2006

Voter Information Guide for 2006, Primary

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I, Bruce McPherson, Secretary of State of the State of California, do hereby certify that the measures included herein will be submitted to the electors of the State of California at the Primary Election to be held throughout the State on June 6, 2006, and that this guide has been correctly prepared in accordance with the law.

Witness my hand and the Great Seal of the State in Sacramento, California, this 13th day of March, 2006.

Bruce McPherson
Secretary of State
Dear California Voter,

There is no greater right than the right to vote — to participate in the electoral process, to elect responsible leaders, and to make your voice heard. As the Primary Election nears, I urge you to exercise this fundamental right on Tuesday, June 6th.

In this Voter Information Guide, you will find information to assist you in making informed choices on Election Day. Impartial analyses, arguments in favor and against two measures, statements from candidates, and other useful information is presented here as your one-stop educational point of reference. These materials are also available on the Secretary of State’s website at www.ss.ca.gov. The website also provides a link to campaign finance disclosure information (http://cal-access.ss.ca.gov) so you can learn who is funding each of the campaigns.

To prepare for Election Day, please carefully review the material in this Voter Information Guide. As a registered voter, you have the opportunity to further strengthen the foundation of our democracy by exercising your right to vote.

Please let my office or your local elections official know if you have questions, ideas, or concerns about registering to vote or voting. To contact the office of the Secretary of State, call our toll-free number — 1-800-345-VOTE or visit our website at www.ss.ca.gov to find contact information for your local elections official.

Thank you for being a part of California’s future by casting your vote in the June 6th Primary Election.
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YOUR VOTE MAKES A DIFFERENCE! ★★★

FOLLOW THESE 3 SIMPLE STEPS OF VOTING

REGISTER ★★★

If you are a United States citizen, a resident of California, not in prison or on parole for conviction of a felony, and will be 18 years of age by June 6, 2006, you can register to vote for this election. To register to vote, you can:

- Call or visit your county elections office (see page 60 for contact information).
- Call the Secretary of State’s Toll-Free Voter Hotline at 1-800-345-VOTE.
- Register online at www.ss.ca.gov/elections/elections_vr.htm.

Your completed registration form should be received by your county elections office at least 15 days before the election (May 22, 2006).

LEARN ★★★

There are several ways you can learn about candidates and ballot measures.

- **Your County Sample Ballot** provides the location of your polling place, polling place hours, who your local and state legislative candidates are, how to apply for an absentee ballot, and how to use the voting equipment in your county.

- **The State Voter Information Guide** provides the information you need to know about statewide candidates and ballot measures. An audio version is available for the visually impaired by calling 1-800-345-VOTE. The State Voter Information Guide is also available online at www.voterguide.ss.ca.gov.

- **Cal Access** is an online tool which provides information on who is contributing campaign funds to support or oppose statewide candidates and ballot measures. Go online at http://cal-access.ss.ca.gov for more information.

- **Talk with Family and Friends** because the decisions you make in the voting booth are important and help keep our country strong.

VOTE ★★★

**Election Day is Tuesday, June 6, 2006.** The polls are open from 7:00 a.m. to 8:00 p.m.

- **Find Your Polling Place**—The location of your polling place is provided on the back of your county sample ballot. You can also find your polling place by calling your county elections office or online at http://www.ss.ca.gov/elections/elections_ppl.htm.

- **To Vote by Mail**—Your county sample ballot contains an application for an “absentee ballot.” In order to receive your absentee ballot in time to vote, this application must be received by your county elections office by May 30, 2006. In order to be counted, your absentee ballot must be received by your county elections office no later than 8:00 p.m. on Election Day, June 6, 2006.
DECLINE TO STATE VOTERS ★★★
(VOTERS NOT AFFILIATED WITH A POLITICAL PARTY)

**For whom can I vote?**

If you are registered to vote with a political party, you may only vote at this primary election for the candidates running for office from the party with which you are registered and for and against measures. However, if you did not select a political party when you registered to vote, some of the political parties will allow you to vote for their candidates anyway. If you are not registered with a political party, upon request you can vote a ballot of any political party that has notified the Secretary of State that it will permit “unaffiliated” voters to help nominate their candidates.

The following political parties are allowing voters who are not registered with a political party to request and vote their party’s ballot at the June 6, 2006 Primary Election:

- American Independent Party
  (all candidates except county central committee candidates)
- Democratic Party
  (all candidates except county central committee candidates)
- Republican Party
  (all candidates except county central committee candidates)

You may NOT request more than one party’s ballot. If you do not request a specific ballot, you will be given a nonpartisan ballot containing only the names of candidates for nonpartisan offices and the measures to be voted upon at the June 6, 2006 Primary Election.
THE PROCESS OF VOTING ABSENTEE ★ ★ ★

Any registered voter may vote by absentee ballot. Rather than go to the polls to cast a ballot on Election Day, you may apply for an absentee ballot, which you will need to complete and return to your elections official.

To apply for an absentee ballot, you may use the application printed on your Sample Ballot, which you will receive prior to every election, or apply in writing to your county elections official. You will need to submit a completed application or letter to your county elections official between 29 days and 7 days before the election. The application or letter must contain:

1. your name and residence address as stated on your registration card;
2. the address to which the absentee ballot should be sent (if different than your registered address);
3. the name and date of the election in which you would like to vote absentee; and
4. the date and your signature.

Once your application is processed by your county elections official, the proper ballot type/style will be sent to you. After you have voted, insert your ballot in the envelope provided for this purpose, making sure you complete all required information on the envelope. You may return your voted absentee ballot by:

1. mailing it to your county elections official;
2. returning it in person to a polling place or elections office within your county on Election Day; or
3. authorizing a legally allowable third party (relative or person residing in the same household as you) to return the ballot on your behalf.

Regardless of how the ballot is returned, it MUST be received by the time polls close (8 p.m.) on Election Day. Late-arriving absentee ballots are not counted.

Once your voted absentee ballot is received by your county elections official, your signature on the absentee ballot return envelope will be compared to the signature on your voter registration card to determine that you are the authorized voter. To preserve the secrecy of your ballot, the ballot will then be separated from the envelope and the ballot becomes as anonymous and secret as any other ballot.

Apply to Be a Permanent Vote-By-Mail Voter

Any voter may apply for PERMANENT ABSENT VOTER STATUS (Elections Code § 3201). These voters are automatically sent a vote-by-mail ballot for every election without having to fill out an application every time. Please contact your county elections official to apply to become a permanent vote-by-mail voter if you wish to receive vote-by-mail ballots for all future elections. To find out who your county elections official is, go to pages 60 and 61 of this guide or online at www.ss.ca.gov/elections/elections_d.htm to see a list of contact information for all county elections officials.
BALLOT MEASURE SUMMARY ★★★

**PROP 81** California Reading and Literacy Improvement and Public Library Construction and Renovation Bond Act of 2006.

**SUMMARY** Put on the Ballot by the Legislature

This act provides for a bond issue in an amount not to exceed a total of six hundred million dollars ($600,000,000) to provide funds for the construction and renovation of public library facilities in order to expand access to reading and literacy programs in California’s public education system and to expand access to public library services for all residents of California. Fiscal Impact: State cost of about $1.2 billion over 30 years to pay off both the principal ($600 million) and interest ($570 million) costs of the bonds. One-time local costs (statewide) of about $320 million for local matching contributions.

**WHAT YOUR VOTE MEANS**

**YES**
A YES vote on this measure means: The state could sell $600 million in bonds to provide grants to local agencies for the construction, renovation, and/or expansion of local library facilities. Local agencies would contribute about $320 million of their own funds towards these projects.

**NO**
A NO vote on this measure means: The state could not sell $600 million in bonds for these purposes.

**ARGUMENTS**

**PRO**
Proposition 81 builds new community libraries and renovates old ones. It encourages school-library partnerships and helps fight illiteracy, without tax increases. $600 million in state matching funds combines with local funding to provide safe havens for children after school and greater library access for seniors, businesses, disabled, and families.

**CON**
Free spending politicians have misspent our money. We should not spend $9 billion a year on welfare for illegal aliens, and then borrow money for libraries. A no vote forces free spending politicians to cut welfare for illegal aliens to pay for our libraries. Vote No on Proposition 81.

**FOR ADDITIONAL INFORMATION**

**FOR**
Nancy Mooney
Yes for Libraries
1215 19th St. #200
Sacramento, CA 95814
916-737-9325
mooneyna@aol.com
www.yesforlibraries.com

**AGAINST**
Thomas N. Hudson
Executive Director
California Taxpayer Protection Committee
9971 Base Line Road
Elverta, CA 95626-9411
916-991-9300
info@protecttaxpayers.com
www.protecttaxpayers.com

**PROP 82** Preschool Education. Tax on Incomes Over $400,000 for Individuals; $800,000 for Couples. Initiative Constitutional Amendment and Statute.

**SUMMARY** Put on the Ballot by Petition Signatures

Establishes voluntary preschool education for all four-year olds. Funded by 1.7% tax on individual income over $400,000; couples’ income over $800,000. Fiscal Impact: Increased annual revenues of $2.1 billion in 2007–08, growing with the economy in future years. All revenues would be spent on the new preschool program.

**WHAT YOUR VOTE MEANS**

**YES**
A YES vote on this measure means: The state would make a free, voluntary, half-day public preschool program available to all 4-year olds. The state would impose a new tax on high-income taxpayers to pay for the new program.

**NO**
A NO vote on this measure means: The state would not: (1) establish a new preschool program available to all 4-year olds or (2) impose a new tax on high-income taxpayers to pay for such a program. (The state and federal governments would continue to provide existing public preschool services, primarily to children of low-income families.)

**ARGUMENTS**

**PRO**
PROP. 82 WILL PREPARE MORE CHILDREN TO READ AND LEARN, WHICH WILL STRENGTHEN K–12 EDUCATION. It encourages parental involvement, expands teacher training, has no cost for 99.4% of taxpayers, and provides for independent audits and criminal penalties for misuse of funds. Groups representing 450,000 classroom teachers say YES on 82.

**CON**
Proposition 82 is the wrong approach. Let’s fix K–12 first before creating a new education bureaucracy and spending $2.4 billion per year for only a 4–5% increase in preschool enrollment. There are better, more cost-effective ways to expand preschool. Please vote NO on 82.

**FOR ADDITIONAL INFORMATION**

**FOR**
Yes on 82, Preschool for All
1171 South Robertson Blvd., Suite 182
Los Angeles, CA 90035
310-786-7605
info@yeson82.com
www.YesOn82.com

**AGAINST**
Stop the Reiner Initiative —No on 82
3001 Douglas Blvd., Suite 225
Roseville, CA 95661
916-218-6640
info@NoProp82.org
www.NoProp82.org
MAY 8, 2006
First day to apply for an absentee ballot by mail

MAY 22, 2006
Last day to register to vote

MAY 30, 2006
Last day that county elections officials will accept an application for an absentee ballot by mail

REMEMBER TO VOTE!
POLLs ARE OPEN FROM 7:00 A.M. TO 8:00 P.M.

JUNE 6, 2006
Last day to apply for an absentee ballot in person at the office of the county elections official

JUNE 6, 2006
ELECTION DAY!
California Reading and Literacy Improvement and Public Library Construction and Renovation Bond Act of 2006.

- This act provides for a bond issue in an amount not to exceed a total of six hundred million dollars ($600,000,000) to provide funds for the construction and renovation of public library facilities in order to expand access to reading and literacy programs in California’s public education system and to expand access to public library services for all residents of California.
- First priority given to eligible projects that were not funded under 2000 Library Bond Act.
- State General Fund money appropriated to pay off bonds.

Summary of Legislative Analyst’s Estimate of Net State and Local Government Fiscal Impact:

- State cost of about $1.2 billion over 30 years to pay off both the principal ($600 million) and interest ($570 million) costs of the bonds. Payments of about $40 million per year.
- One-time local costs (statewide) of about $320 million to pay for a share of library facility projects. Potential additional local operating costs (statewide) of several millions of dollars annually.

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<th>Final Votes Cast by the Legislature on SB 1161 (Proposition 81)</th>
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<td>Assembly: Ayes 57 Noes 15</td>
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ANALYSIS BY THE LEGISLATIVE ANALYST

BACKGROUND

For the most part, cities, counties, and special districts pay the costs of operating and building local libraries. These libraries do receive some money from the state and federal government for local library operations. For example, local libraries throughout the state are receiving about $46 million this year from the state and federal governments for various operating costs.

The state also provides funds to help pay for the construction and renovation of library facilities. This funding typically is raised through general obligation bonds. For example:

- In 1988, state voters approved Proposition 85, which authorized $75 million in general obligation bonds to fund grants to local agencies for building, expanding, or renovating library buildings.
- In 2000, voters approved Proposition 14, which provided an additional $350 million in bond funds for library projects.

Both grant programs required local agencies to pay for 35 percent of the cost of the project with their own funds. Proposition 14 funded 45 projects, many of which are currently under way. Eligible applications were submitted for an additional 60 projects which were not funded. These unfunded applications sought $506 million in state bond funding.
PROPOSAL

This proposition allows the state to sell $600 million of general obligation bonds for local library facilities. The state would use these bond funds to provide grants to local governments to:

- Construct new libraries.
- Expand or renovate existing libraries.
- Acquire land for new or expanded libraries.
- Provide related furnishings and equipment.

These grant funds could not be used for (1) books and other library materials, (2) certain administrative costs of the project, (3) interest costs or other charges for financing the project, or (4) ongoing operating costs of the new or renovated facility.

This grant program is similar to the 2000 program. For example, local agencies would be required to pay 35 percent of the project cost and individual grants could range from $50,000 to $20 million.

The new program grants first priority to eligible applications that were submitted but not funded under Proposition 14. No more than $300 million of the new funding would be reserved for these applications. The remaining bond funds would be available for new applications. The measure also reserves $25 million for “joint use” projects serving both a library and a public education institution (such as a school district or college).

The proposition provides for a seven-member state board to adopt policies for the program and decide which local agencies would receive grants.

In reviewing local applications, the board must consider factors such as (1) the needs of urban, suburban, and rural areas; (2) the age and condition of existing library facilities in the area; and (3) the financial ability of the local agencies to operate library facilities.

_Bonds._ General obligation bonds are backed by the state, meaning the state is required to pay the principal and interest costs on these bonds. State General Fund revenues would be used to pay these costs. These revenues come primarily from state personal and corporate income taxes and the state sales tax.

FISCAL EFFECT

_Costs to Pay Off Bonds._ For these bonds, the state would likely make principal and interest payments from the state’s General Fund over a period of about 30 years. If the bonds are sold at an average interest rate of 5 percent, the cost would be almost $1.2 billion to pay off both the principal ($600 million) and interest ($570 million). The average payment would be about $40 million per year.

_Local Cost to Match State Funds._ As mentioned above, in order to receive a state grant a local agency must provide 35 percent of the project cost. Thus, on a statewide basis, local agencies would need to spend about $320 million. The cost would vary by local agency depending on the cost of the specific project.

_Costs to Operate New Library Facilities._ Local agencies that build new or expand existing libraries would likely incur additional operating costs. These costs—statewide—could be several millions of dollars annually.
• Proposition 81 strengthens the partnership between local schools and libraries.
  Millions of our friends and neighbors suffer silently from functional illiteracy. They are unable to read and perform daily life skills like paying bills, understanding instructions on medicine bottles or workplace safety manuals.
  Illiteracy often passes from one generation to the next. Businesses suffer from productivity losses and lower quality products. Without basic literacy skills, good-paying jobs are simply out of reach for many.
  Illiteracy is not limited by age, race, gender, or geography. Over three million native English-speaking Californians are functionally illiterate.
  Libraries and schools are working together to educate our youth and provide literacy programs to adults and families to reverse this trend.
  • Local libraries are vital to education, provide a safe place for children, and serve the disabled.
  Libraries provide critical literacy and job skill improvement programs for children and adults. They are a safe place for students to study and complete homework assignments. For many, they are the only place to study and use computers to compete in today’s information economy. Libraries also provide large print books, books on tape, and other services for people with disabilities.
  • Libraries are underfunded and in disrepair.
  Skyrocketing library use is causing an already underfunded system to rapidly deteriorate. Many communities have no local libraries, despite significant local population growth.
  This makes it difficult to take advantage of important children’s reading programs, student homework centers, services for seniors and the disabled, and literacy programs.
  A 2003 needs assessment, conducted by the California State Library, concludes there are more than 500 public library building projects needed in the next five years.

• Proposition 81 is not a tax increase.
  By using state bond money for renovating or building libraries, more local funds will be available for expanding children’s reading programs, improving book collections, providing services for seniors and people with disabilities, and increasing literacy efforts.
  • State pays 65%—local government pays 35%.
  While this effort will not fund all our library needs, approved projects combine both state bond money (65% of project costs) and local funding (35%), maximizing the effectiveness of these critical resources. Previously approved projects between libraries and schools are targeted for priority funding. Most of the new projects funded by this bond money will also be school/library partnerships.
  • Proposition 81 puts money into vital needs, not administrative overhead.
  By law, local governments cannot use one penny of this bond money for administrative costs.
  Libraries can build homework centers for students, expand literacy centers and facilities for reading programs, and upgrade electrical and telecommunications systems to accommodate computers and increased Internet access for students, people with disabilities, and adult learners.
  • By strengthening the partnership between libraries and schools, Proposition 81 will be an important part of achieving California’s literacy goals and strengthening our entire educational system.
  Please join us. Vote Yes on Proposition 81.

JACQUELINE JACOBBERGER, President
League of Women Voters of California

HENRY L. LACAYO, State President
Congress of California Seniors

MARY BERGAN, President
California Federation of Teachers

Did we not say that the supporters of Proposition 81 would tell you how much they needed your money? As we said, they would claim that they don’t have enough money, and only this money would save libraries in this state.

What happened to the $300 million loan we gave them in 2000, just six short years ago? How did they spend that money? If you go back and read their arguments from that time, they said exactly the same thing that they are saying now.

The problem is the politicians have refused to make libraries a priority. Today, state spending is $43 billion more than it was just 7 short years ago. Could the state use just two percent of that money to pay for library improvements?

Yes, they could, but that means the politicians would have to take the money from their pet projects, like welfare, free health care, and reduced college tuition for illegal aliens, and give it to libraries.

Why would they do that, however, if we just keep letting them borrow the money for the services we want, and letting them spend our tax dollars on their pet projects?

Voting against this bond is not a vote against libraries. It is a vote against free spending politicians who spend their money on candy, and buy meat and bread with the credit card.

We will either say no now, or face bankruptcy very soon. Join us and say no.

ASSEMBLYMAN RAY HAYNES, Member
California State Assembly

JON COUPAL, President
Howard Jarvis Taxpayers Association

LEW UHLER, President
National Tax Limitation Committee
ARGUMENT AGAINST PROPOSITION 81

It is never enough.

Did you realize that, prior to 1986, the state only owed $4 billion in bonds? California and its taxpayers built our entire freeway system, the entire university system, our water system, and all of our grade and high schools without borrowing a dime.

Today, we, our children, and our grandchildren owe over $50 billion, a one thousand two hundred and fifty percent increase in just 20 years. And it is still not enough.

In 1988, the politicians told us our libraries were in trouble, and needed more money. We were told that even though the state had a $20 billion budget, we were in trouble. We were told that the state could not afford to spend anything out of its budget on libraries, and we had to borrow the money. So we took out our credit card and borrowed $75 million.

But it wasn’t enough.

In 2000, we were told our libraries were in trouble again, and, even though the state budget was $64 billion, we could not afford to spend a dime of that money on libraries, and we had to borrow another $350 million for libraries. We were told by the politicians we would save our libraries if we just borrowed this money one more time. So we took out our credit card again, and borrowed the money.

Six years later, we are again being told that we need to borrow money for libraries, only this time they need $600 million.

Since 1988, the price tag for our libraries has risen 600 percent in borrowed money. Since 1988, the state budget has increased 500 percent, from $20 billion to $100 billion. The state has five times the money it had in 1988, and it can’t find $600 million for libraries? In our present budget, $600 million is 6/10ths of one percent of the budget. We spent $9 billion on illegal alien welfare last year, yet the state can’t find one dime in money for libraries, and has to borrow money again? Something is wrong.

We are going to be told how important libraries are, and how we have to borrow the money again. These politicians want our children and our grandchildren to keep paying more and more, so they can keep giving more and more of their money to illegal aliens and self-indulgent bureaucrats.

The only way we can stop this is to say no. Maybe if we say no, they will quit asking us to pull out the credit card. Maybe they will quit spending money on stuff we don’t want, and start spending it on stuff we do want, like libraries. Instead of letting them borrow the money, we need to tell them to take the money away from the illegals, and give it to us in libraries. Please say no to this bond. It is not a no to libraries; it is a no to self-indulgent politicians who have spent our tax dollars unwisely.

Tell them enough is enough.

ASSEMBLYMAN RAY HAYNES, Member
California State Assembly

LEW UHLER, President
National Tax Limitation Committee

JON COUPAL, President
Howard Jarvis Taxpayers Association

REBUTTAL TO ARGUMENT AGAINST PROPOSITION 81

The opponents’ argument is simply misleading.

California’s infrastructure needs have always required an investment. In the 1950s and 60s, when many of the state’s great building projects were undertaken, bonds were a commonly used financing method.

Under Prop. 81, the annual interest and principal payment will be less than $2 per California resident . . . to build and renovate dozens of libraries statewide . . . bring thousands of local jobs, and significantly boost local economies . . . foster partnerships between libraries and schools . . . help fight illiteracy and support education.

California’s population of young people and seniors—the two most significant library users—has exploded and continues to swell.

Although Proposition 81 asks for significantly less than the $4 billion needed to fully meet anticipated need by 2011, by combining a 65% state match with 35% locally generated funds, Prop. 81 will actually result in nearly $900 million being spent in local communities.

And, libraries are more relevant than ever in the Internet age. They are a resource for people needing assistance, instruction, or free access to computers or high speed Internet. Libraries are community centers and safe places for children to go after school. They help fight illiteracy and are an essential component of a quality education. Just visit your local library on the weekend, a weekday afternoon, or any morning at opening time. You’ll find an institution that is alive, crowded, and essential to the community.

Support the school/library partnership. Vote Yes on Prop. 81.

BILL HAUCK, President
California Business Roundtable

JONATHAN LIGHTMAN, Executive Director
Faculty Association of California Community Colleges

TED LEMPERT, President
Children Now
OVERVIEW OF THE MEASURE

This proposition changes the California Constitution and state law to create and support a new, publicly funded, preschool program for children to attend in the year prior to kindergarten. Figure 1 shows the main provisions of this proposition, which are discussed in more detail below.

BACKGROUND

Prior to starting kindergarten, most children in California attend some form of preschool or child care program. There is wide variety in the types of programs offered.

Typically, a program where children are cared for in groups is referred to as center-based care, also known as a child or day care center, preschool, or nursery school. Survey data suggest that 62 percent of the state’s 4-year olds attend some kind of center-based program prior to attending kindergarten. Participation rates, however, vary

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**FIGURE 1**

**Proposition 82: Main Provisions**

- **Creation of New Preschool Program**
  - Establishes the right for all children to receive one year of voluntary state-funded preschool beginning in 2010.
  - Offers the program for at least three hours a day for 180 days a year.
  - Creates new standards for curriculum and teacher qualifications.

- **New Tax on High-Income Earners**
  - Imposes an additional tax on high-income earners in the state.
  - Uses these tax revenues solely for the new preschool program.

- **Funding for New Preschool Program**
  - Increases significantly the per-child funding rate for most preschool children.
  - Provides additional funding to support facilities to house the new program.
  - Provides grants to students and to colleges and universities to support training for teachers and aides.
widely by family income level. For example, about 80 percent of 4-year olds in high-income families (earning over $75,000 a year) attend center-based programs, while the comparable figure for low-income families (less than $18,000 a year) is 49 percent. Children not in center-based care are tended by parents or relatives, or served by other arrangements (including babysitters, nannies, and family child care providers).

