referenced in, the amended tribal-state gaming compact ratified by this section.

(D) The execution of an intergovernmental agreement between a tribe and the California Department of Transportation negotiated pursuant to the express authority of, or as expressly referenced in, the amended tribal-state gaming compact ratified by this section.

(E) The on-reservation impacts of compliance with the terms of the amended tribal-state gaming compact ratified by this section.

(F) The sale of compact assets, as defined in subdivision (a) of Section 63048.6, or the creation of the special purpose trust established pursuant to Section 63048.65.

(2) Except as expressly provided herein, nothing in this subdivision shall be construed to exempt a city, county, or city and county, or the California Department of Transportation, from the requirements of the California Environmental Quality Act.

(c) Revenue contributions made to the state by tribes pursuant to the amended tribal-state gaming compact ratified by this section shall be deposited in the General Fund.