All center-based programs must meet minimum health and safety requirements in order to be licensed by the state. Of the children in center-based care, about one-half are served by state and federal programs. These programs primarily serve children who come from low-income families. The three largest programs are:

- **State Preschool.** This program provides services for 3 hours a day, 175 days a year. It focuses on helping children with both academic and developmental skills. The state spends about $210 million annually for 4-year olds in the program.

- **State General Child Care.** This program, which typically runs 220 days a year, is similar to preschool in the morning, with adult-supervised enrichment programs in the afternoon. The state spends about $150 million annually for 4-year olds in this program.

- **Federal Head Start.** This provides both an education program and family support services—including health, nutrition, and social services. The federal government spends about $500 million annually for California 4-year olds in this program.

A variety of providers—both not-for-profit and for-profit—serve the other half of California 4-year olds attending center-based programs. Families typically pay for these services. Even though most center-based programs are licensed by the state, programs can vary considerably with regard to focus, structure, participation cost, and teachers’ educational backgrounds.

**PROPOSAL**

Proposition 82 creates a new state program which significantly expands access to publicly funded preschool.

**Who Does the Program Cover?**

The new program provides 4-year olds access to one year of free preschool. The proposition guarantees this service for all children born on or after June 6, 2006 (that is, 4-year olds starting preschool in 2010). Participation in the new preschool program would be voluntary. It would also be free of charge. (The proposition provides an exception in the case of a “funding emergency,” when the Legislature could, with a two-thirds vote and approval of the Governor, pass a one-year requirement that parents pay a fee to help cover the costs of the program. Even in this case, no child could be denied access based on an inability to pay.)

**What Are the Key Components of the Program?**

The preschool program would consist of the following major components:

- **Curriculum Standards.** The state would determine new standards for what would be taught in the new preschool program. These standards would be based on (1) what the state determines is age and developmentally appropriate and (2) the academic content that is taught in kindergarten through grade 3 classrooms.

- **Staffing Ratios.** The new program requires that for every 20 children, there must be at least one credentialed teacher and one instructional aide. By comparison, state preschool programs must have ratios of no more than 24 children taught by one teacher and two adults. Other licensed preschool programs must have ratios of at least 1 teacher to 12 children, or 1 teacher and 1 aide to 15 children.
• **Access.** The proposition requires that: (1) preschools be located near students’ homes, (2) parents be permitted to choose among programs, and (3) children with special needs (including those requiring special education services and non-English speakers) have access to the program.

• **Operational Hours.** The new state preschool program must operate at least 3 hours a day, 180 days a year. This is similar to what most preschool programs currently offer, although only the state and federal programs have specific legal requirements.

**How Would Teachers Be Affected?**

Teachers working in a preschool funded by this measure would have to (1) meet certain qualification requirements and (2) be compensated at specified levels.

**Teacher Qualification Requirements.** The proposition significantly increases educational requirements for preschool teachers. It requires that by July 2014, all teachers in the new state preschool program must have a four-year college degree. (Researchers estimate that around 30 percent of preschool teachers in California currently have a college degree.) By July 2016, teachers would also need to hold a new early learning teaching credential. This would likely require an additional year of education beyond a college degree. (Elementary school teachers could teach in the new preschool program if they receive their elementary teaching credentials prior to 2010 and take roughly one year of college classes in early childhood education.)

Currently, there is no minimum educational requirement for instructional aides working in preschool programs. Proposition 82 requires that preschool aides in the new state program complete 48 units of college, including 24 units studying early childhood education.

Figure 2 summarizes these new requirements and compares them against current licensed preschool programs.

**Teacher Compensation Requirements.** The measure introduces compensation requirements.
for preschool teachers and aides. Currently, local programs have full discretion to decide what level of salary and benefits to provide to their preschool employees. Researchers estimate that preschool teachers earn an average annual salary of around $27,000.

The proposition requires that, once they have a college degree and early learning teaching credential, full-time preschool teachers be compensated “similarly” to teachers in the kindergarten through grade 12 (K–12) public school system in their local county. (The proposition defines “full-time” as teaching two three-hour sessions per day.) Currently, the statewide average annual teacher salary for public K–12 unified school districts is around $60,000. Together with health benefits and state and district contributions for retirement, K–12 teachers’ average annual compensation package is currently around $76,000. Like teachers, aides in the new preschool program would also have to be compensated similarly to aides in the K–12 system.

In addition, the proposition extends the collective bargaining rights currently offered to public school teachers to all employees working for providers of the new preschool program, including those who work for private preschool providers.

Who Would Administer the Program?

County Offices of Education (COEs) would have primary responsibility for implementing the program at the local level. They must develop detailed plans describing how the county will meet the program’s requirements. The COEs could choose to begin offering services to children in 2007, starting with those living near low-performing elementary schools, or they could wait and offer services to all interested students beginning in fall 2010.

The COEs would select public and/or private preschool programs to serve as providers of the new program. Providers would have to meet all the requirements described above in order to receive funding. Existing State Preschool, State General Child Care, and Head Start programs would be given priority in receiving this new funding. Similar to K–12 public schools, preschool providers would have to be nondiscriminatory and without religious affiliation in order to be eligible to participate in the new public system.

The state Superintendent of Public Instruction (SPI) would have primary responsibility for overseeing the new preschool program. The SPI would allocate funding for the new preschool program to COEs based on a uniform, statewide per-student rate. For the first ten years of the program, funds would be distributed across counties based on the number of 4-year olds living in each county. Thereafter, funds would be distributed based on the number of students each county serves.

How Would the New Preschool Program Be Funded?

The proposition establishes a new personal income tax (PIT) rate on high-income earners to support the new preschool program. The measure would impose an additional 1.7 percent tax rate on taxable incomes over:

- Individuals—$400,000.
- Heads-of-household—$544,457.
- Married couples—$800,000.

This would increase the top “marginal” tax rate (that is, the rate applied to the last dollar of income) from 9.3 percent to 11 percent. (See box on following page for an example of how the new rate would affect taxpayers.) Combined, these high-income earners currently represent less than 1 percent (or about 100,000) of total personal income taxpayers in the state. These taxpayers pay about one-third of the $45 billion in annual PIT revenues. The higher tax rate would take effect on January 1, 2007.
An Example of the Impact of the New Tax Rate

A single person with a taxable income of $700,000 a year currently would pay 2005 California personal income taxes of about $63,000. Most of the income would currently be taxed at the state’s top marginal rate of 9.3 percent. Under Proposition 82, this same single person would pay 9.3 percent on most of the income up to $400,000, but would then pay 11 percent on the income between $400,000 and $700,000. This would result in a total tax payment under the measure of $68,100—an increase of $5,100.

Proposition 63, passed by voters in 2004, imposes an additional 1 percent tax rate on incomes above $1 million to support mental health services. (This tax currently raises around $700 million a year for these services.) Taxpayers with incomes above $1 million would continue to pay this added rate under Proposition 82. Thus, Proposition 82’s additional 1.7 percent rate would increase these taxpayers’ total marginal PIT rate from 10.3 percent to 12 percent. Based on current information, this would be the highest state PIT rate in the country.

How Would the Funds Be Used?

Revenues generated from the new tax described above would be deposited directly in a special state preschool fund. The revenues could only be used to support the new preschool program and not for any other purpose or program.

There are four primary ways in which these funds would be spent: (1) funding the day-to-day operations of preschools, (2) establishing facilities to house the program, (3) training teachers and aides, and (4) developing a reserve fund to help guarantee future program stability.

Program Operations. The majority of the revenues generated for the preschool program would be used to provide salaries and benefits for teachers, aides, and directors; purchase supplies and materials; administer, evaluate, and oversee the program; and support other operational and maintenance needs. (The proposition limits state and local program administration costs to no more than 6 percent of total annual program expenditures.)

Facilities and Teacher Training. Beyond these ongoing operational expenditures, Proposition 82 also allocates certain funds for start-up costs. Specifically, it allows a total of up to $2.7 billion of the tax revenues generated for the preschool program to be used primarily over the first ten years of the program to fund the following activities:

- **Up to $2 Billion for Facilities to House Preschool Programs.** These funds may be used to support construction, lease, purchase, or renovation of facilities. Based on facility needs plans submitted by each COE, the Superintendent would determine the timing and distribution of this funding.

- **Up to $700 Million to Help Prepare Preschool Teachers and Aides to Meet New Qualification Requirements.** Up to $200 million may be used for financial aid (scholarships or forgivable loans) to support full- or part-time students seeking to attain the college education required of teachers and aides in the new preschool program. Up to $500 million may be provided to the state’s public colleges and universities to develop and offer coursework in early childhood education, including a new preschool teacher credentialing program.

Reserve. In addition, Proposition 82 establishes an operating reserve for the preschool program. Over the course of the first ten years after passage of
the proposition, a portion of the revenues generated by the new tax must be set aside in this reserve account. After ten years, the account must contain enough funds to operate the new preschool program for one year. The program could access the reserve in any year that the statewide per-student preschool program funding level would decline without it.

**Implementation Dates.** As described above, the measure has various starting dates and timeframes specified for various activities. Figure 3 summarizes these implementation dates.

**FISCAL EFFECT**

Proposition 82 would have significant impacts on both state revenues and spending.

**State Revenues**

As noted above, the higher PIT rate created by the proposition would take effect January 1, 2007. We estimate that this rate would raise roughly $500 million in 2006–07 (a partial fiscal year effect). Revenues would increase to a full-year amount of about $2.1 billion in 2007–08, and then grow to around $2.6 billion by 2010–11, when the program would be open to all 4-year olds in the state.

**Potential Taxpayer Responses.** Exactly how taxpayers would respond to the higher marginal tax rate created by Proposition 82 is difficult to estimate. The above revenue estimates, however, incorporate certain actions taxpayers would likely take. For example, the estimates assume that some high-income taxpayers will take actions—such as changing the way that some business-related income is claimed—to minimize the net impact of the PIT rate increase. By reducing the overall income claimed by these high-income earners, these actions would also result in some annual revenue reductions to the state General Fund (around $100 million) and the mental health program created by Proposition 63 (in the tens of millions of dollars).

The above estimates do not, however, take into account more extreme taxpayer responses—

---

**FIGURE 3**

**Timeline for Implementation of Proposition 82**

| Finance |
|-----------------|--------------------------------------------------------------------------------|
| 2007 | New tax on high-income earners begins to generate revenue for new preschool program (roughly $2 billion annually). |
| 2007–17 | Funding provided for facilities to house preschool program (up to $2 billion in total over life of program). |
| 2016 | State operating reserve must contain enough funds to operate the program for one year. |

| Program Requirements |
|----------------------|--------------------------------------------------------------------------------|
| 2007–10 | Counties can choose to offer preschool services to 4-year olds, prioritizing children who live near low-performing elementary schools. |
| 2010 | All 4-year olds in the state must have equal access to free, voluntary preschool services. |

| Teacher Training |
|------------------|--------------------------------------------------------------------------------|
| 2007–17 | Grants provided to public universities and colleges to train teachers and aides (up to $500 million). |
| 2007–17 | Grants provided to individuals taking college courses required for teachers and aides (up to $200 million). |
| 2014 | Teachers must have a college degree. Aides must have a year and a half of college, and have taken several early childhood education courses. |
| 2016 | Teachers must hold an early learning teaching credential or the equivalent. |
such as high-income earners leaving the state or not moving here—as a result of the higher rates. To the extent this occurred, revenues for the new preschool program, the state General Fund, and the Proposition 63 mental health program could be reduced more significantly.

**Impact on Preschool Program Spending**

As noted above, all the revenues raised by the higher tax rate would be available solely for the new preschool program. The following amounts would be set aside during the first ten years of the program:

- Up to $2.7 billion for facilities, teacher training, and financial aid.
- A reserve containing enough funds in 2017 to run the program for one year.

The remaining funds would be available for the day-to-day operation of preschools.

**Measure Would Provide Around $6,000 Per Student.** We estimate that there would be about $2 billion a year to run the preschool program in 2010–11, the first year all 4-year olds are guaranteed access to a preschool program. The level of funding available for each preschool student would depend primarily upon the number of children who decide to participate in the program. Based on information from other states that offer public preschool for all 4-year olds, our best estimate is that—over time—roughly 70 percent of 4-year olds would participate in the new preschool program. (See nearby box for more information on possible participation in the program.) At this rate, we estimate that in 2010–11, the proposition would provide around $6,000 per student in the new preschool program. (By comparison, we estimate that California’s per-student funding rate for its existing state preschool would be approximately $4,000 in 2010–11.) The overall amount of revenue would not change regardless of the number of children who enroll, so per-student funding levels would increase if fewer children chose to participate and decrease if more children enrolled in the program.

**Participation Rates Will Likely Increase**

Reports from other states that have implemented voluntary public preschool for all 4-year olds suggest that as many as 70 percent of California’s 4-year olds may opt to participate in the new state program over the long run. In addition, some families will opt to keep their children in private preschools. This could be around 10 percent of all 4-year olds. Combining both private and public preschool expected participation rates, the percent of 4-year olds attending center-based preschool may increase to as high as 80 percent statewide. This compares to the current center-based enrollment estimate of 62 percent.

**Existing Programs Could Augment the Per-Pupil Funding Rate Statewide ($750 to $2,000 Per Pupil).** The new preschool program may also be able to take advantage of resources provided to existing state and federal programs that serve 4-year olds. Depending upon future legislative decisions, the rate at which these programs maintain existing services, and how the costs of special education students are addressed, these programs could contribute additional support to the new preschool program in the range of $750 to $2,000 per student. Adding these funds to the funding provided by Proposition 82, there would be between $6,750 and $8,000 per pupil for preschool operations in 2010–11.

**Comparisons With Other States.** Figure 4 shows a comparison of how other states funded public preschool programs in 2004. Currently,
California’s per-pupil funding for its state preschool program is in the same spending range as about one-half of the other states in the country. Proposition 82’s funding level would mean a significant increase in the amount of state resources provided for each preschool child. This level of support would make California’s one of the highest funded state preschool programs in the country.

Other Potential Spending Impacts

Proposition 82 could have a number of other potential fiscal effects. For instance:

- **Preschool Program Could Affect Districts’ Special Education Costs.** State and federal law requires school districts to serve the educational needs of 4-year olds with special needs. It is likely that with greater numbers of children participating in structured preschool programs, greater numbers of 4-year olds will be identified as requiring special education services. If this takes place, school districts would incur increased costs. The new preschool program could cover some of these district costs. Furthermore, some research, based on small pilots of preschool programs, suggests that greater participation in preschool may result in the long run in a reduction in (1) the number of children using K–12 special education services and (2) the number of years some children receive special education services. This would reduce school districts’ K–12 special education costs.

- **Potential State and Local Savings.** Some research based on pilots of preschool programs suggests that greater participation in preschool may result in such outcomes as: a reduction in the number of children retained in a grade, a reduction in the number of child abuse or neglect reports, and a reduction in the number of juvenile court filings. The degree to which these effects would occur as a result of a statewide preschool program and the amount of related state and local savings are unknown.

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**FIGURE 4**

State Preschool Spending Per Enrolled Child

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<th>$6,000 or more</th>
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*Florida, Georgia, and Oklahoma offer free public preschool to all 4-year olds. Florida’s program and funding began in 2005.*
PROP 82
PRESCHOOL EDUCATION. TAX ON INCOMES OVER $400,000 FOR INDIVIDUALS; $800,000 FOR COUPLES. INITIATIVE CONSTITUTIONAL AMENDMENT AND STATUTE. ★ ★ ★

ARGUMENT IN FAVOR OF PROPOSITION 82

IMPROVE OUR SCHOOLS. VOTE YES ON 82—PRESCHOOL FOR ALL.

California’s teachers say Prop. 82:
• Strengthens elementary and K–12 education
• Provides a high-quality preschool education for every four-year old in California
• Helps more children learn to read by the third grade
• Increases parental involvement and allows parents to choose
• Helps reduce dropout rates so more kids graduate high school
• Reduces crime by keeping kids off the street and out of trouble
• Invests in a better-educated workforce for a stronger economy
• Expands teacher training and recruitment
• Protects taxpayers with strict financial controls

CALIFORNIA’S TEACHERS SAY PROP. 82 IMPROVES EDUCATION BY HELPING CHILDREN LEARN TO READ.

Studies show that children who go to preschool are more likely to be able to read by the third grade and therefore, more likely to succeed in school.

That’s because children who know how to read by third grade can use their reading skills to learn faster in their other classes.

Right now, only one in five children in California goes to a quality preschool program, and California ranks 45th out of 50 states in reading.

PROP. 82 PROVIDES ACCESS TO A QUALITY, VOLUNTARY PRESCHOOL FOR ALL FOUR-YEAR OLDS.

By providing preschools that teach children earlier, when their brains are developing rapidly, and making sure parents are involved, teachers say Prop. 82 will help more children learn to read and give all our kids a chance to succeed.

That’s why California’s teachers, including preschool teachers, kindergarten teachers, elementary school teachers, and more than 300,000 local classroom teachers say vote YES on 82.

CALIFORNIA’S POLICE CHIEFS SAY PROP. 82 HELPS CUT CRIME.

Today, nearly one out of three children in California drops out of school.

But studies show that preschool can help kids stay in school and stay out of trouble with crime, drugs, and gangs. That’s why the California Police Chiefs Association says Yes on 82.

PROTECT CALIFORNIA TAXPAYERS

Prop. 82 has no cost for 99.4% of California taxpayers. With strict financial accountability safeguards, Prop. 82 puts taxpayers in control.

• Establishes a dedicated preschool fund that can only be spent to provide preschool
• Requires annual independent audits
• Provides for criminal penalties for misuse of funds, including possible jail time

INVEST IN OUR CHILDREN AND OUR FUTURE

For every dollar we invest in preschool, studies show we get more money back—from savings on reduced remedial education, lower dropout rates, and the economic benefits of a better-educated workforce.

Better-educated children get better jobs, and a better-educated workforce strengthens California’s economy for the future.

That’s why business leaders, the Los Angeles and San Francisco Chambers of Commerce, the California Teachers Association, the California Head Start Association, the California Police Chiefs Association, the Congress of California Seniors, Republicans and Democrats, including Los Angeles Mayor Antonio Villaraigosa, former Education Secretary Dick Riordan, and U.S. Senator Dianne Feinstein say vote Yes on 82. www.Yeson82.org

YES on 82—INVEST IN OUR CHILDREN. IMPROVE OUR SCHOOLS.

BARBARA E. KERR, President
California Teachers Association

STEVE KRULL, President
California Police Chiefs Association

EDWARD CONDON, Executive Director
California Head Start Association

REBUTTAL TO ARGUMENT IN FAVOR OF PROPOSITION 82

We all want to improve our schools and help kids learn, but Proposition 82 is the wrong approach.

TAKE THE TIME TO READ THE FINE PRINT OF THE INITIATIVE AND DECIDE FOR YOURSELF.

• We don’t need to spend $2.4 billion a year to increase preschool attendance by a few percent. $2.4 billion is enough to send $8,400 to each and every K–12 classroom in California EVERY YEAR. Think about the supplies and books that would buy!

• Hidden in the fine print of Proposition 82 is a provision to allow the Legislature to impose a fee on parents if this program costs more than expected. Politicians in Sacramento could also raise taxes on all of us to fill the gap.

IF WE REALLY WANT TO IMPROVE STUDENT LEARNING, LET’S START BY IMPROVING K–12 SCHOOLS.

“Targeting resources and attention on those grades where children are taught the skills they need for the rest of their life should be our priority now. Let’s improve K–12 schools before we spend $2.4 billion on an unproven new preschool bureaucracy.”

Terry Hamilton, Sixth Grade Teacher, Duarte

PROP. 82 IS A BAD DEAL FOR TAXPAYERS.

The Proposition 82 “system” is modeled after the same inefficient bureaucracy running K–12 schools, with three layers of bureaucracy and administration. There is a good chance costs will be more than supporters estimate.

JOIN TEACHERS, EDUCATORS, PARENTS, THE CALIFORNIA CHAMBER AND LOCAL CHAMBERS OF COMMERCE, TAXPAYERS, AND SENIORS IN VOTING “NO” ON PROPOSITION 82. VISIT: www.NoProp82.org

LARRY MCCARTHY, President
California Taxpayers’ Association

THOMAS L. SIPES, Director
Montessori Schools of Petaluma

CHRIS SIMMONS, 2003 Teacher of the Year
Glendale Unified School District
ARGUMENT AGAINST PROPOSITION 82

The question before us is not whether expanded preschool would bring benefits to our kids, but whether California can afford to spend $2.4 billion in scarce resources on a new preschool bureaucracy that will only increase enrollment by four or five percent.

A broad coalition of K–12 and preschool teachers, educators, minority groups, seniors, taxpayer groups, and businesses have studied this proposal and concluded that Proposition 82 is flawed and a bad deal for our children and for California. Here's why:

THE STATE HAS MANY OTHER PRESSING NEEDS THAT SHOULD COME FIRST, LIKE FIXING K–12 SCHOOLS

• California still faces chronic budget deficits. We shouldn’t create an expensive and inefficient new preschool bureaucracy that locks in $2.4 billion per year in new spending.
• $2.4 billion could fund:
  - 69,000 new K–12 teachers to address our teacher shortage; or
  - 1,200,000 computers for K–12 classrooms; or
  - 3,300 new classrooms to ease overcrowding and reduce class sizes AND modernization of 13,300 rundown classrooms in need of repair; or
  - 150 miles of new freeway lanes to ease traffic congestion; or
  - Healthcare for nearly 2.4 million uninsured children and adults.

“We all support expanding preschool, but Proposition 82 is the wrong approach. We have more pressing needs for that money, like improving K–12 schools.”

—Denise Lyon, Second Grade Teacher, Elk Grove

BILLIONS OF DOLLARS FOR LITTLE GAIN IN ENROLLMENT

• According to the nonpartisan Legislative Analyst and a study by the RAND Corporation, approximately 65% of preschool age children in California already attend preschool. Proposition 82 supporters admit this measure would bring benefits to our kids, but whether California can afford to spend $2.4 billion in scarce resources on a new preschool bureaucracy that will only increase enrollment by four or five percent.

That’s $2.4 billion in NEW TAXES every year for a mere 4% to 5% increase in enrollment.

California ranks 45th out of 50 states in reading. Why? One of the most important reasons is that we aren’t preparing our children to enter school ready to learn.

Studies show that the most critical factor that determines whether children will succeed in school is the ability to read by the third grade.

California’s teachers say Prop. 82 will make our children better prepared to read and learn.

That’s why groups representing over 450,000 California teachers say Prop. 82 will strengthen elementary and K–12 education.

HUNDREDs OF THOUSANDS OF CHILDREN WILL GET ACCESS TO QUALITY PRESCHOOL.

The opponents are trying to mislead you by claiming that 65% of children already attend quality preschools. Wrong. Those statistics include children in daycare and babysitting.

According to California’s teachers, only 20% of four-year olds are in quality preschools, with credentialed teachers prepared to meet the unique challenges of teaching young children.

Prop. 82 will give over 300,000 more children a year the chance to learn.

• The Legislative Analyst predicts this program will cost as much as $8,000 per student per year for a part-time, three-hour per day program. That’s almost as much as we currently spend for full day instruction for K–12 students!

NEW PRESCHOOL BUREAUCRACY MODELED AFTER TROUBLED K–12 SYSTEM

• Where does the money go? Tens of millions of dollars will be spent on a huge, expanded state bureaucracy, administration, and overhead—the same education bureaucracy that runs our current K–12 system.

LEGISLATURE COULD RAISE INCOME OR SALES TAXES OR IMPOSE A “PARENT TAX” IF COSTS GO UP

• This new program could cost much more than $2.4 billion per year. When has government ever come in under budget?

• When that happens or when tax revenues fall short, there’s a hidden provision in the fine print of Proposition 82 that allows the state to assess a fee on parents—a new “PARENT TAX.”

• Proposition 82 could force the Legislature to raise taxes on all of us if the revenues aren’t enough.

NO ON PROPOSITION 82:

• We can’t afford a new $2.4 billion preschool bureaucracy when California has other pressing needs, like fixing K–12 schools.
• There are better ways to expand preschool, without spending so much money.

Please join us in voting NO on Proposition 82.

DR. TOM BOGETICH, Retired Executive Director
California State Board of Education

PAMELA ZELL RIGG, President
California Montessori Council

PATRICIA ARMANINI, Third Grade Teacher
San Rafael

REBUTTAL TO ARGUMENT AGAINST PROPOSITION 82

STRICT ACCOUNTABILITY—NOT WASTEFUL BUREAUCRACY

Business leaders, including the Los Angeles and San Francisco Chambers of Commerce, say Prop. 82 severely limits administrative costs and provides for strict accountability, including independent audits and criminal penalties for misuse of preschool funds.

• 94% of funds go directly to support preschool education.
• Protects funding for K–12 schools and takes no funding from the general fund.
• 99.4% of California taxpayers pay no costs.

JOIN OUR BIPARTISAN COALITION OF TEACHERS, PARENTS, BUSINESS LEADERS, PEDIATRICIANS, SENIORS, AND LAW ENFORCEMENT.

VOTE YES on 82.

MARY BERGAN, President
California Federation of Teachers

SHELBI J. WILSON, 2006 California Teacher of the Year

ROBERT BLACK, MD
American Academy of Pediatrics, California
This section provides an overview of the state’s current situation involving bond debt. It also discusses the impact that the bond measure on this ballot would, if approved, have on this debt level and the costs of paying such debt off over time.

**Background**

**What Is Bond Financing?** Bond financing is a type of long-term borrowing that the state uses to raise money for various purposes. The state obtains this money by selling bonds to investors. In exchange, it agrees to repay this money, with interest, according to a specified schedule.

**Why Are Bonds Used?** The state has traditionally used bonds to finance major capital outlay projects such as roads, educational facilities, prisons, parks, water projects, and office buildings. This is done mainly because these facilities provide services over many years, their large dollar costs can be difficult to pay for all at once, and different taxpayers over time benefit from the facilities. Recently, however, the state has also used bond financing to help close major shortfalls in its General Fund budget.

**What Types of Bonds Does the State Sell?** The state sells three major types of bonds. These are:

- **General Fund-Supported Bonds.** These are paid off from the state’s General Fund, which is largely supported by tax revenues. These bonds take two forms. The majority are general obligation bonds. These must be approved by the voters and their repayment is guaranteed by the state’s general taxing power. The second type is lease-revenue bonds. These are paid off from lease payments (primarily financed from the General Fund) by state agencies using the facilities they finance. These bonds do not require voter approval and are not guaranteed. As a result, they have somewhat higher interest costs than general obligation bonds.

- **Traditional Revenue Bonds.** These also finance capital projects but are not supported by the General Fund. Rather, they are paid off from a designated revenue stream—usually generated by the projects they finance—such as bridge tolls. These bonds also are not guaranteed by the state’s general taxing power and do not require voter approval.

- **Budget-Related Bonds.** In March 2004, the voters approved Proposition 57, authorizing $15 billion in bonds to help pay off the state’s accumulated budget deficit and other obligations. Of this amount, $11.3 billion was raised through bond sales in May and June of 2004, and $3.7 billion is available for later sales. The General Fund cost of repaying the principal and interest on these bonds is the equivalent of a one-quarter-cent share of the state sales tax (projected to be $1.4 billion in 2006–07). The bonds’ repayments are also guaranteed by the state’s general taxing power in the event the sales tax proceeds fail short.

**What Are the Direct Costs of Bond Financing?**

The state’s cost for using bonds depends primarily on the amount sold, their interest rates, the time period over which they are repaid, and their maturity structure. For example, the most recently sold general obligation bonds will be paid off over a 30-year period with fairly level annual payments. Assuming that a bond issue carries a tax-exempt interest rate of 5 percent, the cost of paying them off with level payments over 30 years is close to $2 for each dollar borrowed—$1 for the amount borrowed and close to $1 for interest. This cost, however, is spread over the entire 30-year period, so the cost after adjusting for inflation is considerably less—about $1.30 for each $1 borrowed.

**The State’s Current Debt Situation**

**Amount of General Fund Debt.** As of January 1, 2006, the state had about $44 billion of infrastructure-related General Fund bond debt outstanding on which it is making principal and interest payments. This consists of about $36 billion of general obligation bonds and $8 billion of lease-revenue bonds. In addition, the state has not yet sold about $32 billion of authorized general obligation and lease-revenue infrastructure bonds. This is either because the projects involved have not yet been started or those in progress have not yet reached their major construction phase. The above totals do not include the deficit-financing bonds identified above.

**General Fund Debt Payments.** We estimate that General Fund debt payments for infrastructure-related general obligation and lease-revenue bonds will be about $3.8 billion in 2005–06. If previously authorized but currently unsold bonds are marketed, outstanding bond debt costs would rise to approximately $5.8 billion in 2010–11, and slowly decline thereafter if no new bonds are authorized. If, in addition, the annual costs of the deficit-financing bonds are included, total debt-service costs will be $5.1 billion in 2005–06, rising to a peak of $7.6 billion in 2010–11 before declining. These amounts would be higher if repayment of the deficit-financing bonds is accelerated using transfers from the Budget Stabilization Account that was established by Proposition 58 (approved in March 2004).

**Debt-Service Ratio.** The level of General Fund debt service stated as a percentage of state revenues is referred to as the state’s debt-service ratio (DSR). This ratio is used by many policymakers and members of the investment community as one indicator of the state’s debt burden. The DSR increased in the early 1990s and peaked at 5.4 percent before falling back to below 3 percent in 2002–03, partly due to some deficit-refinancing activities. The DSR then rebounded beginning in 2003–04 and currently stands at 4.3 percent. It is expected to increase to a peak of 4.9 percent in 2009–10 as currently authorized bonds are sold off. If the annual debt service on the deficit-financing bonds is included, the ratio is currently at 5.7 percent, and will increase to a peak of 6.5 percent in 2009–10 before declining in subsequent years.

**Effects of the Bond Proposition on This Ballot**

There is one bond measure on this ballot—Proposition 81, which would authorize the state to issue $600 million of general obligation bonds to finance library construction.

**Impacts on Debt Payments.** If the $600 million in bonds on this ballot are approved and eventually sold at an interest rate of 5 percent, they would require total debt-service payments of $1.2 billion over their 30-year life, including $600 million for principal and $570 million for interest. The average annual payment would be about $40 million.

**Impact on the Debt-Service Ratio.** Because of the state’s large revenue base, the annual debt service on these bonds would only slightly increase the DSR.
**Legislative Bond Measure**
Any bill that calls for the issuance of general obligation bonds must be adopted in each house of the Legislature by a two-thirds vote, signed by the Governor, and approved by a simple majority of the public’s vote to be enacted. Whenever a bond measure is on a statewide ballot, an overview of California’s bond debt is included in the ballot pamphlet.

**Legislative Constitutional Amendment**
Whenever the Legislature proposes an amendment to the California Constitution, it is known as a legislative constitutional amendment. It must be adopted in the Senate and the Assembly by a two-thirds vote before it can be placed on the ballot. A legislative constitutional amendment does not require the Governor’s signature. This type of amendment requires a simple majority of the public’s vote to be enacted.

**Legislative Initiative Amendment**
Whenever the Legislature proposes to amend a law that was previously enacted through the initiative process, the Legislature is required to present the amendment to the voters for passage. The Legislature may amend the previously adopted initiative measure if the measure permits legislative amendment or repeal without voter approval. This type of amendment requires a simple majority of the public’s vote to be enacted.

**Initiatives**
Often referred to as “direct democracy,” the initiative process is the power of the people to place measures on the ballot. These measures can either create or change statutes (including general obligation bonds) and amend the California Constitution. If the initiative proposes to amend California statute, signatures of registered voters gathered must equal in number to 5% of the votes cast for all candidates for Governor in the previous gubernatorial election. If the initiative proposes to amend the California Constitution, signatures of registered voters gathered must equal in number to 8% of the votes cast for all candidates for Governor in the previous gubernatorial election. An initiative requires a simple majority of the public’s vote to be enacted.

**Referendum**
Referendum is the power of the people to approve or reject statutes adopted by the Legislature. However, referenda cannot be used to approve or reject urgency measures or statutes that call for elections or provide for tax levies or appropriations for current expenses of the state. Voters wishing to block implementation of a legislatively adopted statute must gather signatures of registered voters equal in number to 5% of the votes cast for all candidates for Governor in the previous gubernatorial election within 90 days of enactment of the bill. Once on the ballot, the law is defeated if voters cast more NO votes than YES votes on the referendum question.
Board of Equalization, District 1
Alameda, Colusa, Contra Costa, Del Norte, Humboldt, Lake, Marin, Mendocino, Monterey, Napa, San Benito, San Francisco, San Luis Obispo, San Mateo, Santa Barbara, Santa Clara, Santa Cruz, Solano, Sonoma, Trinity, and Yolo

Board of Equalization, District 2
Alpine, Amador, Butte, Calaveras, El Dorado, Fresno, Glenn, Inyo, Kern, Kings, Lassen, Los Angeles, Madera, Mariposa, Merced, Modoc, Mono, Nevada, Placer, Plumas, Sacramento, San Bernardino, San Joaquin, Santa Barbara, Shasta, Sierra, Siskiyou, Stanislaus, Sutter, Tehama, Tulare, Tuolumne, Ventura, and Yuba

Board of Equalization, District 3
Imperial, Los Angeles, Orange, Riverside, San Bernardino, San Diego

Board of Equalization, District 4
Los Angeles
**Governor**
- As the state’s chief executive officer, oversees most state departments and agencies and appoints judges.
- Proposes new laws and approves or vetoes legislation.
- Prepares and submits the annual state budget.
- Mobilizes and directs state resources during emergencies.

**Lieutenant Governor**
- Assumes the office and duties of Governor in the case of impeachment, death, resignation, removal from office, or absence from the state.
- Serves as President of and presides over the State Senate and has a tie-breaking vote.
- Chairs the Economic Development Commission, is a member of the State Lands Commission, and sits on the boards of the California university systems.
- Serves as an ex-officio member of the California State World Trade Commission.

**Secretary of State**
- As the state’s chief elections officer, administers and enforces election laws and keeps records of all campaign and lobbyist disclosure statements required under the Political Reform Act.
- Files official documents relating to corporations, trademarks, the Uniform Commercial Code, notaries public, and limited partnerships.
- Collects and preserves historically valuable papers and artifacts in the California State Archives.
- Serves as an ex-officio member of the California State World Trade Commission.

**Controller**
- As the state’s chief fiscal officer, acts as the state’s accountant and bookkeeper of all public funds.
- Administers the state payroll system and unclaimed property laws.
- Serves on numerous boards and commissions including the Board of Equalization and the Board of Control.
- Conducts audits and reviews of state operations.

**Treasurer**
- As the state’s banker, manages the state’s investments.
- Administers the sale of state bonds and notes and is the investment officer for most state funds.

**Attorney General**
- As the state’s chief law officer, ensures that the laws of the state are uniformly and adequately enforced.
- Heads the Department of Justice, which is responsible for providing state legal services and support for local law enforcement.
- Acts as the chief counsel in state litigation.
- Oversees law enforcement agencies, including District Attorneys and Sheriffs.

**Insurance Commissioner**
- Oversees and directs all functions of the Department of Insurance.
- Licenses, regulates, and examines insurance companies.
- Answers public questions and complaints regarding the insurance industry.
- Enforces the laws of the California Insurance Code and adopts regulations to implement the laws.

**Superintendent of Public Instruction**
- As the state’s chief spokesperson for public schools, provides education policy and direction to local school districts.
- Directs all functions of the Department of Education and executes policies set by the State Board of Education.
- Serves as an ex-officio member of governing boards of the state’s higher education system.
- Works with the educational community to improve academic performance.

**Member of the Board of Equalization**
Serves on the Board of Equalization, California’s elected tax commission, a body that:
- Oversees the administration of over two dozen tax and fee programs including sales and use, cigarette and tobacco, alcohol and fuels tax.
- Serves as the appellate body for California income and franchise tax cases.
- Oversees the administration of property tax statewide.
Proposition 34 was adopted by the voters at the November 7, 2000 General Election. Under this measure, any candidate for Governor, Lieutenant Governor, Secretary of State, Controller, Treasurer, Attorney General, Insurance Commissioner, Superintendent of Public Instruction, or Member of the Board of Equalization, who accepted the voluntary expenditure limit, has an opportunity to purchase a statement, not to exceed 250 words, in the California Voter Information Guide.

The expenditure limit for candidates running for Governor in the June 6, 2006 Primary Election is $6,690,000. The expenditure limit for candidates running for Lieutenant Governor, Secretary of State, Controller, Treasurer, Attorney General, Insurance Commissioner, and Superintendent of Public Instruction in the June 6, 2006 Primary Election is $4,460,000. The expenditure limit for candidates running for the Board of Equalization in the June 6, 2006 Primary Election is $1,115,000.

The following list of candidates for statewide elective office is current through March 13, 2006. For a current list of candidates, please see http://www.ss.ca.gov/elections/elections_cand.htm. In the following list, an asterisk (*) designates candidates who have accepted the voluntary spending limits.

<table>
<thead>
<tr>
<th>GOVERNOR</th>
<th>LIEUTENANT GOVERNOR</th>
<th>SECRETARY OF STATE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Angelides, Phil Democratic Democratic Democratic</td>
<td>Alexander, Stewart A. Peace and Freedom</td>
<td>Akin, Margie Peace and Freedom</td>
</tr>
<tr>
<td>* Becnel, Barbara Democratic Democratic Democratic</td>
<td>Farmer, Tony Republican Republican</td>
<td>* Bowen, Debra Democratic Democratic</td>
</tr>
<tr>
<td>Brouillette, Joseph Francis Republican Republican Republican</td>
<td>* Figueroa, Liz Democratic Democratic</td>
<td>* Hill, Forrest Green Green</td>
</tr>
<tr>
<td>Burns, Jeffrey R. Green Republican Republican Republican</td>
<td>* Garamendi, John Raymond Democratic Democratic</td>
<td>* Lightfoot, Gail Libertarian Libertarian</td>
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<tr>
<td>* Camejo, Peter Republican Republican Republican</td>
<td>* King, James D. American Independent American Independent</td>
<td>* McPherson, Bruce Republican Republican</td>
</tr>
<tr>
<td>Chambers, William S. Republican Democratic Democratic</td>
<td>* McClintock, Tom Republican Republican</td>
<td>* McMillon, Jr., Glenn American Independent American Independent</td>
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<tr>
<td>Gerst, Jerald Robert Democratic Democratic Democratic</td>
<td>* Shaw, Lynnette Marie Libertarian Libertarian</td>
<td>* Speier, Jackie Democratic Democratic</td>
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<tr>
<td>Jordan, Janice Democratic Democratic Democratic</td>
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</table>
# List of Candidates for Statewide Elective Office ★★★

## Controller

| * Barrón, Elizabeth C. | Peace and Freedom |
| * Campbell, Warren M. | American Independent |
| * Chiang, John | Democratic |
| * Davis, Bret | Republican |
| * Dunn, Joe | Democratic |
| Harris, David Lawrence | Republican |
| * Maldonado, Abel | Republican |
| * Steieringer, Jim | Republican |
| * Strickland, Tony | Republican |
| * Tello, Donna | Libertarian |
| * Wells, Laura | Green |

## Treasurer

| Lockyer, Bill | Democratic |
| * Noonan, E. Justin | American Independent |
| * Parrish, Claude | Republican |
| * Richman, Keith S. | Republican |
| * Sanders, Gerald | Peace and Freedom |
| Smithson, Marian | Libertarian |
| Thakker, Mehul M. | Green |

## Attorney General

| Brown, Jerry | Democratic |
| Delgadillo, Rocky | Democratic |
| * Harrison, Jack | Peace and Freedom |
| Poochigian, Charles S. | Republican |
| * Weissman, Kenneth A. | Libertarian |
| Wyman, Michael Sutton | Green |

## Insurance Commissioner

| Burden, Jay Earl | American Independent |
| * Bustamante, Cruz | Democratic |
| * Cañiero, Larry | Green |
| * Condit, Tom | Peace and Freedom |
| * Kraft, John | Democratic |
| Ogden, Dale F. | Libertarian |
| Poizner, Steve | Republican |

## Board of Equalization

### District 1

| Campbell, David | Peace and Freedom |
| Neighbors, David J. | Republican |
| * Watson, Kennita | Libertarian |
| * Yee, Betty T. | Democratic |

### District 2

| Bright, Tom | Democratic |
| * Leonard, Bill | Republican |
| Michlin, Willard Daniel | Libertarian |
| * Perry, Richard | Peace and Freedom |
| * Raboy, Tim | Democratic |
| * Streichman, Ed | Republican |

### District 3

| Christian-Heising, Mary | Democratic |
| Da Silva, Lewis A. | Republican |
| Finley, Mary Lou | Peace and Freedom |
| * Haynes, Ray | Republican |
| * Petruzzo, Steve | Republican |
| * Steel, Michelle | Republican |
| * Styles, Hal “Jimbo” | Republican |

### District 4

| * Abbott, Vonny T. | Democratic |
| Chu, Judy May | Democratic |
| * Forsch, Glen | Republican |
| Henderson, Cindy Varela | Peace and Freedom |
| Horton, Jerome Edgar | Democratic |
| * Kadera, Monica W. | Libertarian |
| Park, Sam Song Yong | Republican |
| * Rogers, Rita | Democratic |
| Siddall, Eric W. | Republican |
| * Wong, John Y. | Republican |

## Superintendent of Public Instruction

| * Bunting, Daniel | Nonpartisan |
| * Knopp, Sarah L. | Nonpartisan |
| * Lenning, Diane A. | Nonpartisan |
| * McMicken, Grant | Nonpartisan |
| * O’Connell, Jack T. | Nonpartisan |

* Candidate has accepted voluntary spending limits.
The order of the candidates is determined by random alphabet drawing. Statements on this page were supplied by the candidates and have not been checked for accuracy. Each statement was voluntarily submitted by the candidate and is printed at the expense of the candidate. Candidates who did not submit statements could otherwise be qualified to appear on the ballot.

PEACE AND FREEDOM PARTY CANDIDATE STATEMENTS ★ ★ ★

<table>
<thead>
<tr>
<th>STEWART A. ALEXANDER</th>
<th>40485 Murrieta Hot Springs Rd., Ste. 149</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lieutenant Governor</td>
<td>stewartalexander4p&amp;<a href="mailto:f@adelphia.net">f@adelphia.net</a></td>
</tr>
<tr>
<td>Murrieta, CA 92563</td>
<td><a href="http://www.salt-g.com">www.salt-g.com</a></td>
</tr>
<tr>
<td>Double the minimum wage!</td>
<td></td>
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</tbody>
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<table>
<thead>
<tr>
<th>MARGIE AKIN</th>
<th><a href="http://www.akin2006.com">www.akin2006.com</a></th>
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</thead>
<tbody>
<tr>
<td>Secretary of State</td>
<td></td>
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<tr>
<td>Fair elections, stop corruption!</td>
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<table>
<thead>
<tr>
<th>ELIZABETH CERVANTES BARRÓN</th>
<th>640 S. 13th Street</th>
</tr>
</thead>
<tbody>
<tr>
<td>Controller</td>
<td>(408) 287-0101</td>
</tr>
<tr>
<td>San Jose, CA 95112</td>
<td><a href="http://www.peaceandfreedom2006.org">www.peaceandfreedom2006.org</a></td>
</tr>
<tr>
<td>I believe working people should control California.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>GERALD SANDERS</th>
<th><a href="http://www.peaceandfreedom.org">www.peaceandfreedom.org</a></th>
</tr>
</thead>
<tbody>
<tr>
<td>Treasurer</td>
<td><a href="http://www.peaceandfreedom2006.org">www.peaceandfreedom2006.org</a></td>
</tr>
<tr>
<td>I'm for taxing profits, not wages, to fund housing, education, and health care for all.</td>
<td></td>
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<table>
<thead>
<tr>
<th>JACK HARRISON</th>
<th>1312 Cornell Avenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>Attorney General</td>
<td>(510) 527-9584</td>
</tr>
<tr>
<td>Berkeley, CA 94702</td>
<td><a href="http://www.peaceandfreedom2006.org">www.peaceandfreedom2006.org</a></td>
</tr>
<tr>
<td>I will work to abolish the death penalty, repeal “3 strikes,” legalize marijuana, and prosecute corporate criminals.</td>
<td></td>
</tr>
</tbody>
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<table>
<thead>
<tr>
<th>TOM CONDIT</th>
<th>2217½ McGee Avenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>Insurance Commissioner</td>
<td>(510) 845-4360</td>
</tr>
<tr>
<td>Berkeley, CA 94703-1631</td>
<td><a href="mailto:tomcondit@igc.org">tomcondit@igc.org</a></td>
</tr>
<tr>
<td>I advocate putting human need before insurance company profits. Let’s publicly fund and manage a single system of quality health care for all, a state basic auto liability plan, and a single workers’ compensation fund. I will fight discrimination based on race, sex, age, or geography.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>RICHARD R. PERRY</th>
<th><a href="mailto:rperrycsus@earthlink.net">rperrycsus@earthlink.net</a></th>
</tr>
</thead>
<tbody>
<tr>
<td>Board of Equalization, District 2</td>
<td></td>
</tr>
<tr>
<td>Raise corporate tax rates.</td>
<td></td>
</tr>
</tbody>
</table>
### AMERICAN INDEPENDENT PARTY CANDIDATE STATEMENTS

<table>
<thead>
<tr>
<th><strong>EDWARD C. NOONAN</strong></th>
<th>1561 N. Beale Road</th>
<th>(530) 743-6878</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Governor</strong></td>
<td>Marysville, CA 95901</td>
<td><a href="http://www.ednoonan4gov.org">http://www.ednoonan4gov.org</a></td>
</tr>
</tbody>
</table>


<table>
<thead>
<tr>
<th><strong>JAMES D. KING</strong></th>
<th>8175 Limonite Avenue, Suite A</th>
<th>(951) 787-7006</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Lieutenant Governor</strong></td>
<td>Riverside, CA 92509</td>
<td><a href="mailto:jimking443@yahoo.com">jimking443@yahoo.com</a></td>
</tr>
</tbody>
</table>

Political Right is, immediately, from God and, necessarily, inherent in the nature of man. www.VoteForJimKing.ws
PETER MIGUEL CAMEJO
Governor
1710 Broadway #122
Sacramento, CA 95818
(888) 532-8347
info@camejo.com
VoteCamejo.com

California’s budget crisis exists only because of tax cuts for the rich and corporations. Today the poorest Californians pay a tax rate 57% higher than millionaires. See CBP.org. People are becoming fed up with the needless war, unfair taxes, cutbacks, corruption, global warming, the decline of our schools, violations of civil liberties, the death penalty, three strikes, and weakening of women’s rights. While our economy has more than doubled, the minimum wage has declined since 1968 from $9.40 to $6.75, and ninety percent of our people have had no rise in income in thirty years. The two corporate parties’ answer is to beat up on immigrants and promote wars over oil. These issues are covered in detail in my new book, California Under Corporate Rule. African Americans and Latinos are increasingly voting for us. Just watch the internal debate and confusion among the Democrats. I believe our slogan, a Million Votes for Peace, is realistic. We are working to grow and transform our party into a party of the people of California. Join us, check out our web sites. Let’s keep our party independent of the Democrats by voting for Greens committed to keeping the Green Party Green for our county council seats. See greenidea.org.

FORREST HILL
Secretary of State
815 Washington Street, Suite 24
Oakland, CA 94607
(510) 593-0048
forrest@VoteForrest.org
www.VoteForrest.org

California’s electoral system needs a complete overhaul, not bandages! We must ensure our Legislature mirrors the political beliefs of all voters by using proportional representation; Eliminate spoiler candidates through Instant Runoff Voting; Provide equal public financing to qualified candidates, regardless of party; Demand that all votes are accurately counted and voting machines produce voter verified paper ballots; Allow election day registration; Encourage prisoners to become responsible citizens by allowing them to vote in state elections—I am a Financial Advisor with a Ph.D. from MIT in ecosystems analysis. Read more about my plan for electoral reform in the book, California Under Corporate Rule.

LAURA WELLS
Controller
P.O. Box 16025
Oakland, CA 94610
INFO@LAURAWELLS.ORG
WWW.LAURAWELLS.ORG

As a Green, I never take donations from corporations, since they expect to be repaid with political favors. These costly payback contracts hurt Californians. As your elected State Controller, I will make sure the people of California know how their money is spent. When I report state finances to the people, I will give a full accounting even if it is not necessarily what Sacramento wants me to say. Together, we can return California to honest, effective leadership in the economy, environment, and education.

MEHUL M. THAKKER
Treasurer
815 Washington Street, Suite 52
Oakland, CA 94607
(415) 305-3916
mehul@votethakker.com
www.VoteThakker.com

As Treasurer, I will Balance the Scales of Economic Justice and Fight to end poverty in California. I will invest to Fund Schools and Fair Wages for Teachers, Protect Pensions from Corporate Thieves, Create New Jobs in New Industries, Expand Clean and Renewable Energy, Implement Universal Healthcare, and Support Community Development. I am an Investment Advisor specializing in Socially Responsible Investment.

MICHAEL S. WYMAN
Attorney General
P.O. Box 9380
San Rafael, CA 94912
vote4Mike@comcast.net
www.votewyman.org

Most Californians prefer life imprisonment without parole to the death penalty. Most Californians oppose lengthy prison sentences for non-violent offenders. Most Californians agree that the War on Drugs has been a complete failure. Most Californians think that their police have better things to do than arrest the terminally ill for using medical marijuana. Most Californians don’t believe they should be spied upon by their own government. I agree with them. We need to put the justice back in the justice system. We do this by enforcing laws humanely and challenging the laws and policies that deny the people of California their rights. We need an attorney general who defends the people of California as energetically as we prosecute the violent offender. I will be that kind of Attorney General. I ask for your support. Thank You.
Lynnette Shaw  
8A School Street Plaza  
Fairfax, CA 94930  
(415) 456-4313  
www.voteshaw.info

For years, the sick and terminally ill have been arrested, jailed, and imprisoned for taking the medication of their choice. Even doctors, who have written recommendations for alternative medical herbs, have suffered the same fate. As Lieutenant Governor, I will stop this travesty. As a caregiver for over 13 years, I will work to stop this practice to incarcerate the ill and the dying. Medical cannabis was approved by the voters in 1996, and I promise to stop the federal government from overstepping their powers to interfere in medical choice. I will work to stop the waste of millions of taxpayers’ dollars on programs that only help politicians gain more control over our lives. I will seek complete access to medicinal herbs which has relieved the suffering of thousands. Further, if elected I will promote the use of industrial hemp to help farmers and communities survive in tough economic times. I will seek environmental reforms to authorize new energy sources, especially those derived from the oil of hemp seeds. But most of all, I want to ensure that citizens and their rights are not abused by heartless bureaucrats, unjust laws, and heavy-handed state legislators. It has always been my opinion that government should be a referee and not a player in society. We need leadership that will foster the right of citizens and their freedom to be left alone. But I cannot do this alone. I will need your vote if you want me to make sweeping changes in Sacramento.
| Republican Party Candidate Statements |  |
|--------------------------------------|  |
| **TOM McCINTOCK**                    |  |
| Lieutenant Governor                  |  |
| 1029 K Street, Suite 44              | (916) 446-1246  |
| Sacramento, CA 95814                 | campaign@TomMcClintock.com  |
| www.tommccclintock.com               |  |
| California’s Lieutenant Governor must be ready to assume the office of Governor at a moment’s notice. This responsibility demands a person who knows every inch of our state government. It requires a person who is willing to speak up for the forgotten taxpayer and to confront the spending lobby that now dominates Sacramento. During the recall election, I set forth a comprehensive plan to restore California as the land of opportunity that we once knew, and as Lt. Governor, I intend to pursue that plan. For nearly 25 years I have fought for the reforms necessary to roll back the taxes that are crushing our families, to rein in the bureaucracies that are wasting our money, to reduce the regulations that are destroying our economy, to oppose the illegal immigration that is depressing our workers’ wages, and to restore our long-neglected public works. I am spearheading the effort to stop government from seizing the property of one citizen for the private gain of another. I lead the campaign to rebate excessive tax collections to California families. I began the movement to abolish California’s car tax. And I have battled waste and fraud in both Republican and Democratic administrations. I have devoted my career to fighting for the fiscal reforms needed to save our state and protect working families. Please visit my website at www.tommccclintock.com to see the specific measures I have proposed and to help this grassroots campaign to restore California. |  |
| **ABEL MALDONADO**                   |  |
| Controller                           | (831) 759-2577  |
| P.O. Box 948                         | www.electabel.com  |
| San Luis Obispo, CA 93406-0948       |  |
| As the state’s financial watchdog, I will support efforts to secure our border against terrorists, criminals, and illegal immigration. That will save billions of dollars spent on the jailing of illegal immigrants who are rapists, burglars, murderers, and other convicted criminals. As controller of a large business I have experience the state needs. As a legislator, I’ve worked hard to make government more accountable. I authored a measure to establish the Office of the Independent Auditor to audit state government, make elected officials more accountable, cut wasteful spending, and expose government corruption. I wrote a measure to crack down on tax dodgers so we can punish those who do not pay their taxes. I also wrote legislation to withhold legislators’ pay when they don’t pass the budget on time, expose exorbitant perks and salaries paid at taxpayer expense, and provide for a more honest state budget process. My strong opposition against higher taxes earned me the Hero of the Taxpayer Award from Americans for Tax Reform. As Controller, I will continue my opposition to higher taxes. As Controller, I will also work to return billions of dollars in unclaimed private property held by the state. But, returning your assets back to you can’t wait. Please visit www.electabel.com to link to the Controller’s office to see if the state is holding assets you own. I’m a lifelong Republican and fiscal conservative. My campaign has been endorsed by 55 past and current county chairs of the Republican Party. |  |
| **TONY STRICKLAND**                  |  |
| Controller                           | (805) 297-4529  |
| P.O. Box 1371                        | www.TonyStrickland.com  |
| Thousand Oaks, CA 91358              |  |
| There’s a reason why Tom McClintock, Bill Simon, and the Howard Jarvis Taxpayers Association have endorsed me for Controller. Like you, they’re tired of school district bureaucrats earning big salaries, while our classrooms are ignored. As your State Controller, my first priority will be to impose rigorous performance audits on the bureaucrats—starting with the massive, bloated Los Angeles Unified School District. The LAUSD headquarters is called the “Taj Majal” by teachers. It’s a plush building from which the bureaucrats and administrators look down upon failing schools with leaky roofs and out-of-date textbooks. This district is so large, that all of its employees could not meet at Dodger Stadium—it’s too small to hold them. This waste not only robs Los Angeles’s children of the education they deserve, but it sucks up a hugely disproportionate amount of all our state tax dollars. By instituting real performance audits, I’ll force the bureaucrats to show, in detail, where the money is really going—because it certainly isn’t getting to the classrooms. The Controller is charged with exposing fraud and abuse, wherever state tax dollars are expended. I will institute tough performance audits in every area of government, from welfare to the DMV to our public health system, to insure that your tax dollars are not being used to fund services for illegal aliens, and to hold the bureaucrats accountable. As your State Controller, I will protect you and your paycheck against fraud and mismanagement in government. You can help by visiting www.TonyStrickland.com. |  |

*The order of the candidates is determined by random alphabet drawing. Statements on this page were supplied by the candidates and have not been checked for accuracy. Each statement was voluntarily submitted by the candidate and is printed at the expense of the candidate. Candidates who did not submit statements could otherwise be qualified to appear on the ballot.*
Republican Party Candidate Statements

Claude Parrish

Treasurer

P.O. Box 2427
Palos Verdes, CA 90274
(213) 688-8862

Having been elected to the State Board of Equalization seven years ago and having served one year on the Franchise Tax Board, I am in a position to understand the state’s economic and revenue situation. An ever increasing percentage of state bond interest payments is consuming a larger and larger portion of the state’s budget. The needs are now acute for more state funding for education and other services, and this puts pressure on to increase all taxes including personal and corporate income taxes as well as the state sales taxes. Any increase in those taxes will cause a stall in the California economy and may cause businesses to leave the state. The state is already way too deep in debt. To solve part of the problem the State Treasurer must go before the Legislature to oppose all but the most vital bond issues! Second, I have held the NASD Security Licenses Series 7, Registered Representative, as well as the Registered Principle and Financial Principle Licenses, so with an understanding of the financial markets I want to eliminate dealing with the “Middle Men” from “Wall Street” that receive hundreds of millions of dollars in underwriting fees and instead have our bonds underwritten by California-based brokerage firms. Not only will the State save hundreds of millions of dollars, but California will receive taxes from these California-based firms. I seek your vote and have been endorsed by the Howard Jarvis Taxpayers organization, and many leading state legislators.

Keith S. Richman

Treasurer

1228 N Street, Suite 21
Sacramento, CA 95814
(916) 443-1642
RichmanforTreasurer@KeithRichman.com
www.K KeithRichman.com

Dear Californians, I’m Keith Richman, a Republican business owner running for State Treasurer. During the first 20 years of my career, I built two businesses—an $80 million health care company and successful Pacific Rim packaging company—by making wise investments and insisting on fiscal responsibility. Five years ago I took those business values to the State Assembly to solve the problems that threaten California’s future. Working with Governor Schwarzenegger and leaders from both parties, I helped: improve our business climate with workers compensation insurance reform; reduce the state budget deficit with Propositions 57 and 58; secure fair employer tax rules that keep jobs in California, and encourage smarter investments in public schools, roads, transit systems, universities, flood control, water systems, and parks. As State Treasurer, I will work with Republicans of all opinions, as well as Democrats and Independents to control immigration, strengthen our economy, improve our schools, and build for the future. I know the difference between the right way to come to California and the illegal way. I know what it takes to meet the challenge of foreign competition and create new California jobs. I know California needs well-educated workers and good schools to maintain our prosperity and quality of life. I know we need wise public investments and safe returns to prepare for 10 million more Californians by 2025. By earning your vote, I will take my fiscally responsible, business-like approach to the State Treasurer’s office. Sincerely, Keith Richman
California is a terrific place to live, but we need leaders who are not afraid to stand up and fight for the rights of taxpayers. As a Member of the Board of Equalization—the only elected office with the job of protecting the rights of taxpayers—I have worked hard since my first election in 2002 to hold government accountable. In the Legislature, I was proud to have authored the Taxpayer Bill of Rights. When it was rumored that there was corruption in the Governor’s office involving campaign contributions and government contracts, I worked on the Joint Legislative Audit Committee to hold people involved accountable. The Board of Equalization is an independently elected tax panel that makes the final decision in disputes between taxpayers and government bureaucrats. Taxpayers deserve to have an advocate fighting for their interests—and that is what I have done as a Member of the Board of Equalization. I am proud to be endorsed by Republican volunteer organizations, the National Tax Limitation Committee PAC, and the Howard Jarvis Taxpayers Association PAC. When you cast your ballot for Board of Equalization, I would be honored to have your vote. Please visit my website (www.billeonard.org) to learn more about the Board of Equalization or to find out more about my record as an advocate for taxpayers. I appreciate your consideration, and I hope you know I will do all I can to make sure government is held accountable for how it spends our hard-earned tax dollars.

RAY HAYNES
Board of Equalization, District 3

I’m running for the Board of Equalization to hold government accountable and lead the fight against higher taxes, big government, and wasteful spending. As author of the California Border Police Initiative, I’ve led efforts to stop illegal immigration. Taxpayers spend over $10 Billion every year on illegal aliens, and we must do everything possible to secure our border. As co-sponsor of Jessica’s Law, I’ve worked hard to protect children. Taxpayers need a strong conservative leader on the Board of Equalization with the experience to hold government accountable. As a conservative State Legislator, I’ve never voted for a tax increase. As Co-Chair of Rescue California—Recall Gray Davis, I worked with conservative leaders to recall Gray Davis from office and to repeal the car tax he signed into law. Congressman Darrell Issa supports me. The Board of Equalization is the only elected body with the responsibility of standing up for taxpayers. The Howard Jarvis Taxpayers Association gave me an “A” rating and the Chairman of the National Tax Limitation Committee endorsed me because of my strong leadership in the Legislature for standing up against big spending liberals. I would be honored to have your vote. I will bring a 20-year record of conservative, responsible leadership that is needed on the Board of Equalization to make sure government is held accountable. Please feel free to visit my website (www.HaynesforBOE.com) for more information. I hope I can count on your vote in this very important election. Thank you for your consideration. Ray Haynes

STEVE PETRUZZO
Board of Equalization, District 3

The Board of Equalization is one of the largest taxing agencies in the State. It contributes over 36% to the State’s general fund. I bring to this office twenty years of experience as a Senior Tax Auditor for the Board of Equalization. I offer the voters an in-depth understanding of this agency. I am the only candidate that has published a detailed plan for its improvement. My goal is to achieve a more proactive and taxpayer-friendly Board. My plan is founded on my experience and not on any political agenda. I will not seek any other elected position; therefore, my decisions will be based on law and not on any political favoritism. This is a non-legislative position, but I pledge to work with our legislators to modify the sales and use tax laws based on the input I have received from the business community over the last twenty years. If elected, I promise the voters to be motivated by my dedication, driven by my experience, and supported by my integrity. Please review my website at www.PetruzzoForBOE.com and then decide.
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<th>Candidate Name</th>
<th>Address</th>
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<th>Website</th>
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<tbody>
<tr>
<td>Michelle Steel</td>
<td>27520 Hawthorne Boulevard #270</td>
<td>(310) 971-5865</td>
<td><a href="http://www.SteelforBOE.com">www.SteelforBOE.com</a></td>
</tr>
<tr>
<td>John Y. Wong</td>
<td>5356 Jillson Street</td>
<td>(323) 222-2200</td>
<td></td>
</tr>
<tr>
<td>Glen Forsch</td>
<td>2806 Scott Road</td>
<td>(818) 415-1199</td>
<td><a href="mailto:glenforsch2000@aol.com">glenforsch2000@aol.com</a></td>
</tr>
<tr>
<td>Samuel Song Y. Park</td>
<td>525 S. Lincoln Avenue</td>
<td>(626) 571-2160</td>
<td><a href="mailto:SAMANDHELENPARK@YAHOO.COM">SAMANDHELENPARK@YAHOO.COM</a></td>
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As a conservative Republican, I am proud to serve as Deputy to our Republican Member of the Board of Equalization Claude Parrish. Now that he is retiring, it is vital that taxpayers have another fiscal watchdog to take his place. There’s a reason why leading conservatives Bill Simon, Bruce Herschensohn, Congressman Dana Rohrabacher, and dozens of GOP congressmen, legislators, and local elected officials are supporting me for this seat. See www.SteelforBOE.com. That’s because, as a rock-solid fiscal conservative, I will be the Taxpayer’s Advocate against the bureaucracy. Believe me, we need voices to speak out and defend taxpayers! I have witnessed first-hand how the taxing agencies assume taxpayers are guilty until proven innocent. I believe that approach is un-American. My philosophy is that every hearing should begin with the presumption that the taxpayer is innocent. As a businesswoman, wife, and mother, I know how tough it can be to make ends meet. I believe the hardworking families of California deserve an Advocate who will stand with them against abusive government bureaucracies. As a board member of the California World Trade Commission, I also became convinced that our high California taxes are harming our competitiveness in the world economy. And that is why I have pledged to oppose any new taxes. I am an experienced, fiscally conservative professional who will not need on-the-job training, because I’m already on the job defending taxpayers today. I would be honored to have your support. For any questions, please visit my website at www.SteelforBOE.com.

On the Los Angeles County Assessment Appeals Board, as its Chairman, the equalization of the Los Angeles County's Tax Roll was reduced by more than eighty billion ($80,000,000,000.00) dollars (1995–2006). On the California State Board of Equalization, I ask for your support, I will work to earn and keep your trust.

When Tax Laws change, the first thing I think is: “How is this going to affect me?” I am Glen Forsch, and as a husband, father of two, and a Corporate Director in Retail Business for over twenty-five years, I believe in justice for taxpayers. This means that Tax Laws should be fairly enforced for Individuals and Businesses, alike. I want to clear up any internet sales tax disputes and collect monies owed by out-of-state vendors, if they illegally charge Sales Tax to California Residents. I will fight to keep Prop. 13 as it is, and I want to work to promote a one- to two-day, per month, sales tax holiday in California, when the budget permits.

As a small business owner for 28 years with an MBA degree, I have obtained knowledge and experience in business and fulfilled all my financial obligations as an entrepreneur. I understand what it takes to be successful and responsible, having started with almost nothing and achieving the American dream of success and education for my family. Even my own children and grandchildren are now pursuing their own dreams of success. My experience will bring sound judgment and innovative ideas to the Board of Equalization. Today’s statewide “financial feud” is calling me to use my business skills to strengthen finances and work to eliminate the ongoing budget crisis by developing practical, sustainable, and bilateral ideas that satisfy both government and taxpayers including: Increasing revenues by controlling exemptions and loopholes that favor one group of taxpayers over another; Promoting awareness and understanding of tax laws with multi-lingual materials to encourage voluntary compliance by all Californians; Supporting business growth for all segments of the community to expand job markets and more state revenues without new taxes; Building nonpartisan support for business and job development for all Californians. I will work to create a culture of sincerity and honesty in entrepreneurship and build a foundation for success with financial integrity. As an elected member of the California Senior Legislature, I’ve worked to creatively address needs and concerns of California’s seniors. I’ll do the same for all Californians by working to make us once again an AAA+ Golden State.

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ERIC SIDDALL
Board of Equalization, District 4
1100 Glendon Avenue, Suite 1700
Los Angeles, CA 90024
(310) 573-2006
WWW.ERICSIDDALL.COM

California’s tax system needs reform. Too many jobs have been lost. We need a tax code that is simple, fair, and competitive. My legal and financial experience will bring this needed change. My endorsements include Los Angeles County District Attorney Steve Cooley, former Republican Senate Leader Jim Brulte, and the CCR. I hope to have your endorsement on June 6th.
Barbara Becnel
820 23rd Street
Richmond, CA 94804
(510) 235-9780
www.VoteBarbaraBecnel-Gov.com

For 13 years I worked with Nobel Peace Prize nominee and anti-gang children’s book author Stanley Tookie Williams. He was executed at San Quentin State Prison on December 13, 2005. I fought to save his life because he and other indigent prisoners do not experience fair treatment promised by our justice system and should not face the ultimate penalty of death. I also fought for Mr. Williams because of his efforts to steer thousands of youth—in California and elsewhere—from street violence, drugs, and criminality. These are issues I have cared about for decades. I worked as a Public Policy Analyst and Senior Economist for nearly 20 years in Washington, D.C. and Los Angeles. I am now Executive Director of a nonprofit social services agency in Northern California, where I implement policy-transformed-into-programs at the grassroots level. Other issues that matter to me: organizing against the No Child Left Behind program that hurts public education; supporting an increase in the minimum wage law that allows working Californians to escape impoverishment; and paying for needed programs by taxing the wealthiest corporations in this State at a higher rate. Currently, the poorest people of California pay a higher tax rate than billion-dollar companies that do business here. To learn more about me, watch the award-winning movie Redemption: The Stan Tookie Williams Story (actress Lynn Whitfield portrays my character); read Blue Rage, Black Redemption: A Memoir by Stanley Tookie Williams; or visit www.VoteBarbaraBecnel-Gov.com.

Vibert F. Greene
6262 Jarvis Avenue
Newark, CA 94560
(510) 794-5862
VBIGMAC@AOL.COM


Michael Strimling
1334 Grand Avenue
Piedmont, CA 94610
(510) 652-1810
strimling2006@yahoo.com
MichaelStrimling.com

I run for Governor so that we can vote for what we are truly for and against. Against wiretapping and dishonest wars. Prosecute those in government who invade privacy without a warrant. Bring the California National Guard home from Iraq. For worker’s rights, fair pay, and education. Clean air and water. Universal health insurance that limits drug prices, establishes free clinics, and eliminates HMO bureaucrats. Value families by enforcing fair hours, vacations, and pensions for everyone who works. Require huge companies like Wal-Mart to insure workers. Proposition 13 should be for small homeowners, not huge corporations like Chevron. If corporations paid taxes on the current value of property, we could pay California’s debt, reduce sales tax, reduce tuition, and support childcare and assistance for elders. Schools not jails. In 1980, California had 22,000 prisoners, now we have 164,000, increasing costs by $5 billion. Thirty years ago, California had the best schools. Now we have the most prisoners, and bankrupt schools. Why do we impose life sentences for nonviolent offenders, when we can train the repentant for productive jobs? A moratorium on biased and expensive capital punishment, which 14 States and 75 countries have outlawed. Speak truth to power. MichaelStrimling.com

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LIZ FIGUEROA
Lieutenant Governor

I’m running for Lieutenant Governor to invest in California’s future, and I want to ensure that all children have quality healthcare. As a Democrat, I stand up for my beliefs and fight special interests. Working with then Assembly Speaker Antonio Villaraigosa, I wrote the law creating the “Healthy Families” program. This program has provided healthcare for over 500,000 children in working families. I wrote the law protecting women by guaranteeing them a minimum two-day hospital stay after life-threatening breast cancer surgery, preventing “drive-through mastectomies.” And I fought big insurance companies and wrote the landmark law giving patients the right to sue their HMOs. I protected consumers by creating the state’s first “Do Not Call” list to block telemarketers, helped victims of identity theft, and fought corporations who wanted to give away our personal information. I’m proud to have the support of California leaders like Dolores Huerta, Co-Founder of the United Farm Workers, Lieutenant Governor Cruz Bustamante, Congressman Pete Stark, and many others. As a child I remember attending my first day of school not knowing English, but I worked hard to overcome challenges and support my family. Now, I’m a mother and a grandmother, and I’m fighting even harder for our children and families. After twelve years of fighting for you as a member of the Legislature, I want to take that fight to the statewide level as your next Lieutenant Governor. I’ll continue fighting for you, your kids, and your families because you are my priorities.

JOHN GARAMENDI
Lieutenant Governor

California is at a crossroads: Will Sacramento continue to serve the powerful special interests and their narrow agendas? Or will we stand together to break the gridlock and address the challenges that matter most to everyday California families? As your Insurance Commissioner, I’ve taken on the insurance companies, punished insurance fraud, and delivered results—Over $1 billion in insurance rebates—$22 billion in auto premium savings—$24 million in additional homeowner benefits to fire victims—$46 million in insurance company fines. Now the Insurance Commissioner’s office is a watchdog, protecting Californians. Why? Because I refuse insurance company campaign contributions. I owe the special interests nothing. Together we’ll change the Lieutenant Governor’s office into a forceful advocate. So when a misguided Governor refuses to fully fund public schools or attacks dedicated teachers—I’ll fight your fight, not his. When health insurance and drug companies use their power and influence to increase their profits at your expense—I’ll fight your fight, not theirs. I’ll fight for universal healthcare. I’ll fight to protect our coast, air, land, and water—taking the same approach I used as President Clinton’s Deputy Interior Secretary protecting our National Parks from corporate greed. Bottom line: As Lieutenant Governor I’ll have the independence Sacramento desperately needs to solve problems and fight for you. You have my record as Insurance Commissioner, State Senator, all-star lineman at Cal Berkeley, Harvard MBA graduate, Peace Corps volunteer, husband, and father. I humbly ask for your vote.
Hello, my name is Jackie Speier. I'm a Democrat running for Lieutenant Governor. I’m honored to have the endorsement of U.S. Senator Dianne Feinstein. I don’t stand down from hard fights. As a California legislator I took on the banking, insurance, and credit card lobby that wanted to sell your private information—and won. I forced HMOs to provide better health benefits and cover life-saving medical advances. When our governor vetoed my bill banning dangerous, performance-enhancing supplements for teen athletes, and had a conflict of interest endorsing such supplements, I helped convince him to drop the endorsement and sign my bill. Our state government should provide good value for our tax dollars. I’ve enacted legislation that eliminated entertainment perks for state officials, reduced Medi-Cal fraud, allowed seniors the state discount rate for prescriptions and collected $1 billion in unpaid child support. We must renew California’s promise of access to higher education. I support rolling back Governor Schwarzenegger’s college fee increases. As Lieutenant Governor I’d use my position as UC Regent and CSU trustee to rebuild our embattled educational system. As a young aide on official business to Guyana with Congressman Leo Ryan, I was shot and left for dead by People’s Temple fanatics in 1978. I still live by the promise I made that day: to devote myself to public service. I’ve worked hard for you, and with you. I’m proud my record earned Sen. Feinstein’s endorsement. I ask for your vote to become California’s next Lieutenant Governor.

California must never be like Florida or Ohio, where thousands of voters were ignored on Election Day. As Chairwoman of the Senate Elections Committee, I am fighting to get every citizen registered, to make sure every vote is counted accurately, and to prevent and prosecute fraud. Your next Secretary of State must restore confidence in fair and open elections. I fought to require a paper trail for electronic voting machines. I am working to outlaw campaign contributions from voting machine manufacturers. I am leading the investigations into voting systems that are not reliable, secure, or accurate. You deserve a Secretary of State who has expertise in election reform, and who will fight for common-sense campaign reform. Since my first day in office in 1992, I’ve refused to accept gifts as an elected official, and I have worked to limit campaign contributions. In 1993 I wrote legislation allowing voters to automatically get absentee ballots. I wrote bills requiring disclosure on each initiative petition—in big type—of who is paying to put that measure on the ballot. I am a fighter for consumer protection, privacy rights, open government, and choice. I led the nation by passing a law to prevent the misuse of your social security number to protect you from identity theft. The National Organization for Women-California, California Organization of Police and Sheriffs, and the California League of Conservation Voters have joined together to support me. I respectfully request your vote.

I wrote California’s first major Preschool and After-school legislation... and now you’ll get a chance to vote YES on Proposition 82. Please join me in helping California’s kids! A few years ago, when President Bush tried to shut down stem cell research, I was the first Democrat in the nation to defy him. I wrote the law making California the first state in the nation to pursue the research aimed at curing cancer, diabetes, and Alzheimer’s disease. And I secured $85 million for prostate and ovarian cancer research. Today, any qualified California high school student with good grades is guaranteed a Cal Grant to help pay for college. I wrote that law. I wrote California’s laws guaranteeing safe access to family planning clinics and requiring pharmacists to provide emergency contraception to women. Erin Brockovich and I teamed up to fight dangerous toxic mold that made children sick and ruined people’s houses. These changes weren’t easy. Good things never are. I want to be your Secretary of State. Today, that office simply keeps track of political contributions. I want to turn it into the public’s watchdog... an office that exposes how special interest contributions are influencing public policy. Last year, the Fair Political Practices Commission dropped hundreds of cases against politicians because they didn’t have the funds they needed to investigate violations of the law. I am fighting to change that. Politicians who break the law should pay the price. I hope you will consider me for Secretary of State.
**DEMOCRATIC PARTY CANDIDATE STATEMENTS ★★★**

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<tr>
<th><strong>Cruz M. Bustamante</strong></th>
<th>1700 L Street</th>
<th>(916) 441-1175</th>
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<tbody>
<tr>
<td>Insurance Commissioner</td>
<td>Sacramento, CA 95814</td>
<td>StartWithCruz.com</td>
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I will be an Insurance Commissioner who will make rates affordable, guarantee access to insurance, and bring health insurance under the regulatory authority of that office. But I’m starting my campaign someplace different. With myself. Insurance rates reflect not just the behavior of insurance companies, but the behavior of Californians as well. And some of that behavior is not very good. Some people commit insurance fraud, some drive recklessly, or under the influence. And some people don’t take steps to protect their children or their homes or their workplace. But the biggest factor in insurance costs is people not taking care of their health. In my case, it’s my weight. A study by the US Department of Health’s Centers for Disease Control and Prevention concluded that obesity in California costs $7.7 billion a year. I want to become an example to others to lead healthier lives by losing weight myself. Fighting the obesity epidemic will lower insurance costs. I will keep my progress and program on my website. (Unlike other political websites, this will be a site dedicated to noncommercial health and nutrition information.) If you or someone you know would like to start trying to live a healthier life, join me at “StartWithCruz.com.”

<table>
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<tr>
<th><strong>John Kraft</strong></th>
<th><a href="mailto:jhkraft@pacbell.net">jhkraft@pacbell.net</a></th>
</tr>
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<tbody>
<tr>
<td>Insurance Commissioner</td>
<td><a href="http://www.IC-JohnKraft.com">www.IC-JohnKraft.com</a></td>
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A vote for John Kraft is a vote for lower insurance rates and for better and affordable healthcare coverage. For more information, please visit my website at “www.IC-JohnKraft.com.” Thank you sincerely for your vote and for being caring and concerned Democrats, John Kraft, BA, MBA, Ph.D.

<table>
<thead>
<tr>
<th><strong>Joe Dunn</strong></th>
<th>P.O. Box 10451</th>
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<tbody>
<tr>
<td>Controller</td>
<td>Santa Ana, CA 92711</td>
</tr>
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<td></td>
<td><a href="http://www.joedunn.org">www.joedunn.org</a></td>
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Millions of Californians were hurt by the energy scandal. Businesses closed. Teachers were laid off. Staff cuts at nursing homes. As taxpayers and ratepayers, Californians lost billions. I was the only Democrat to speak against, vote against, and work against the energy company rip-off of our state treasury. The politicians punished me. The Sacramento Bee reported: “Senator slapped for challenging party dogma. Dunn . . . an aggressive and independent lawmaker . . . ” At JoeDunn.org you’ll find the story of the Enron scandal and how my investigation uncovered the truth. The San Francisco Chronicle reported: “Energy probe’s powerhouse . . . casting light in electricity market’s dark corner, now he’s taking on Perot.” The New York Times wrote: “The State Senator, Joe Dunn, is scheduled to testify in Washington . . . whether Enron manipulated power prices in California . . . ” When the Bush Administration wouldn’t act, the Associated Press reported: “(Dunn’s) Senate committee votes to pursue criminal charges against Enron.” In the end, I was right. “The Man Who Cracked Enron . . . Joe Dunn is not your ordinary state senator,” wrote California Lawyer Magazine. The State Controller has authority over the Audits Division. Authority that hasn’t been used effectively. Give me that authority with your vote. I will use it. And uncover the waste, fraud, and abuse that politicians always promise to find. I am proud my work has earned me “Legislator of the Year” every year. I hope that it has earned me your vote. Thank you.

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JOHN CHIANG
Controller

California needs a Controller to slam shut corporate tax loopholes and insist that the oil and insurance companies pay their fair share. California needs a Controller to simplify taxes for middle class families and make it easy to calculate and pay taxes online. California needs a Controller to ensure our schools have the resources to prepare our children for a more competitive world. That’s why I am running for State Controller. For 20 years I have fought for progressive tax and fiscal policies. After graduating with a degree in Finance and a Law Degree from Georgetown, I worked as a policy advisor to Senator Barbara Boxer, Congressman Mel Levine, and Treasurer Kathleen Brown. I have worked to protect a woman’s right to choose as a Board member of Planned Parenthood Los Angeles. I am a committed environmentalist who serves on the Board of Heal The Bay and is endorsed by the California League of Conservation Voters. As a member and chair of the Board of Equalization and the State Franchise Tax Board I am a strong voice for taxpaying families and small businesses. I use my tax policy expertise to stand up to corporate lawyers and demand an end to special interest tax giveaways. As Controller I will fight against balancing our state’s budget on the backs of the poor, disabled, students—or future generations. I will fight for full funding for quality schools. That’s why I am endorsed by the California Federation of Teachers. For more information: www.ChiangforCalifornia.com

BETTY T. YEE
Board of Equalization, District 1

I am proud to be representing the residents of the diverse communities within the 21 counties comprising the First District of the State Board of Equalization. Providing free resources and assistance through taxpayer outreach and education, ensuring fair and open hearings for individuals and businesses who appeal their state tax liabilities, and serving as a responsible steward of the State’s revenues will continue to be my priorities as a member of the Board. I have over 20 years of experience in making government work, including prior service in senior positions in State government. My experience in making careful decisions with your tax dollars, my strong sense of fairness for all in interpreting California’s tax laws, and my unblemished track record of integrity make me your best choice to continue my service and leadership on the Board. My financial expertise and public service experience have been widely recognized. I am proud to have the endorsements of a broad array of organizations that represent the interests of teachers, firefighters, peace officers, workers, women, students, and taxpayers. A native and resident of San Francisco, I was born to immigrant parents who owned and operated a laundry and dry cleaners for 30 years. Working in the family business while growing up gave me first-hand insight into the challenges that small businesses face. My work ethic and strong sense of service to the community were shaped by my family upbringing. I would be honored to continue serving you on the State Board of Equalization.

VONNY ABBOTT
Board of Equalization, District 4

As a California Businesswoman who is an Experienced Accountant, untouched by special interests, I promise to bring a fresh perspective for change at the State Board of Equalization. Californians are justifiably unhappy with our tax system and bureaucracy. You have an opportunity to change it. Your tax dollars should be spent in improving our schools, healthcare, social programs, and infrastructure. I need your vote to make California a better place for all of us.

RITA ROGERS
Board of Equalization, District 4

The Board of Equalization collects $50 billion a year. This revenue is used for important programs such as schools, police, and fire. As your representative on the Board of Equalization, I will collect revenue in a fair and efficient manner, assuring that important services are fully funded without the need for raising taxes.

NO STATEMENTS RECEIVED FROM NATURAL LAW PARTY CANDIDATES

The order of the candidates is determined by random alphabet drawing. Statements on this page were supplied by the candidates and have not been checked for accuracy. Each statement was voluntarily submitted by the candidate and is printed at the expense of the candidate. Candidates who did not submit statements could otherwise be qualified to appear on the ballot.
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SARAH L. KNOPP
Superintendent of Public Instruction
363 W. 10th Street
San Pedro, CA 90731
(213) 309-2713 sarah4super.org

As a seventh-year teacher in Los Angeles, I know from experience that California’s public schools are overcrowded, lack resources, and are viciously segregated and unequal. If the rich paid their fair share in taxes, our schools would have plenty of money. But if the Democrats or Republicans said that, they’d be biting the hand that feeds them. Instead they push standardized testing. “No Child Left Behind” calls for ‘accountability,’ but its policies turn schools into teach-to-the-test drill camps, suck the joy out of education, and take funds away from struggling schools. I am running for office to call for an independent movement that will fight for equal public education for all students. As a proud union activist, I believe that teachers’ unions and parent and community groups need to organize a new civil rights movement to fight for more resources, smaller class sizes, and desegregated schools.

JACK O’CONNELL
Superintendent of Public Instruction
P. O. Box 1053
Sacramento, CA 95812 www.oconnell2006.org
(916) 447-8254

As your State Superintendent of Public Instruction, I believe that all of California’s students deserve a world-class education. I have led the charge to reduce class sizes and to increase school accountability, because all students deserve the opportunity to achieve their dreams. I’ve reduced bureaucracy in order to focus on student learning, and strongly advocated for additional resources. Working with parents, teachers, and administrators, I’m most proud that student achievement has improved during my tenure across almost all subjects and grade levels. Yet there are many more challenges to overcome. Over the next 10 years, California will need 100,000 new teachers, and we must draw our best and the brightest into the classroom. That means prioritizing teacher-training, and ensuring that the highly-skilled professionals we entrust with our children’s future earn competitive salaries. We also must work to make school a more relevant experience, so I have a plan to ensure students leave our system better prepared to join the workforce or to succeed in higher education. Improving education has been my priority for over 30 years as a parent, teacher, school board member, state legislator, and now State Superintendent. I have worked hard to reform our schools, forge consensus, and focus on what’s best for kids. That is why I am proud to be supported by teachers and parents—Republicans, Democrats, and Independents. I would be honored to have your vote so we can continue the work of providing a quality education for all of California’s children.

DIANE A. LENNING
Superintendent of Public Instruction
P.O. Box 4306
Huntington Beach, CA 92605-4306 Diane@Lenning.com
(714) 960-4455 phone/fax

GRANT McMICKEN
Superintendent of Public Instruction
775 Marina Park Drive
El Dorado Hills, CA 95762-3754 gmcmicken@sbcglobal.net
www.grant-us-ed.com
(916) 792-5970

I believe the Superintendent of Public Instruction should understand the perplexities of the classroom; have the foresight and ability to pool the fragmented resources of education; and know that educating our children involves family, community, and school. For twenty-five years I have demonstrated a passion for teaching and a compassion for the children and adults whom I have taught. I have been a presenter at local, regional, and national educational conferences, a consulting teacher/trainer for a major calculator company, and been involved in educational grants, resulting in the development of new mathematics textbooks, television educational programming, and teacher training and activity materials. In 1993, I was the California recipient of the Presidential Award for Excellence in Secondary Mathematics Teaching. As Superintendent of Public Instruction, I will promote individual assessment in the early primary years to allow students to receive timely help developing proficiency in reading, writing, and number sense; I will promote understanding over social promotion; I will promote both advanced academics and workplace skills training in high school; I will support the development of standards based lesson plans to aid teachers and parents to educate our children; and I will promote the restructuring of the educational system to allow our tax dollars to go directly into the classroom. I thank you for your vote of confidence in my ability to direct the course of California public education.
CAN’T FIND YOUR POLLING PLACE?

WE’LL POINT YOU IN THE RIGHT DIRECTION.

www.ss.ca.gov

VISIT OUR WEBSITE TO:

- Find your polling place
- Research campaign contributions
- Watch live election results
- Obtain absentee ballot information
- View candidate information
POLITICAL PARTY STATEMENTS OF PURPOSE ★★★

PEACE AND FREEDOM PARTY ★★★

Voting for Peace and Freedom Party candidates means voting to stop the killing now and end this stupid, brutal war. Our party saw through the lies and opposed this war from the beginning. Vote for immediate withdrawal from Iraq and Afghanistan!

The Peace and Freedom Party works for the needs of working people, not the rich. Vote for decent jobs for all, for doubling the minimum wage, to end poverty and homelessness.

Vote for us to support taxing the wealthiest Americans and their corporations to provide a decent life for the working people who create all of America’s wealth. We need free quality education from preschool to the university level. We need good medical care for everyone. We need to protect and restore the environment.

The Peace and Freedom Party actively fights discrimination, corruption, oppression, and exploitation. We believe that working people should own and run the economy for everyone’s benefit. Register and vote Peace and Freedom Party for a better California and a better world.

State Central Committee primary endorsements: Jordan (Governor), Alexander (Lieutenant Governor), Akin (Secretary of State), Barrón (Controller), Sanders (Treasurer), Harrison (Attorney General), Condit (Insurance Commissioner), Feinland (Senate). Please check our websites for more information.

P.O. Box 24764, Oakland, CA 94623  Website: www.peaceandfreedom2006.org
510-465-9414

AMERICAN INDEPENDENT PARTY ★★★

America and California need the leadership of the American Independent Party (California affiliate of the Constitution Party). We pledge to:

- Stop the undeclared wars which are daily costing American lives and billions of tax dollars;
- Stop reckless spending, including foreign aid, and take care of America's domestic needs;
- End debt financing of both Federal and State governments;
- Get rid of the Federal income tax, and restore a tariff based revenue system;
- Immediately terminate international trade agreements such as NAFTA, WTO, and the proposed FTAA, and stop sending high paying American jobs to foreign countries;
- Reduce immigration, and stop all government subsidies to illegal aliens; no driver’s licenses for illegals;
- Defend America’s moral values; keep God in the pledge of allegiance;
- Protect the right to life of the innocent unborn;
- Support high standards in education, including encouragement of private schools and home schooling;
- Stop the pillage of consumers and taxpayers by the energy/utility monopolies;
- Defend Second Amendment rights;
- Restore a debt free, interest free money system;
- Uphold traditional marriage and family values;
- Vote American Independent—the only party fighting for a return to Constitutional government.

NANCY SHEARER SPIRKOFF, State Chairman
American Independent Party 619-460-4484
8158 Palm Street, Lemon Grove, CA 91945  E-mail: sdaip@cox.net  Website: www.aipca.org

GREEN PARTY ★★★

The Green Party is a values-based, international political phenomenon, with thousands of officeholders worldwide in elected municipal, county, and federal public offices. Since 1992, the Green Party of California (GPCA) members and candidates have promoted and represented Green Party key values for California voters.

The 145,000-strong GPCA membership is an integrated federation of community-based Locals and Regional Councils. Consensus and gender balance ideals prevail. General Assembly delegates convene semi-annually at plenaries to explore and discover political policies that will realize Green values, among them, living wages, affordable health care and housing, and an end to the war in Iraq.

Green volunteers populate GPCA committees and working groups that interact to build party membership, elect Green candidates, manage finances, advise on rules and procedures, and publicize party policies. Greens advocate for electoral reforms such as proportional representation, instant run-off voting, and publicly financed campaigns, which maximize representation, save resources, and create a level candidate playing field.

GPCA caucuses include Labor, Disability, Lavender, Black, People of Color, Ethnic Minority, Rural, Candidates, Women’s, Campus, and Secular Greens.

The Green Party of California offers voters the attainable politics of peace, ecological wisdom, and social justice.

Vote your conscience. Vote Green.

Green Party of California 916-448-3437
P.O. Box 2828, Sacramento, CA 95812  E-mail: gpca@greens.org  Website: http://www.cagreens.org

The order of the statements was determined by lot. Statements on this page were supplied by political parties and have not been checked for accuracy by any official agency.
LIBERTARIAN PARTY

The Libertarian Party is as American as apple pie. Like you, we have jobs, businesses, families, and dreams. We’ve entered the political arena to restore liberty and American values. We’re working toward a government that taxes and spends less, and won’t interfere with your personal life.

If you describe yourself as socially tolerant and fiscally responsible, you’re a Libertarian!

We believe you—not the government—should decide how to run your life, checkbook, retirement, education, and family.

The Libertarian Party supports your right to:

- keep what you earn. Reduce or eliminate taxes whenever possible.
- run your own business and enjoy your property. Reducing regulations and paperwork creates more jobs, higher pay, and lower prices.
- educate your children as you see fit.
- choose your own lifestyle. The government shouldn’t consider you a criminal because of your choices in relationships, recreation, or medical treatment.
- truly equal treatment under the law regardless of race, gender, religion, sexuality, or personal characteristics.
- own a firearm. Self-defense is a right, not a political favor.

With over 60 elected Libertarians in California and over 600 officeholders countrywide, we’re a real and growing choice. Call 1-877-884-1776 or go to http://www.ca.lp.org. Join us today!

**Libertarian Party of California**

14547 Titus Street, Suite 214, Panorama City, CA 91402-4935

E-mail: director@ca.lp.org  Website: www.ca.lp.org

REPUBLICAN PARTY

Republicans are proud of the leadership provided to our state by Governor Arnold Schwarzenegger.

Governor Schwarzenegger eliminated the car tax that crippled Californians. His economic policies have helped create over 450,000 new jobs in California. His program for workers compensation reform has saved businesses money and has kept jobs in California.

Now, through his Strategic Growth Plan, the Governor is laying the groundwork for a systematic program of fixing our roads and bridges and rebuilding California’s infrastructure, all without raising taxes. This will attract new jobs and new opportunities for future generations of Californians.

The Republican Party, under the leadership of Governor Schwarzenegger, represents the best chance for freedom and opportunity for every Californian.

Re-electing our Governor and other Republicans to office will help ensure schools that are safe and accountable; hold the line on taxes; and keep growing California’s economy. Join us in helping build a better California that provides opportunity for our families today, and for future generations.

**DUF SUNDHEIM, Chairman**

The California Republican Party

818-841-5210

1903 West Magnolia Boulevard, Burbank, CA 91506

Website: www.cagop.org

DEMOCRATIC PARTY

The Democratic Party has fought to protect our economy, education, public safety, and homeland security.

Your Democratic legislative leadership and all statewide Democratic officials have:

- Increased school accountability, supported teachers, and improved public education, resulting in higher test scores
- Supported our law enforcement officers and firefighters with funding for equipment and training
- Passed tough laws to get assault weapons and hidden handguns off our streets and out of our schools
- Enacted meaningful HMO reform, giving health care decisions back to patients and their doctors

By electing a Democratic governor and Democratic statewide officials, and supporting Democratic candidates for Congress and the State Legislature, Democrats will continue fighting for:

- Responsible economic stimulation and job security for working Americans
- Further reductions in violent crimes to make our neighborhoods and schools safer
- A woman’s right to choose
- The protection of Social Security and Medicare benefits
- Affordable prescription drugs for seniors
- Greater environmental protections and a clean environment for future generations
- The eradication of hate crimes

Please join us on our e-mail network. Together, we will continue building a better California.

**SENATOR ART TORRES (Ret.), Chairman**

California Democratic Party

916-442-5707 / 213-239-8730 FAX: 916-442-5715

1401 21st Street #200, Sacramento, CA 95814

E-mail: info@cadem.org Website: www.cadem.org

NO POLITICAL PARTY STATEMENT RECEIVED FROM NATURAL LAW PARTY
PROPOSITION 81

This law proposed by Senate Bill 1161 (Statutes of 2004, Ch. 698) is submitted to the people in accordance with the provisions of Article XVI of the California Constitution.

This proposed law adds sections to the Education Code; therefore, new provisions proposed to be added are printed in italic type to indicate that they are new.

PROPOSED LAW

SECTION 1. Chapter 12.5 (commencing with Section 20020) is added to Part 11 of the Education Code, to read:

CHAPTER 12.5. CALIFORNIA READING AND LITERACY IMPROVEMENT AND PUBLIC LIBRARY CONSTRUCTION AND RENOVATION BOND ACT OF 2006


20020. This chapter shall be known and may be cited as the California Reading and Literacy Improvement and Public Library Construction and Renovation Bond Act of 2006.

20021. The Legislature finds and declares the following:
(a) Reading and literacy skills are fundamental to success in our economy and our society.
(b) Public libraries are a vital part of the educational system. They provide resources and services for all residents of California, including preschoolers, out-of-school adults, senior citizens, and those attending schools at all levels.
(c) In many cases, libraries serve as a community’s only public point of access to resources for learning and by extension, self-sufficiency.
(d) The construction and renovation of public library facilities is necessary to expand access to reading and literacy programs in California’s public education system and to expand access to public library services for all residents of California.
(e) The need for library facilities continues to grow. A 2003 needs assessment compiled by the State Library found that there is a need for over two billion dollars ($2,000,000,000) in public library funding.
(f) In March 2000, California voters approved a bond measure of three hundred fifty million dollars ($350,000,000) for library construction and renovation.

20022. As used in this chapter, the following terms have the following meanings:
(a) “Committee” means the California Library Construction and Renovation Finance Committee established pursuant to Section 19972 and continued in existence pursuant to Section 20040 for the purposes of this chapter.
(b) “Fund” means the California Public Library Construction and Renovation Fund of 2006 established pursuant to Section 20024.
(c) “Board” means the California Public Library Construction and Renovation Board of 2006 established pursuant to Section 20023.

20023. (a) The California Public Library Construction and Renovation Board of 2006 is hereby established.
(b) The board is comprised of the State Librarian, the Treasurer, the Director of Finance, an Assembly Member appointed by the Speaker of the Assembly, a Senator appointed by the Senate Committee on Rules, and two members appointed by the Governor.
(c) Legislative members of the board shall meet with, and participate in, the work of the board to the extent that their participation is not incompatible with their duties as Members of the Legislature. For the purpose of this chapter, Members of the Legislature who are members of the board constitute a joint legislative committee on the subject matter of this chapter.

Article 2. Program Provisions

20024. The proceeds of bonds issued and sold pursuant to this chapter shall be deposited in the California Public Library Construction and Renovation Fund of 2006, which is hereby established.

20025. All moneys deposited in the fund, except as provided in Section 20049.5, are continuously appropriated to the State Librarian, notwithstanding Section 13340 of the Government Code, and are available for grants to any city, county, city and county, or library district that is authorized at the time of the project application to own and maintain a public library facility for the purposes set forth in Section 20026.

20026. The grant funds authorized pursuant to Section 20025, and the matching funds provided pursuant to Section 20033, shall be used by the recipient for any of the following purposes:
(a) Acquisition or construction of new facilities or additions to existing public library facilities.
(b) Acquisition of land necessary for the purposes of subdivision (a).
(c) Remodeling or rehabilitation of existing public library facilities or of other facilities for the purpose of their conversion to public library facilities. All remodeling and rehabilitation projects funded with grants authorized pursuant to this chapter shall include any necessary upgrading of electrical and telecommunications systems to accommodate Internet and similar computer technology.
(d) Procurement or installation, or both, of furnishings and equipment required to make a facility fully operable, if the procurement or installation is part of a construction or remodeling project funded pursuant to this section.
(e) Payment of fees charged by architects, engineers, and other professionals, whose services are required to plan or execute a project authorized pursuant to this chapter.
(f) Service charges where the services in question are required by the applicant jurisdiction to be provided by a public works or similar department, or by other departments providing professional services, where the costs are directly billed to the project pursuant to this chapter.

20027. (a) An applicant for a grant for the acquisition, construction, remodeling, or rehabilitation of public library facilities under this chapter on land not currently possessed by that applicant, for a project that does not include an application for a grant to acquire that land pursuant to subdivision (b) of Section 20026, shall be deemed to comply with any administrative condition adopted pursuant to this chapter that the applicant owns the land if the application is accompanied by a copy of a court order issued in an eminent domain action pursuant to Section 1255.410 of the Code of Civil Procedure that entitles the applicant to possession of the land.
(b) The terms “purchase of land” and “acquisition of land” as used in this chapter, or in any rule, regulation or policy adopted by the board pursuant to Section 20020, include, but are not limited to, the acquisition of land by eminent domain. For that purpose, the eligible cost of acquisition shall be the fair market value of the property as defined by Article 4 (commencing with Section 1263.310) of Chapter 9 of Title 7 of the Government Code. In determining the fair market value of land, the fee simple title to possession of the land shall be deemed to be held by the grantee.

20028. Any grant funds authorized pursuant to Section 20025, or matching funds provided pursuant to Section 20033, may not be used by a recipient for any of the following purposes:
(a) Books and other library materials.
(b) Administrative costs of the project, including, but not limited to, the costs of any of the following:
(1) Preparation of the grant application.
(2) Procurement of matching funds.
(3) Conduct of an election for obtaining voter approval of the project.
(c) Except as set forth in this chapter, including, but not limited to, Section 20048, interest or other carrying charges for financing the project, including, but not limited to, costs of loans or lease-purchase agreements in excess of the direct costs of any of the authorized purposes specified in Section 20026.
(d) Any ongoing operating expenses for the facility, its personnel, supplies or any other library operations.

20029. All construction contracts for projects funded in part through grants awarded pursuant to this chapter shall be awarded through competitive bidding pursuant to Part 3 (commencing with Section 20100) of Division 2 of the Public Contract Code.

20030. This chapter shall be administered by the State
Librarian. The board shall adopt rules, regulations, and policies for the implementation of this chapter.

20031. A city, county, city and county, or library district may apply to the State Librarian for a grant pursuant to this chapter as follows:

(a) Each application shall be for a project for a purpose authorized by Section 20026.

(b) An application may not be submitted for a project for which construction bids already have been advertised.

(c) The applicant shall request not less than fifty thousand dollars ($50,000) per project.

20032. In making the awards, the board shall consider applications for construction or rehabilitation of public library facilities submitted pursuant to Section 20031 and the funding shall be allocated in the following manner:

(a) First priority shall be given to applications deemed eligible by the State Librarian, that were submitted but not funded in the third application cycle of the California Reading and Literacy Improvement and Public Library Construction and Renovation Bond Act of 2000. Amounts awarded by the board for these applications may not exceed 50 percent of the total amount authorized pursuant to Section 20033.

(b) Until regulations are adopted pursuant to Section 20030, regulations adopted pursuant to the California Reading and Literacy Improvement and Public Library Construction and Renovation Bond Act of 2000 (Chapter 12 (commencing with Section 19985)) govern the administration of this chapter.

(c) Funds not awarded for the third application cycle pursuant to the California Reading and Literacy Improvement and Public Library Construction and Renovation Bond Act of 2000 shall be awarded on a competitive basis pursuant to this chapter.

(d) (1) Except as set forth in paragraph (2), an amount of at least twenty-five million dollars ($25,000,000) shall be made available for joint-use projects that meet all of the following requirements:

(A) The joint-use project is with one or more public education institutions. For the purpose of this section, “public education institution” means any of the following:

(i) A school district maintaining any combination of educational settings from kindergarten to grade 12, inclusive.

(ii) A community college district.

(iii) A campus of the California State University.

(iv) A campus of the University of California.

(B) The public education institution or institutions participating as a joint-use partner or partners provide at least 50 percent of the costs of the project.

(C) Consideration may be given to a proposed joint-use project to be located in a low-income area.

(D) Consideration may be given to a proposed joint-use project to be located in an area in which public schools have low scores on the Academic Performance Index.

(2) If, by March 2, 2010, the dollar amount of all approved applications for joint-use projects pursuant to this section exceeds the total dollar amount made available for joint-use projects pursuant to paragraph (1), joint-use projects may also be funded from any other funds available to the board under this chapter.

(3) If, by March 2, 2010, the dollar amount of all approved applications for joint-use projects pursuant to this section is less than the total dollar amount made available for joint-use projects pursuant to paragraph (1), any remaining funds under paragraph (1) shall be made available for any other grants under this chapter awarded on a competitive basis in the same manner as set forth in subdivision (c).

20033. (a) Each grant recipient shall provide matching funds from any available source in an amount equal to 35 percent of the costs of the project. The remaining 65 percent of the costs of the project, up to a maximum of twenty million dollars ($20,000,000) per project, shall be provided through allocations from the fund.

(b) Qualifying matching funds shall be cash expenditures in the categories specified in Section 20026 which are made not earlier than five years prior to the submission of the application to the State Librarian.

Except as otherwise provided in subdivision (c), in-kind expenditures do not qualify as matching funds.

(c) Land donated or otherwise acquired for use as a site for the facility, including, but not limited to, land purchased more than five years prior to the submission of the application to the State Librarian, may count towards the required 35 percent local fund contribution at its appraised value as of the date of the application. This subdivision does not apply to land acquired with funds authorized pursuant to Part 68 (commencing with Section 100400), Part 68.1 (commencing with Section 100600), or Part 68.2 (commencing with Section 100800) if approved by the voters.

(d) Expenditures for payment of architect fees for plans and drawings for library renovation and new construction, including, but not limited to, plans and drawings purchased more than five years prior to the submission of the application to the State Librarian, may count towards the required 35 percent local funds contribution.

20034. (a) The estimated costs of a project for which an application is submitted shall be consistent with normal public construction costs in the geographic area of the applicant.

(b) An applicant wishing to construct a project having costs that exceed normal public construction costs in the area may apply for a grant in an amount not to exceed 65 percent of the normal costs up to a maximum of twenty million dollars ($20,000,000) per project if the applicant certifies that it is capable of financing the remainder of the project costs from other sources.

20035. After an application has been approved by the board and included in the request of the State Librarian to the committee, the amount of the funding to be provided to the applicant may not be increased. Any actual changes in project costs are the responsibility of the applicant. If the amount of funding that is provided is greater than the cost of the project, the applicant shall return that amount of funding that exceeds the cost of the project to the fund. If an applicant has been awarded funding by the board, but decides not to proceed with the project, the applicant shall return all of the funding to the fund.

20036. (a) In reviewing applications, as part of establishing the priorities set forth in Section 20032, the board shall consider all of the following factors:

(1) The needs of urban, suburban, and rural areas.

(2) The age and condition of existing library facilities within an area.

(3) The degree to which existing library facilities are inadequate in meeting the needs of the residents in the library service area.

(4) The degree to which the proposed project responds to the needs of the residents in the library service area.

(5) The degree to which the library integrates appropriate electronic technologies into the proposed project.

(6) The degree to which the proposed site is appropriate for the proposed project and its intended use.

(7) The financial commitment of the local agency submitting the application to open, operate, and maintain the proposed library project upon its completion.

(b) If, after an application has been submitted, material changes occur that would alter the evaluation of an application, the State Librarian may accept an additional written statement from the applicant for consideration by the board.

20037. (a) A facility, or any part thereof, acquired, constructed, remodeled, or rehabilitated with grants received pursuant to this chapter shall be dedicated to public library direct service use for a period of at least 20 years following completion of the project.

(b) Any financial interest that the state may have in the land or facility, or both, resulting from the funding of a project under this chapter, as described in subdivision (a), may be transferred by the State Librarian through an exchange for a replacement site and facility acquired or constructed for the purpose of providing public library direct service.

(c) If the facility, or any part thereof, acquired, constructed, remodeled, or rehabilitated with grants received pursuant to this chapter ceases to be used for public library direct service prior to the expiration of the period specified in subdivision (a), the board shall be entitled to recover from the grant recipient, or the successor of the recipient, an amount that bears the same ratio to the value of the facility, or appropriate part thereof, at the time it ceased to be used for public library direct service,
as the amount of the original grant bore to the original cost of the facility, or appropriate part thereof. For purposes of this subdivision, the value of the facility, or appropriate part thereof, shall be determined by the mutual agreement of the board and the grant recipient or successor, or through an action brought for that purpose in the superior court.

(d) Notwithstanding subdivision (f) of Section 16724 of the Government Code, any money recovered pursuant to subdivision (c) shall be deposited in the fund, and shall be available for the purpose of awarding grants for other projects.


20038. Bonds in the total amount not to exceed a total of six hundred million dollars ($600,000,000), exclusive of refunding bonds issued in accordance with Section 20046, or so much thereof as is necessary, may be issued and sold for deposit in the fund to be used in accordance with, and for carrying out the purposes expressed in, this chapter, including all acts amendatory thereof and supplementary thereto, and to be used to reimburse the General Obligation Bond Expense Revolving Fund pursuant to Section 16724.5 of the Government Code. The bonds, when sold, shall be and constitute a valid and binding obligation of the State of California, and the full faith and credit of the State of California is hereby pledged for the punctual payment of both principal and interest on bonds as the principal and interest become due and payable.

20039. The bonds authorized by this chapter shall be prepared, executed, issued, sold, paid, and redeemed as provided in the State General Obligation Bond Law (Chapter 4 (commencing with Section 16720) of Part 3 of Division 4 of Title 2 of the Government Code), and all of the provisions of that law apply to the bonds and to this chapter and are hereby incorporated in this chapter as though set forth in full in this chapter, except Section 16727 of the Government Code to the extent that it may be inconsistent with this chapter.

20040. (a) For purposes of this chapter, the California Library Construction and Renovation Finance Committee established pursuant to Section 19972 is continued in existence and is the “committee” as that term is used in the State General Obligation Bond Law for the purpose of this chapter.

(b) For purposes of the State General Obligation Bond Law, the California Public Library Construction and Renovation Bond of 2006 established pursuant to Section 20023 is designated the board.

20041. The committee shall determine whether or not it is necessary or desirable to issue bonds authorized pursuant to this chapter in order to carry out the actions specified in this chapter, including all acts amendatory thereof and supplementary thereto, and, if so, the amount of bonds to be issued and sold. Successive issues of bonds may be authorized and sold to carry out those actions progressively, and it is not necessary that all of the bonds authorized to be issued be sold at any one time.

20042. There shall be collected each year and in the same manner and at the same time as other state revenue is collected, in addition to the ordinary revenues of the state, a sum in an amount required to pay the principal of, and interest on, the bonds each year. It is the duty of all officers charged by law with any duty in regard to the collection of the revenue to do and perform each and every act that is necessary to collect that additional sum.

20043. Notwithstanding Section 13340 of the Government Code, there is hereby appropriated from the General Fund in the State Treasury, for the purposes of this chapter, an amount that will equal the total of the following:

(a) The sum annually necessary to pay the principal of, and interest on, bonds issued and sold pursuant to this chapter, as the principal and interest become due and payable.

(b) The sum necessary to carry out Section 20044, appropriated without regard to fiscal years.

20044. For the purposes of carrying out this chapter, the Director of Finance may authorize the withdrawal from the General Fund of an amount or amounts not to exceed the amount of the unsold bonds that have been authorized to be sold for the purpose of carrying out this chapter. Any amounts withdrawn shall be deposited in the fund. Any money made available under this section shall be returned to the General Fund, with interest at the rate earned by the money in the Pooled Money Investment Account during the time the money was withdrawn from the General Fund pursuant to this section, from money received from the sale of bonds for the purpose of carrying out this chapter.

20045. The board may request the Pooled Money Investment Board to make a loan from the Pooled Money Investment Account or any other approved form of interim financing, in accordance with Section 16312 of the Government Code, for the purposes of carrying out this chapter. The amount of the request may not exceed the amount of the unsold bonds that the committee has, by resolution, authorized to be sold for the purpose of carrying out this chapter. The board shall execute any documents required by the Pooled Money Investment Board to obtain and repay the loan. Any amounts loaned shall be deposited in the fund to be allocated by the board in accordance with this chapter.

20046. Any bonds issued and sold pursuant to this chapter may be refunded by the issuance of refunding bonds in accordance with Article 6 (commencing with Section 16780) of Chapter 4 of Part 3 of Division 2 of Title 2 of the Government Code. Approval by the electors of the state for the issuance of bonds under this chapter shall include the approval of the issuance of any bonds issued to refund any bonds originally issued or any previously issued refunding bonds.

20047. Notwithstanding any other provision of this chapter, or of the State General Obligation Bond Law, if the Treasurer sells bonds pursuant to this chapter that include a bond counsel opinion to the effect that the interest on the bonds is excluded from gross income for federal tax purposes, subject to designated conditions, the Treasurer may maintain separate accounts for the investment of bond proceeds and for the investment earnings on those proceeds. The Treasurer may use or direct the use of those proceeds or earnings to pay any rebate, penalty, or other payment required under federal law or take any other action with respect to the investment and use of those bond proceeds required or desirable under federal law to maintain the tax-exempt status of those bonds and to obtain any other advantage under federal law on behalf of the funds of this state.

20048. All money deposited in the fund that is derived from premium and accrued interest on bonds sold pursuant to this chapter shall be reserved in the fund and shall be available for transfer to the General Fund as a credit to expenditures for bond interest.

20049. The Legislature hereby finds and declares that, inasmuch as the proceeds from the sale of bonds authorized by this chapter are not “proceeds of taxes” as that term is used in Article XIII B of the California Constitution, the disbursement of these proceeds is not subject to the limitations imposed by that article.

20049.5. Amounts deposited in the fund pursuant to this chapter may be appropriated in the annual Budget Act to the State Librarian for the actual amount of office, personnel, and other customary and usual expenses incurred in the direct administration of grant projects pursuant to this chapter, including, but not limited to, expenses incurred by the State Librarian in providing technical assistance to an applicant for a grant under this chapter.
PROPOSITION 82

Section 1. Title.
This measure shall be known and may be cited as the “Preschool for All Act.”

Section 2. Findings and Declaractions.
The people of California find and declare the following:
1. A child’s participation in a quality preschool education program plays a critical role in his or her educational development and success in school. Research studies show that children who participate in quality preschool programs are the most likely to become proficient readers by third grade, graduate from high school, and go on to college. Children who do not attend quality preschool are more likely to fall behind their peers in the early grades and are less likely to do well throughout their school careers.
2. Research shows that quality preschool education strengthens the K–12 public schools by helping children become better readers by third grade; reducing the need for special education and grade retention; and increasing high school graduation rates and college attendance. Lack of access for parents to quality, voluntary preschool education opportunities for their children is having a damaging impact on the state’s K–12 public schools.
3. There is a severe shortage of quality, affordable preschool education opportunities for California’s children, and California lags behind the nation in preschool enrollment. Three out of four statewide, publicly funded preschool programs have children waiting in line to get in. Middle class families often earn too much for public programs but too little to pay for private preschool. Some do not qualify for publicly funded programs, but cannot afford to pay the cost of private preschool, which often costs more than annual tuition to the state university system.
4. Recent studies have concluded that smart investments in quality preschool for all save taxpayers $2.62 for every dollar invested by improving the K–12 public schools, reducing crime and welfare dependence, and substantially increasing the lifetime earnings of children who get a strong start in school.
5. Public safety officials support preschool for all because studies show that quality preschool education early in a child’s life reduces the likelihood of dropping out of school, engaging in criminal activity later in a child’s life, or going to jail later in a child’s life.
6. Scientific knowledge about how children’s brains develop confirms the importance of participation in quality preschool programs. Ninety percent of brain growth occurs before age five, before most children enroll in kindergarten.
7. Quality preschool education provides a crucial opportunity to engage parents in the education of their children, and to create a habit of early involvement that will last throughout a child’s academic career. Quality preschools give parents the tools and support they need to get more involved in their child’s early education.
8. Research shows that early education and intervention for children with special needs in preschool reduces the need for costly special education services in later years.
9. Quality preschool education helps English-language learners develop their English language skills and meet school readiness goals.
10. Research shows that highly qualified preschool teachers improve the school-readiness of preschool children. All California children deserve quality preschool programs taught by well-trained teachers using age-appropriate curriculum. Currently, there is a severe shortage of teachers prepared to provide high-quality instruction to California’s diverse preschool population. Raising professional qualifications for preschool teachers and instructional aides requires that teachers and instructional aides be provided the time and support necessary to meet these higher standards and that California’s postsecondary institutions put in place the early learning programs needed to prepare the next generation of preschool teachers and instructional aides.
11. Taxpayers deserve a preschool-for-all program that is educationally and fiscally accountable to the public, with funds dedicated solely to providing quality preschool opportunities, and that includes a cap on administrative spending and criminal penalties for misuse of funds.

Section 3. Purpose and Intent.
In order to take full advantage of the opportunity presented by children’s early brain development; to ensure that all children have the skills they will need to master reading and to succeed in school and in life; to improve the performance of our K–12 public schools by providing all children the opportunity for a strong start in school; to reap proven economic returns on a strategic investment in quality preschool programs; to prepare our children for a new century and a new economy; and to address what is now a preschool education crisis in California, in which middle class families often cannot afford to pay for quality preschool education that would put their children on the path to success, the people of California do hereby enact the Preschool for All Act. The Act is intended to:
1. Provide a system of voluntary preschool for all children one year before kindergarten that is high quality, available to all regardless of ability to pay, and that is managed in a non-bureaucratic and fiscally responsible way;
2. Ensure that all eligible children have equal access to a quality preschool education that meets age and developmentally appropriate statewide preschool standards and guidelines;
3. Ensure that children have access to a variety of preschool programs, including programs offered by school districts, colleges, universities and community colleges, classroom-based charter schools that offer at least kindergarten through third grade, and other licensed preschool providers, including centers and family child care programs, provided that the programs comply with this Act;
4. Create an accountable program, built upon the existing preschool system, that is administered by the state Superintendent of Public Instruction and county superintendents of schools, or alternative local administrators, to meet local needs while satisfying all the requirements of this Act;
5. Raise professional qualifications for preschool teachers to increase the supply of qualified teachers, and provide the time and support necessary to meet these higher standards;
6. Require that teachers and instructional aides who participate in the program are well trained and fairly compensated;
7. Ensure that there will be adequate facilities and providers to serve enrolled children and to build capacity for eligible children;
8. Provide a dependable funding stream that will be adequate to provide a quality preschool education experience for California children in the year before they enter kindergarten;
9. Fully fund the Preschool for All program so that General Fund revenues are not required to sustain this program, and prohibit any infringement upon state or local education funds; and
10. Require regular, independent, fiscal and program audits and evaluations to ensure that the programs meet the goals of this Act, that the funds reserved to pay for preschool for all are strictly controlled and accounted for, that dollars spent for administration are strictly limited, and that the public is kept adequately informed about program quality and fiscal accountability.

Section 4. Section 4 is added to Article IX of the Constitution of the State of California, to read:

Sec. 4. (a) The State shall provide a program of voluntary preschool education for all children one year prior to kindergarten pursuant to the Preschool for All Act. A preschool-age child, as provided in the Preschool for All Act, shall have the same equal protection rights enjoyed by elementary school children under Section 7 of Article I and under the United States Constitution, and any equal protection rights as may in the future apply to elementary school children shall apply to preschool-age children as well, except as expressly provided in the Preschool for All Act.

(b) Notwithstanding any other provision of this Constitution, county superintendents of schools, alternative local administrators, and the Superintendent of Public Instruction shall have the authority, as set forth in the Preschool for All Act, to administer Preschool for All programs, including the allocation of funds as prescribed by the Preschool for All Act, and to select and approve preschool program providers who meet the eligibility requirements prescribed by the Preschool for All Act.
(c) For the purposes of the Preschool for All Act, Preschool for All program providers shall be subject to the control and supervision of the Superintendent of Public Instruction and the county superintendent of schools in the county in which the program is located, as provided in the Preschool for All Act.

(d)(1) All revenues produced by the tax imposed by the Preschool for All Act shall be placed in the Preschool for All Fund, which is hereby created in the State Treasury to be held in trust for the purpose of providing preschool pursuant to the Preschool for All Act and which is continuously appropriated, without regard to fiscal year, for that purpose alone.

(2) The moneys in the Preschool for All Fund and any other fund created pursuant to the Preschool for All Act may not be used for any purpose or program other than the purposes or programs authorized by the Preschool for All Act, and may not be loaned to the state General Fund, or to any other fund of the State, or to any fund of a county, or any other entity, or borrowed by the Legislature, or any other state or local agency, for any purpose other than the purposes authorized by the Preschool for All Act.

(e) Notwithstanding any other provision of this Constitution, revenues generated by the tax imposed by the Preschool for All Act shall not be deemed to be “revenues” or “taxes” for purposes of computing any state expenditure or appropriation limit that is enacted after January 1, 2005, nor shall their expenditure or appropriation be subject to any reduction or limitation imposed pursuant to any provision enacted after that date.

Section 5. Section 14 is added to Article XIII B of the California Constitution, to read:

SEC. 14. (a) For purposes of this article, “appropriations subject to limitation” of each entity of government shall not include appropriations of revenue from the Preschool for All Fund created by the Preschool for All Act.

(b) For purposes of this article, “proceeds of taxes” shall not include the revenues derived from the taxes imposed by the Preschool for All Act.

(c) No adjustment in the appropriations limit of any entity of government shall be required pursuant to Section 3 as a result of revenue being deposited in or appropriated from the Preschool for All Fund.

Section 6. Section 8.3 is added to Article XVI of the California Constitution, to read:

SEC. 8.3. (a) Neither funds appropriated pursuant to subdivision (d) of Section 4 of Article IX nor funds appropriated from any other source for the purpose of the Preschool for All Act shall be deemed to be part of “total allocations to school districts and community college districts from General Fund proceeds of taxes appropriated pursuant to Article XIII B” as that phrase is used in paragraphs (2) and (3) of subdivision (b) of Section 8.

(b) Revenues derived from taxes imposed pursuant to the Preschool for All Act shall not be deemed to be “General Fund revenues which may be appropriated pursuant to Article XIII B” as that phrase is used in paragraph (1) of subdivision (b) of Section 8 nor shall they be considered in the determination of “per capita General Fund Revenues” as that phrase is used in Section 8.

(c) Revenues derived from taxes imposed pursuant to the Preschool for All Act shall not be deemed to be General Fund revenues for the purposes of any other provision that sets a minimum level of funding for educational purposes and that is enacted after January 1, 2005.

Section 7. Chapter 1.5 (commencing with Section 14110) is added to Part 9 of Division 1 of Title 1 of the Education Code, to read:

CHAPTER 1.5. PRESCHOOL FOR ALL


14110. (a) This chapter implements the requirement of preschool for all established by Section 4 of Article IX of the California Constitution. As used throughout this chapter, “this Act” refers to the Preschool for All Act.

(b) Four years after the effective date of this Act, every preschool-age child, regardless of income, shall have access for one year to a Preschool for All program that meets the requirements of this Act. A “preschool-age child” for purposes of this Act shall mean a child born on or after the effective date of this Act who is one year prior to the date that child enters kindergarten.

(c) A Preschool for All program shall be free, except as provided in subdivision (d) of Section 14132, and voluntary for preschool-age children and shall include, at a minimum, all of the following:

(1) A three-hour per day instructional program offered for 100 days per year;

(2) A curriculum that is age and developmentally appropriate, based on statewide preschool learning standards, guidelines, and appropriate instructional practices adopted by the Superintendent of Public Instruction, and aligned with statewide academic standards for elementary education; and

(3) Classes of no more than 20 children with at least one teacher and at least one instructional aide for programs whose teachers and instructional aides have met the educational requirements of subdivisions (a) and (b) of Section 14111. Until they comply with the educational requirements of subdivisions (a) and (b) of Section 14111, programs shall provide classes of no more than 24 children with at least one teacher and classes with no more than a one-to-eight adult-child ratio.

Article 2. Instructional Staff

14111. (a) By July 1, 2014, all Preschool for All teachers in programs that are selected and approved to become Preschool for All providers pursuant to Sections 14118 and 14135 shall have a baccalaureate degree and shall have completed at least 24 units in early learning, and all instructional aides in such programs shall have completed at least 48 units of college-level work, including 24 units in early learning.

(b) By July 1, 2016, all Preschool for All teachers in programs that are selected and approved to become Preschool for All providers pursuant to Sections 14118 and 14135 shall have a baccalaureate degree and an early learning credential, as provided in Section 14112, or a multiple subject credential in the case of a person who received the credential prior to July 1, 2010, and who has 24 units in early learning.

(c) Prior to July 1, 2014, teachers in Preschool for All programs shall, at a minimum, meet the educational requirements of Title 5, Division 8, Chapter 1, Article 5, Section 80112 of the California Code of Regulations, as in effect as of January 1, 2005, and instructional aides in Preschool for All programs shall, at a minimum, meet the requirements of Title 5 of the California Code of Regulations, in effect as of January 1, 2005.

14112. By July 1, 2008, the Superintendent of Public Instruction, in collaboration with California public colleges and universities, including community colleges, shall develop an early learning credential consistent with the requirements of subdivisions (a) and (b) of Section 14111 and shall submit the credential to the Commission on Teacher Credentialing for approval and implementation. The Commission on Teacher Credentialing may also recognize other early learning credentials that are consistent with the requirements of subdivisions (a) and (b) of Section 14111.

14113. (a)(1) By January 1, 2008, the Superintendent of Public Instruction, in collaboration with California public college and university systems, including the community college system, and with private colleges and universities, shall establish a workforce development plan based on the county superintendents of schools’ assessment of the need for teachers and instructional aides for Preschool for All programs.

(2) Pursuant to this plan, California public college and university systems, including the community college system, may apply to the Superintendent of Public Instruction for funding from the Preschool for All Fund to develop, in consultation with other systems and in a manner that promotes articulation, college-level courses and degree programs in early learning, and to provide these courses and degree programs. Use of Preschool for All funds for these programs shall be limited to 10 years and shall not exceed a total cost of five hundred million dollars ($500,000,000) over the 10-year period. California public college and university systems, including the community college system, may redirect funding within their budgets to provide these courses and degree programs, provided, however, that the state shall not be obligated to provide additional funding for these purposes during the 10-year period. In order to avoid any need for the appropriation of General Fund revenues for this purpose, the 10-year period, the Superintendent of Public Instruction may allocate additional funds from the Preschool for All Fund or the Preschool for All Reserve Fund after the 10-year period only if California public college and university systems, including the community college system, incur costs above the costs they would ordinarily incur to meet the regular and ongoing needs of California’s students as a direct result of the Preschool for All Act.
(b) By July 1, 2007, the California Student Aid Commission, in consultation with the Superintendent of Public Instruction, shall establish a program for financial aid and other support for full-time or part-time students who are employed by qualified teaching and instructional aide staff becomes available in accordance with the timetable established by this Act. Use of Preschool for All funds for this program shall be limited to 10 years and shall not exceed a total cost of two hundred million dollars ($200,000,000) over the 10-year period. The financial aid and other support provided pursuant to this program shall be all of the following:

(1) Available, as a matter of preference, to students with the greatest financial need;

(2) Limited to students who commit to work in Preschool for All programs for a period of time commensurate with the total amount of state assistance they have received; and

(3) Available, as a matter of preference, to students who commit to work in geographical areas with the greatest need for Preschool for All teachers and instructional aides, and to students who have a demonstrated history of working in early learning programs.

14114. (a) Teachers and instructional aides in Preschool for All programs shall be paid increasing levels of compensation as they approach the standards established by Section 14111 and, after meeting those standards, they shall be compensated as set forth in each county’s plan pursuant to paragraph (13) of subdivision (b) of Section 14120.

(b) Preschool for All teachers who are employed to teach two Preschool for All sessions per day and Preschool for All instructional aides who are employed to work two Preschool for All sessions per day shall be considered full-time Preschool for All program employees for the purposes of the compensation, including pay and benefits, that they receive from Preschool for All funds.

14115. (a) In order to provide representation and collective bargaining rights for employees of Preschool for All provider employers, including public schools, charter schools, and other licensed preschool providers, and to establish uniform rights for employees and obligations of Preschool for All provider employers, it is the intent of this Act to establish uniform requirements and standards based on state and county funding, controls, accountability, and sanctions for all Preschool for All provider employers. Such state and county involvement and control includes but is not limited to the following: funding, governance, accountability, monitoring, reporting, program evaluation, teacher credentialing, teacher compensation, coordination with public local elementary schools and districts, sanctions, and removal of Preschool for All program providers.

(b) For the purposes of establishing union representation procedures and collective bargaining for employees of Preschool for All program providers, the Preschool for All program provider employer as a condition of receiving funding and pursuant to the terms of the agreement with the county superintendent of schools, the Superintendent of Public Instruction, or alternative local administrator as to conditions, controls and supervision of the Preschool for All Program, shall, in accordance with Section 14118, be considered a Preschool for All program employer as defined in subdivision (n) of Section 3540.1 of the Government Code, and Chapter 10.7 (commencing with Section 3540) of Division 4 of Title 1 of the Government Code shall apply to such employer.

(c) With respect to Preschool for All program employers that are not school districts or county offices of education, the scope of representation, as defined in Section 3543.2 of the Government Code, shall also include the discipline and dismissal of employees.

14116. (a) The Superintendent of Public Instruction shall administer the Preschool for All Act by reviewing and approving local plans and approving the distribution of funding to county superintendents of schools. The Superintendent of Public Instruction shall have authority to determine how to allocate administrative expenditures within the administrative cap established by Section 14113.

(b) In addition to the administrative responsibilities set forth in subdivision (a) of this section, the Superintendent of Public Instruction shall be responsible for targeted outreach to local communities, if he or she determines that such outreach, in addition to the outreach conducted pursuant to a county plan, is necessary to inform parents of preschool-age children within the county, especially parents in underserved communities, about the importance and availability of preschool, and about the process for enrolling their children.

(c) The Superintendent of Public Instruction shall be responsible for the following:

(1) Evaluating the statewide need for Preschool for All facilities;

(2) Reviewing and evaluating the counties’ facility plans and reserves;

(3) Ensuring that the counties’ facility reserve accounts together with the state facilities reserve fund, established by Section 14114, are sufficient to meet statewide anticipated facilities needs and ensuring that the state facilities reserve fund is allocated in a manner that ensures that the counties’ facility plans are implemented, provided that total statewide facilities costs for new construction, purchase, and renovation from the Preschool for All Fund shall not exceed two billion dollars ($2,000,000,000).

14117. (a) Within six months of the effective date of this Act, the Superintendent of Public Instruction shall adopt initial regulations to:

(1) Provide statewide preschool learning standards, guidelines, and instructional practices that are age and developmentally appropriate;

(2) Establish quality, access and fiscal accountability standards pursuant to this chapter;

(3) Govern the quality of services offered by preschool providers, consistent with, at a minimum, the provisions of this chapter and with the applicable provisions of Articles 6 (commencing with Section 8230), 7 (commencing with Section 8235), 8 (commencing with Section 8240), and 9 (commencing with Section 8250) of Chapter 2 of Part 6;

(4) Encourage and permit existing child care funds and other non-Preschool for All public funding streams to be used in coordination with Preschool for All funds to enhance the quality of, and to support, full-day programs for families who need it, provided that Preschool for All funds shall not be used for the Preschool for All portion of the day and not for full-day care;

(5) Establish a uniform statewide per-child allocation rate pursuant to Section 14134;

(6) Establish guidelines for submission of county plans pursuant to Article 4 (commencing with Section 14120), including the elements and format of the plan, and the criteria that the Superintendent of Public Instruction will apply to review and approve county plans submitted pursuant to Section 14121;

(7) Establish a fair process and criteria pursuant to which county superintendents of schools shall select Preschool for All program providers under Section 14118;

(8) Establish a process, including fiscal audits and programmatic evaluations, for the Superintendent of Public Instruction and county superintendents of schools to monitor quality, access, and fiscal accountability by the county’s program providers, and to impose timely and effective sanctions, up to and including removing and replacing program providers pursuant to this chapter, if the provider fails to guarantee access, quality, or fiscal accountability or fails to comply with the requirements of this Act, state standards, or any provision of law;

(9) Govern the county superintendents of schools’ collection and monitoring of uniform longitudinal data on Preschool for All enrollment, components and quality, costs and results;

(10) Limit the expulsion of children from Preschool for All programs; and

(11) Define the term “educational component equivalent to the requirements of the Preschool for All Act,” as used in subdivision (b) of Section 14135.

14118. (a) Each county superintendent of schools shall be responsible for planning, implementing, and monitoring a program that is designed to guarantee each eligible child who resides in that county a place in a quality Preschool for All program.

(2) A “quality Preschool for All program” shall mean a program that meets the requirements set forth in subdivision (e).

(b) Each county superintendent of schools shall administer Preschool for All programs that meet the requirements of this chapter. In addition, upon certification of the county plan by the Superintendent of Public Instruction
of Public Instruction pursuant to Section 14121 and consistent with the county’s plan, county superintendents of schools may operate Preschool for All programs and shall select and approve preschool program providers to provide preschool in the county pursuant to this chapter.

(c) Preschool for All program providers shall be selected from among any or all qualified program providers, including school districts, colleges, universities and community colleges, classroom-based charter schools that offer at least kindergarten through third grade, and other licensed preschool providers, including centers and family child care programs, provided that the preschool program provider complies with subdivision (c).

(d) County superintendents of schools shall ensure priority to programs with teachers and instructional aides with the highest qualifications and with consideration of the local priorities as defined in each county’s plan, including programs that:

(1) During the first four years after the effective date of this Act, serve children who reside within the attendance boundary of elementary schools whose most recent California Academic Performance Index statewide rankings were in deciles one through three, inclusive;

(2) Offer a curriculum that is based on age and developmentally-appropriate statewide preschool learning standards, guidelines, and instructional practices and that is coordinated to ensure continuity and articulation with kindergarten through third grade; and

(3) Offer quality professional development opportunities.

(e) All Preschool for All program providers must:

(1) Be licensed by the State Department of Social Services and meet and comply with the requirements of this Act and Preschool for All regulations;

(2) Be nonsectarian in their Preschool for All programs, admission policies, employment practices, and all other Preschool for All operations;

(3) Not discriminate against any child or his or her parent or guardian on the basis of ethnicity, national origin, gender, disability, or religion, or any other ground prohibited under federal or state constitutional or statutory law with respect to public elementary or secondary education;

(4) Not charge tuition for the Preschool for All portion of the day, except as provided in subdivision (d) of Section 14132;

(5) Admit all eligible students who wish to attend to the extent that space is available; and

(6) Comply with all of the requirements set forth in Section 14115.

14119. (a)(1) Notwithstanding Section 14118, in any county in which at least two hundred million dollars ($200,000,000) of public funds, in total, has been budgeted or committed on or before the effective date of this Act to fund a countywide program of voluntary preschool for children one year prior to kindergarten or in any county in which the voters have enacted a ballot measure on or before the effective date of this Act to fund a countywide program of voluntary preschool for children one year prior to kindergarten or in any county in which the votes have enacted a ballot measure on or before the effective date of this Act to fund a countywide program of voluntary preschool for children one year prior to kindergarten, the entity designated to administer the preschool program in that county shall be authorized to submit the plan for that county and shall, as long as the entity continues to administer the Preschool for All program in that county, be entitled to receive funds from the Preschool for All Fund, in lieu of the county superintendent of schools, and to provide services to the children in that county, provided that the plan complies with all of the requirements of this Act and is approved by the Superintendent of Public Instruction pursuant to Section 14121 and that the entity complies with all of the following:

(A) The Ralph M. Brown Act (Chapter 9 (commencing with Section 54950) of Part I of Division 2 of Title 5 of the Government Code);

(B) The California Public Records Act (Chapter 3.5 (commencing with Section 6250) of Division 7 of Title 1 of the Government Code); and

(C) The Political Reform Act of 1974 (Title 9 (commencing with Section 81000) of the Government Code).

(2) An entity that is authorized to administer a county Preschool for All program pursuant to this section shall exercise all of the authority and perform all of the responsibilities assigned to a county superintendent of schools pursuant to this Act, subject to the authority of the Superintendent of Public Instruction under this Act.

(3) In order to avoid duplication of effort, the entity may coordinate its administration of the county program with the county superintendent of schools.

(4) In the event that the entity elects not to submit the plan on behalf of the county, the county superintendent of schools shall submit the county’s plan and shall administer the county’s Preschool for All program.

(b) An entity that is authorized to administer a county Preschool for All program pursuant to this section or pursuant to Section 14121 shall be known as an “alternative local administrator.” When the term “county superintendent of schools” is used in this Act, the term includes an alternative local administrator.

Article 4. Planning

14120. (a)(1) By July 1, 2007, each county superintendent of schools shall prepare and submit a five-year community assessment and plan to the Superintendent of Public Instruction for review and approval pursuant to Section 14121.

(2) On an annual basis, each county superintendent of schools shall prepare and submit a report on the county’s progress pursuant to subdivision (b) of Section 14125 to the Superintendent of Public Instruction for review and approval pursuant to Section 14121.

(3) Every five years, each county superintendent of schools shall prepare and submit a new plan, provided, however, that the Superintendent of Public Instruction may direct the counties to stagger their submission of new plans.

(b) The five-year community assessment and plan shall be designed to:

(1) Provide Preschool for All programs that have age and developmentally appropriate goals for all children, that comply with all of the requirements of this Act, and that ensure that all children are ready to enter kindergarten;

(2) Guarantee quality, access, and fiscal accountability, pursuant to this chapter, of Preschool for All programs administered by the county superintendent of schools;

(3) Guarantee that, by September of 2010, all children within the county will have equal access to quality preschool programs;

(4) Guarantee that, by September of 2010, each eligible child shall have a specific space in a Preschool for All program while at the same time permitting parental choice among other Preschool for All programs to the maximum extent reasonable;

(5) Ensure that each eligible child has access to a program within, at most, the same distance of his or her home as the maximum distance between the home of a kindergarten child in the elementary school district in which the eligible child lives and the nearest public kindergarten;

(6) Ensure appropriate outreach to all communities in the county to inform parents of preschool-age children, especially parents in underserved communities, about the importance and availability of preschool, and about the process for enrolling their children;

(7) Recognize the central role parents must play in their children’s education and encourage parental involvement by providing multiple roles for parents and by helping parents understand how they can assist in the education of their children from preschool to grade 12;

(8) Ensure that Preschool for All programs are coordinated and combined with existing child care programs and other non-Preschool for All funded programs to maximize the extent to which the needs of families of preschool-age children, including the need for full-day child care consistent with the hours that adult family members work, are met, provided that Preschool for All funds shall only be used for the Preschool for All portion of the day and not for full-day care;

(9) Ensure that children with exceptional needs are identified and that their parents are provided with an opportunity for a developmental assessment of, and associated services for, their child, provided, however, that Preschool for All funds shall not be used to supplant state or federal funding for children with exceptional needs;

(10) Include a five-year estimate and projection of the preschool-age population down to the smallest demographic unit for which data is available and that projects over five years the percentage of children the county expects to serve; and

(IIA) Ensure that, during the first 10 years after the effective date of this Act, the county develops and implements a plan to construct, purchase or renovate facilities to serve enrolled children and to build capacity for eligible children, and that, as part of that plan, the county sets aside in a reserve account funds to facilitate implementation of that plan, subject to the following:
(PROPOSITION 82 CONTINUED)

(i) Only public entities may use funds from the Preschool for All Fund for the purchase, construction, or renovation of facilities, except as permitted in clause (ii). Title to any facilities constructed, purchased or renovated with such funds shall remain in the public sector to the same extent as required for public school facilities, and the facilities shall be dedicated to Preschool for All program use for as long as there is a need.

(ii) Preschool for All program providers, including providers that are not public entities, may use Preschool for All funds to engage in modest renovations of existing facilities, especially to ensure access to children who reside within the attendance boundary of elementary schools whose most recent California Academic Performance Index statewide rankings were in deciles one through three, inclusive, subject to the county superintendent of schools granting an application for funding for that purpose.

(B) The determination of the county superintendent of schools regarding the amount of funds required for the construction, purchase, and renovation of facilities shall be based on all of the following:

(i) An inventory of potentially available school space and licensed preschool or child care facilities, or both, within the county.

(ii) An analysis of the most cost-efficient manner of providing facilities, including use of existing appropriate public facilities wherever possible.

(iii) A five-year estimate and projection of the preschool-age population, that uses the smallest demographic unit for which data is available.

(C) Preschool for All program providers, including providers who are not public entities, may lease facilities using Preschool for All funds that they receive pursuant to their program provider agreement with the county.

(12) Ensure that, during the first four years after the effective date of this Act, and after setting aside funds in a facilities reserve account, priority in enrollment shall be given to children who reside within the attendance boundary of elementary schools whose most recent California Academic Performance Index statewide rankings were in deciles one through three, inclusive, and that funding priority shall be given to the highest quality programs that serve those children;

(13) Meet the need for qualified preschool teachers and instructional aides who are trained to meet the developmentally appropriate goals of the children they serve and who are compensated similarly to teachers and instructional aides in the K–12 public school system in that county for training and experience they gain after they have met the standards set by subdivisions (a) and (b) of Section 14111;

(14) Ensure, based on research, that English-language learners meet school readiness goals, including making progress towards learning the English language, by, among other things, providing qualified teachers and instructional aides to accomplish this goal;

(15) Coordinate with existing child care programs and services for children age four and younger in the county;

(16) Coordinate with local elementary schools and the school districts in which they are situated;

(17) Collect and monitor uniform longitudinal data on Preschool for All enrollment, components and quality, and costs and results across the county, including data consistent with statewide evaluation;

(18) Include a schedule for the distribution of the county's Preschool for All funds to Preschool for All program providers in the county based on a tiered payment system that provides an incentive to providers who make progress toward meeting the statewide quality standards and that takes into account other factors relevant to quality and access;

(19) Guarantee that the Preschool for All programs administered by the county superintendent of schools will comply with the requirements of this chapter, regulations adopted pursuant to this chapter, and other laws and regulations;

(20) Include a detailed budget that addresses the county's projected costs, including costs for classroom support, program planning and community outreach, workforce recruitment and training, monitoring, the purchase of equipment, and the construction, renovation, purchase, or lease of facilities.

(c)(1) Each county superintendent of schools shall establish a local Advisory Committee to ensure that parents, preschool administrators, teachers and other staff, early learning professionals, business leaders and other preschool advocates have opportunities to advise the assessment, planning, implementation, and evaluation process. The county superintendent shall also consult with local school districts.

(2)(A) Prior to submitting its plan to the Superintendent of Public Instruction pursuant to subdivision (a), each county superintendent of schools shall conduct at least one public hearing to obtain comments from the public.

(B) Prior to submitting its annual report to the Superintendent of Public Instruction pursuant to subdivision (a), each county superintendent of schools shall conduct at least one public hearing to obtain comments from the public.

14121. The Superintendent of Public Instruction shall review the plan and annual report required by Section 14120 and if the plan and report meet the requirements of this Act shall certify the plan's compliance to the Controller. For any fiscal year, the Controller shall not distribute funds from the Preschool for All Fund pursuant to Section 14134 to any county superintendent of schools unless and until the Superintendent of Public Instruction has certified the county plan's compliance for that fiscal year.

14122. (a) If a county is unable to timely comply with subdivision (b) of Section 14110 because the county, as a result of circumstances beyond its control, does not have sufficient facilities, the county superintendent of schools may apply to the Superintendent of Public Instruction for a one-year extension. The application, which shall be made available to the public and posted on the county superintendent of schools' Internet website, shall identify the steps the county superintendent of schools has taken to comply with subdivision (b) of Section 14110 and the circumstances that caused the need for the extension and shall explain why those circumstances are beyond the county's control. Upon receipt of an application, the Superintendent of Public Instruction shall conduct a public meeting in the county to obtain public comment regarding the county's application. Provided that the county superintendent of schools submits a plan to comply with subsection (b) of Section 14110, the Superintendent of Public Instruction may grant the extension. The Superintendent of Public Instruction's determination regarding the county's application shall be set forth in a public report, which shall be made available to the public and posted on the Superintendent's Internet website and which shall identify the steps the Superintendent of Public Instruction has taken to avoid the need for an extension. Counties shall be limited to two one-year extensions.

(b) Facilities constructed, acquired, or otherwise financed with Preschool for All funds shall be excluded from the existing school building capacity of a county office of education or school district pursuant to the Leroy F. Greene School Facilities Act of 1998, Chapter 12.5 (commencing with section 17070.10) of Part 10.

(c) A school district that is considering selling or leasing public school space shall include the need for Preschool for All facilities in the district in any needs assessment performed in connection with the proposed sale or lease.

Article 5. Accountability

14123. (a)(1) The Superintendent of Public Instruction shall monitor county superintendents of schools in their delivery of Preschool for All programs by, among other things, conducting fiscal audits and programmatic evaluations and imposing timely and effective sanctions, up to and including removing and replacing fiscal and administrative authority, in the event of a failure to guarantee access, quality, or fiscal accountability, or to comply with the requirements of this Act or the county's plan.

(2) If the Superintendent of Public Instruction determines that a county superintendent of schools is not adequately providing services required by this chapter, or is not complying with this chapter, with other laws, or with the county's plan, the Superintendent of Public Instruction may temporarily assume control of the county program until such failure is corrected, select and approve program providers, or appoint an alternative local administrator who shall exercise all of the authority and perform all of the responsibilities assigned to the county superintendent of schools pursuant to this Act, subject to the authority of the Superintendent of Public Instruction under this Act.

(3) The Superintendent of Public Instruction shall also have the authority to remove a program provider in any county, if the provider fails to guarantee access, quality, or fiscal accountability, or fails to...
comply with the requirements of this Act, state standards or any provision of law, or to add a program provider in order to ensure compliance with the requirements of this Act or the county plan.

(b) The Superintendent of Public Instruction shall collect and monitor uniform longitudinal data on Preschool for All programs quality and components, costs, and results across all California counties. School districts shall be required to provide longitudinal data at the request of the Superintendent of Public Instruction.

(c) In each county or region, the Superintendent of Public Instruction shall appoint an independent Parental Advocate. The Parental Advocate shall attend meetings of the local Advisory Committee, and establish effective methods, responsive to parents and others, for soliciting concerns, including but not limited to local access and quality, and for expediting the resolution of such concerns on behalf of parents. The Parental Advocate shall ensure that parents can access the Parental Advocate’s services by engaging in outreach appropriate for parents from communities being served. The Parental Advocate shall report to the office of the Superintendent of Public Instruction, who shall allocate funds to the Parental Advocate in each county or region pursuant to Section 14134 based on the population of preschool-eligible children in each county, with a maximum and minimum amount determined by the Superintendent of Public Instruction, to ensure the effectiveness of the Parental Advocate.

1424. (a) Subject to the approval of, and consistent with regulations adopted by, the Superintendent of Public Instruction, each county superintendent of schools shall establish a process, including fiscal audits and programmatic evaluations, for monitoring access, quality, and fiscal accountability by the county’s program providers and for imposing timely and effective sanctions, up to and including removing and replacing program providers if the provider fails to guarantee access, quality or fiscal accountability or fails to comply with the requirements of this Act, state standards or any provision of law.

(b) For preschool programs operated by the county superintendent of schools, the Superintendent of Public Instruction shall perform the duties imposed on the county superintendent of schools in this section, consistent with the county’s process for monitoring access, quality, and fiscal accountability.

1425. (a) Each county superintendent of schools shall prepare and file with the Superintendent of Public Instruction an annual, independent audit of the funds received from the Preschool for All Fund. The audit may be prepared separately or as part of any annual audit required by the state. It shall show how the funds were spent by category and program.

(b) Each county superintendent of schools shall prepare and file with the Superintendent of Public Instruction an annual report regarding the county’s progress in serving eligible children in quality Preschool for All programs and satisfying the components of the county’s plan, including the enrollment rate of preschool-age children in Preschool for All programs in the county.

(c) The Superintendent of Public Instruction shall review and, if satisfactory, approve the audit and report. If the Superintendent of Public Instruction determines that the audit or report is unsatisfactory, he or she shall return it to the county superintendent for amendment. If, after the county superintendent has had an opportunity to submit an amended audit or report, the Superintendent of Public Instruction determines that the audit or report is unsatisfactory, he or she shall have the right to exercise the authority provided in Section 14123. County superintendents of schools and the Superintendent of Public Instruction shall post the audits and reports required pursuant to this section on their Internet web sites and shall provide copies of the audits and reports to the Preschool for All Accountability Oversight Committee, established in Section 14129.

14126. (a) The Superintendent of Public Instruction shall annually prepare a clear and comprehensive report, which shall be posted on the Superintendent of Public Instruction’s Internet web site and provided to the Preschool for All Accountability Oversight Committee established in Section 14129, of the following:

1. The status of each county’s use of Preschool for All funds, showing the total amount allocated to each county and the expenditures made against those allocations.
2. An assessment of each county’s progress in serving eligible children in quality Preschool for All programs and meeting the components of the county’s plan.
3. The status of the Superintendent of Public Instruction’s use of Preschool for All funds for the purposes set forth in subdivision (a) of Section 14134 and Section 14130, showing the total amount allocated and the expenditures made against those allocations.

(b) By July 1, 2012, the Superintendent of Public Instruction shall identify, based on the counties’ annual progress report, those counties for which preschool enrollment rates are significantly lower than the state average and shall conduct a programmatic evaluation in each such county to determine whether the county superintendent of schools has complied with the requirements of this Act.

14127. (a) After a period of time sufficient to effectively measure longitudinal results, and as necessary thereafter, the Governor shall engage a qualified neutral evaluator to conduct a statewide fiscal audit and programmatic evaluation of the Preschool for All program. The Governor may also engage a qualified neutral evaluator to conduct a fiscal audit and programmatic evaluation of the Preschool for All program in any county.

(b) A programmatic evaluation conducted pursuant to this section shall include, but shall not be limited to, an assessment of:
1. Program integrity, including consideration of access, quality, equity and the consistency of the program with this Act; or, in the case of an individual county, with this Act and with the county’s plan;
2. The longitudinal effect of the Preschool for All program;
3. The effectiveness of various components of preschool;
4. The cost/benefit ratio of the investment in preschool to society and for the participants over time;
5. The quality of the Preschool for All infrastructure and its ability to meet the goals of the Preschool for All Act;
6. Awareness and engagement of parents about the overall structure and effectiveness of the program;
7. The county’s process for selecting and approving Preschool for All program providers, including the county’s compliance with the requirements of this Act and the county’s plan;
8. The effectiveness of financial aid and other support to students pursuing courses and degrees in early learning in ensuring a qualified teaching and instructional aide staff for Preschool for All programs;
9. The effectiveness of courses and degrees in early learning developed by California public colleges and universities pursuant to this Act in ensuring a qualified teaching and instructional aide staff for Preschool for All programs; and
10. Whether Preschool for All program providers are compensating their teachers and instructional aides in a manner that is similar to teachers and instructional aides in the K–12 public school system in that county for training and experience they gain after they have met the standards set by subdivisions (a) and (b) of Section 14111.

(c) Audits and evaluations conducted pursuant to this section shall be reported to the Legislature and the Superintendent of Public Instruction and posted on the Superintendent of Public Instruction’s Internet web site and shall be paid for out of the Preschool for All Fund.

14128. The Legislature shall set penalties, including fines, and/or criminal penalties for administrators who willfully misuse funds appropriated and allocated pursuant to Section 4 of Article IX of the California Constitution or who willfully cause the cap on expenditures for administrative purposes set forth in Section 14130 to be exceeded.

14129. (a) The Preschool for All Accountability Oversight Committee is hereby established and shall be chaired by the Controller. The Committee shall, on an annual basis:
1. Review the annual report prepared by the Superintendent of Public Instruction pursuant to Section 14126 and the annual independent audit and report prepared by each county superintendent of schools pursuant to Section 14125;
2. Review fiscal audits and programmatic evaluations conducted pursuant to Section 14127 and longitudinal data collected pursuant to subdivision (b) of Section 14123; and
3. Make public recommendations to the Superintendent of Public Instruction and the Legislature regarding the effective implementation and operation of the Preschool for All Act, including, but not limited to, ensuring access, quality, and fiscal accountability.

(b) The Governor, the Lieutenant Governor, the Controller, the Treasurer, the Attorney General, the Senate Committee on Rules, and the Speaker of the Assembly shall appoint members of the Committee as follows:
(PROPOSITION 82 CONTINUED)

1. The Governor shall appoint an early learning professional representative and a higher education representative.

2. The Lieutenant Governor shall appoint a parent representative and a public kindergarten through grade 12 administrator representative.

3. The Controller shall appoint a preschool administrator representative.

4. The Treasurer shall appoint a business representative.

5. The Attorney General shall appoint a preschool advocate representative.

6. The Senate Committee on Rules shall appoint a preschool teacher or instructional aide representative.

7. The Speaker of the Assembly shall appoint a public kindergarten through grade 12 teacher representative.

(4) The Treasurer shall appoint a business representative.

(b) During the 10 years after the effective date of this Act, the Superintendent of Public Instruction shall, on an annual basis, determine the amount of funds necessary to ensure that the Preschool for All Reserve Fund contains, by the end of the 10th year, funds equal to one year’s expenses for the Preschool for All Act at full implementation and shall direct the Controller to transfer that amount from the Preschool for All Fund to the Preschool for All Reserve Fund.

(2) Thereafter, the Superintendent of Public Instruction shall, on an annual basis, determine the amount of funds necessary to maintain in the Preschool for All Reserve Fund an amount equal to one year’s expenses for the Preschool for All Act at full implementation and shall direct the Controller to transfer that amount from the Preschool for All Fund to the Preschool for All Reserve Fund, except as follows:

(A) In any year in which the balance in the Preschool for All Reserve Fund falls below one year’s operating expenses at full implementation as the result of the allocation of funds from the Preschool for All Reserve Fund pursuant to subdivision (c), Preschool for All funds shall not be allocated to the Preschool for All Reserve Fund that year.

(B) Upon the Superintendent of Public Instruction’s determination that the circumstances that required the allocation of funds pursuant to subdivision (c) of this section no longer exist, the Superintendent of Public Instruction shall, on an annual basis, determine the amount of funds necessary to ensure that the Preschool for All Reserve Fund contains, as soon as possible, but not later than the end of the eighth year following the determination, funds equal to one year’s expenses for the Preschool for All Act at full implementation and shall direct the Controller to transfer that amount from the Preschool for All Fund to the Preschool for All Reserve Fund.

(c) In any year in which the state experiences a decline in the uniform statewide per-child allocation rate pursuant to Section 14134 such that the allocation of funds is insufficient to maintain quality and access for all children, the Superintendent of Public Instruction may, to further the purposes of this Act, direct the Controller to allocate funds from the Preschool for All Reserve Fund to the Preschool for All Fund.

(d)(1) The Superintendent of Public Instruction shall declare that a Preschool for All funding emergency exists if the balance in the Preschool for All Reserve Fund is projected to fall below 10 percent of the average annual costs of the program, excluding the costs incurred pursuant to subdivision (b) of this section and Section 14134, during the three preceding fiscal years for which data is available.

(2) In the event of a Preschool for All funding emergency, as defined in subparagraph (1), the Legislature may not use General Fund revenues to fund this program; however, the Legislature may, by a vote and with approval by the Governor, for a single year, as permitted by subdivision (a) of Section 4 of Article IX of the California Constitution, institute a parent contribution.

(3) The Superintendent of Public Instruction shall ensure that no child shall be denied access based upon an ability to pay.

14133. (a) Funds appropriated pursuant to Section 8 of Article XVI of the California Constitution and other funds dedicated to school districts and county offices of education other than by this Act shall not be required to fund the programs provided pursuant to the Preschool for All Act.

(b) Nothing in this Act shall be construed to create or imply an obligation to fund, or a right to, transportation or full-day care.

14134. (a)(1) After setting aside the funds allocated to the Preschool for All Reserve Fund, established pursuant to Section 14132, the Superintendent of Public Instruction shall determine the amount of funds necessary to:

(A) Achieve a qualified workforce by establishing a workforce development plan, developing and providing college-level courses and degree programs in early learning, and by establishing a financial aid program pursuant to Section 14113;

(B) Create and implement an early learning credential pursuant to Section 14112;

(C) Ensure that, in each county or region, the Parental Advocate has the funds necessary to carry out his or her responsibilities under subdivision (c) of Section 14123;

(D) Engage in public outreach pursuant to subdivision (b) of Section 14116;

(E) Monitor and audit county programs pursuant to this Act; and

(F) Fund a state-level facilities reserve fund, which is hereby established in the State Treasury, during the first 10 years after the effective date of this Act, in order to ensure that counties comply with subdivision (b) of Section 14110 and to ensure access and quality. The Superintendent of Public Instruction may allocate moneys from this fund, consistent with paragraph (3) of subdivision (c) of Section 14116, to provide additional funding to counties whose per child allocation cannot, consistent with fair access for the county’s children, meet the county’s facility needs, as demonstrated by the county’s plan pursuant to paragraph (11) of subdivision (b) of Section 14120.

(2) Based on the determination required pursuant to paragraph (1), the Superintendent of Public Instruction shall authorize the Controller to disburse funds from the Preschool for All Fund to carry out the purposes of this subdivision.

(b) All other funds shall, on an annual basis, be allocated to a fund established by the Controller for each county based on a uniform statewide per-child allocation rate, established by the Superintendent of Public Instruction, for preschool-eligible children in the county, for the period from July 1, 2006, through July 1, 2016. The Superintendent of Public Instruction shall authorize the Controller to disburse sufficient funds, as determined by the Superintendent of Public Instruction, to each county from that county’s account, to make expenditures, as approved in the county’s plan, to meet the requirements of this Act by serving enrolled children and by building capacity for eligible children. If a county fails to spend funds according to its approved plan, the Superintendent of Public Instruction may direct the Controller to return those funds to the Preschool for All Fund.

(c) After July 1, 2016, the highest priority for funding shall be to serve children in Preschool for All programs. Therefore, the Controller shall, on an annual basis, allocate funds from the Preschool for All Fund to each county’s account based on a uniform statewide per-child allocation.
rate, established by the Superintendent of Public Instruction, for children enrolled in Preschool for All programs in that county. The Superintendent of Public Instruction shall authorize the Controller to disburse sufficient funds, as determined by the Superintendent of Public Instruction, to each county from that county’s account to make expenditures approved in the county’s plan. However, prior to the allocation of funds, the Superintendent of Public Instruction shall first determine, and shall direct the Controller to set aside, the amount of funds necessary to:

1. Carry out the purposes of subdivision (a); and
2. Ensure that counties whose costs, as approved in the county’s plan, exceed their allotment as the result of circumstances beyond the county’s control, have the resources necessary to serve enrolled children and to build capacity for eligible children. From this set-aside amount, the Superintendent of Public Instruction may allocate sufficient funds to those counties to make the expenditures approved in their plans.

14135. (a) A county superintendent of schools shall select and approve the providers of the following programs if the providers apply to participate in the county’s Preschool for All program and they meet Preschool for All program requirements:

1. The federal Head Start program.
2. Child Care and Development Services Act (Chapter 2 (commencing with Section 8200) of Part 6) programs, including all of the following:
   A. Migrant child care and development programs pursuant to Article 6 (commencing with Section 8230) of Chapter 2 of Part 6;
   B. State preschool programs, both part-day and full-day, pursuant to Article 7 (commencing with Section 8235) of Chapter 2 of Part 6;
   C. General child care and development programs pursuant to Article 8 (commencing with Section 8240) of Chapter 2 of Part 6;
   D. Family child care home education networks pursuant to Article 8.5 (commencing with Section 8245) of Chapter 2 of Part 6;
   E. Child care and development services for children with exceptional needs pursuant to Article 9 (commencing with Section 8250) of Chapter 2 of Part 6; and
   F. Campus child care programs reimbursed pursuant to Section 8330.

(b) Participating programs shall be entitled to a quality enhancement payment equal to the difference between the per-child amount for Preschool for All program providers in that county for which they would qualify and the average per-child amount of state and federal dollars already received by these programs for that portion of the day for which the program provides an educational component equivalent to the requirements of the Preschool for All Act. State and federal funding for the non-educational components of the program shall not be included in this calculation.

(c) Moneys in the Preschool for All Fund or in any other fund established pursuant to this Act shall not be used to supplant state funds for the Child Care and Development Services Act (Chapter 2 (commencing with Section 8200) of Part 6).

Section 8. Section 17041.1 is added to the Revenue and Taxation Code, to read:

17041.1. For each taxable year beginning on or after January 1, 2007, in addition to any other taxes imposed by this part, an additional tax at the rate of 1.7 percent shall be imposed on that portion of a taxpayer’s taxable income in excess of any of the following:

(a) Four hundred thousand dollars ($400,000) in the case of an individual who is not a married individual, or a married individual who does not make a single return jointly with his or her spouse;
(b) Five hundred and forty-four thousand and four hundred and sixty-seven dollars ($544,467) in the case of a head of household; and
(c) Eight hundred thousand dollars ($800,000) in the case of a married couple who make a joint return.

(d) Notwithstanding Section 13340 of the Government Code, the proceeds of the tax imposed by this section shall be deposited in the Preschool for All Fund and shall be continuously appropriated, without regard to fiscal year, solely for the purposes of the Preschool for All Act.

(e) Based on the procedures set forth in Section 19602.5, the Franchise Tax Board, in consultation with the Legislative Analyst, shall, by November 15, 2006, establish by rule and a mechanism for adjustment that permits estimated revenue from the additional tax imposed by this section to be transferred by the Controller to the Preschool for All Fund on a monthly basis, subject to an adjustment based on the procedures set forth in Section 19002.5 to account for any difference between estimated revenues and actual revenues.

Section 9. Section 19602 of the Revenue and Taxation Code is amended to read:

19602. Except for amounts collected or accrued under Sections 17935, 17941, 17948, 19532, and 19561, and revenues deposited pursuant to Section 19602.5, and revenues collected pursuant to Section 17041.1, all moneys and remittances received by the Franchise Tax Board as amounts imposed under Part 10 (commencing with Section 17003), and related penalties, additions to tax, and interest imposed under this part, shall be deposited, after clearance of remittances, in the State Treasury and credited to the Personal Income Tax Fund.

Section 10. Section 3540.1 of the Government Code is amended to read:

3540.1. As used in this chapter:
(a) “Board” means the Public Employment Relations Board created pursuant to Section 3541.
(b) “Certified organization” or “certified employee organization” means an organization which has been certified by the board as the exclusive representative of the public school employees in an appropriate unit after a proceeding under Article 5 (commencing with Section 3544).
(c) “Confidential employee” means any employee who is required to develop or present management positions with respect to employer-employee relations or whose duties normally require access to confidential information that is used to contribute significantly to the development of management positions.
(d) “Employee organization” means any organization which includes employees of a public school employer and which has as one of its primary purposes representing those employees in their relations with that public school employer. “Employee organization” shall also include any person of the organization authorized to act on its behalf.
(e) “Exclusive representative” means the employee organization recognized or certified as the exclusive negotiating representative of certified or classified employees in an appropriate unit of a public school employer.
(f) “Impasse” means that the parties to a dispute over matters within the scope of representation have reached a point in meeting and negotiating at which their differences in positions are so substantial or prolonged that future meetings would be futile.
(g) “Management employee” means any employee in a position having significant responsibilities for formulating district policies or administering district programs. Management positions shall be designated by the public school employer subject to review by the Public Employment Relations Board.
(h) “Meeting and negotiating” means meeting, conferring, negotiating, and discussing by the exclusive representative and the public school employer in a good faith effort to reach agreement on matters within the scope of representation and the execution, if requested by either party, of a written document incorporating any agreements reached, which document shall, when accepted by the exclusive representative and the public school employer, become binding upon both parties and, notwithstanding Section 3543.7, is not subject to subdivision 2 of Section 1667 of the Civil Code. The agreement may be for a period of not to exceed three years.
(i) “Organizational security” is within the scope of representation, and means either of the following:
(1) An arrangement pursuant to which a public school employee may decide whether or not to join an employee organization, but which requires him or her, as a condition of continued employment, if he or she does join, to maintain his or her membership in good standing for the duration of the written agreement. However, an arrangement may not deprive the employee of the right to terminate his or her obligation to the employee organization within a period of 30 days following the expiration of a written agreement.
(2) An arrangement that requires an employee, as a condition of continued employment, either to join the recognized or certified employee organization, or to pay the organization a service fee in an amount not to exceed the standard initiation fee, periodic dues, and general assessments.
of the organization for the duration of the agreement, or a period of three
years from the effective date of the agreement, whichever comes first.

(j) “Public school employee” or “employee” means any person
employed by any public school employer except persons elected by
popular vote, persons appointed by the Governor of this state, management
employees, and confidential employees.

(k) “Public school employer” or “employer” means the governing
board of a school district, a school district, a county board of education,
a county superintendent of schools, or a charter school that has declared
itself a public school employer pursuant to subdivision (b) of Section
47611.5 of the Education Code, and shall include any “public school
employer” or “employer” that is subject to, and receives funding under,
the Preschool for All Act.

(l) “Recognized organization” or “recognized employee
organization” means an employee organization which has been recognized
by an employer as the exclusive representative pursuant to Article 5
(commencing with Section 3544).

(m) “Supervisory employee” means any employee, regardless of
job description, having authority in the interest of the employer to hire,
transfer, suspend, lay off, recall, promote, discharge, assign, reward, or
discipline other employees, or the responsibility to assign work to and
direct them, or to adjust their grievances, or effectively recommend that
action, if, in connection with the foregoing functions, the exercise of that
authority is not of a merely routine or clerical nature, but requires the use
of independent judgment.

(n)(1) “Preschool for All program employer” or “employer” means
a licensed preschool provider employer that is subject to, and receives
funding under, the Preschool for All Act.

(2) “Preschool for All program employee” or “employee” means an
employee of a “Public employer” or “employer” as defined in subdivision
(k) or a “Preschool for All program employer” as defined in paragraph
(l).

(3) “Employee organization” under the “Preschool for All Program”
shall mean an employee organization as defined in subdivision (d), or any
employee organization which includes employees of a licensed preschool
provider employer that is subject to, and receives funding under, the
Preschool for All Act and has as one of its primary purposes representing
those employees in their relations with their “Preschool for All Program”
employer. “Employee organization” shall also include any person such
organization authorizes to act on its behalf.

(4) For purposes of coverage, “Preschool for All program
employers,” “Preschool for All program employees,” and “Preschool for
All program employee organization,” all as defined in this section, shall
be included in all sections of this chapter.

Section 11. Effective Date.

This Act shall take effect the day after the election at which it is
approved; provided, however, that if the personal income tax for the income
brackets specified in Section 8 of this Act is increased by the same rate as
the Preschool for All Act, or by a higher rate, prior to June 6, 2006, this Act
shall not take effect until January 1, 2010. If, for any reason, the effective
date of this Act is delayed, all deadlines in this Act shall be extended for a
period of time commensurate with the delay.

Section 12. Legal Challenge.

Any challenge to the validity of this Act must be filed within six
months of the effective date of this Act.

Section 13. Amendment.

The statutory provisions of this Act may be amended to carry out its
purpose and intent by statutes requiring a 2/3 vote for enactment.

Section 14. Severability.

If any provision of this Act or the application thereof to any person
or circumstances is held invalid, that invalidity shall not affect other
provisions or applications of this Act which can be given effect without
the invalid provision or application, and to this end the provisions of this
Act are severable.

Section 15. Conflicting Initiatives.

In the event that this measure and another initiative measure or
measures establishing voluntary universal preschool or increasing
personal income tax rates shall appear on the same statewide election
ballot, the provisions of the other measure or measures shall be deemed
to be in conflict with this measure. In the event that this measure receives
a greater number of affirmative votes, the provisions of this measure shall
prevail in their entirety, and the provisions of the other measure shall be
null and void.
COUNTY ELECTIONS OFFICIALS

Alameda County
1225 Fallon Street, Room G-1
Oakland, CA 94612
510-272-6933
http://www.acgov.org/rov/

Alpine County
P.O. Box 158
Markleeville, CA 96120
530-694-2281
www.alpinecountyca.com

Amador County
500 Argonaut Lane
Jackson, CA 95642
209-223-6465
www.co.amador.ca.us

Butte County
25 County Center Drive, Suite I
Oroville, CA 95965-3375
530-538-7761
http://clerk-recorder.buttecounty.net

Calaveras County
891 Mountain Ranch Road
San Andreas, CA 95249
209-754-6376
www.co.calaveras.ca.us

Colusa County
546 Jay Street, Suite 200
Hall of Records
Colusa, CA 95932
530-458-0500
www.colusacounty clerk.com/elections/

Contra Costa County
524 Main Street
Martinez, CA 94553
925-646-4106
cocovote.us

Del Norte County
981 H Street, Room 160
Crescent City, CA 95526
707-463-4371
www.co.mendocino.ca.us/acr/elections.htm

Glenn County
516 W. Sycamore St., 2nd Floor
Willows, CA 95988
530-934-6414
www.countyofglenn.net/elections/home_page.asp

Humboldt County
3033 H Street, Room 20
Eureka, CA 95501
707-445-7678 or 707-445-7481
www.co.humboldt.ca.us/election

Imperial County
940 Main Street, Suite 202
El Centro, CA 92243
760-482-4226
http://icvoters.org

Inyo County
168 N. Edwards Street
P.O. Box F
Independent, CA 93526
760-878-0224

Kern County
1115 Truxtun Avenue
Bakersfield, CA 93301
661-868-3590
www.co.kern.ca.us/elections/

Kings County
1400 W. Lacey Blvd.
Hanford, CA 93230
559-582-3211 ext. 4401
www.countyofkings.com/acr/elections/index.htm

Lake County
255 N. Forbes Street, Room 209
Lakeport, CA 95453-4718
707-263-2372
www.co.lake.ca.us

Lassen County
220 S. Lassen Street, Suite 5
Susanville, CA 96130
530-251-8217
http://clerk.lassen county.org/registrar.htm

Los Angeles County
12400 Imperial Highway
Norwalk, CA 90650-8350
800-815-2666 or 562-466-1310
www.lavote.net

Madera County
209 W. Yosemite Ave.
Madera, CA 93637
559-675-7720 or 800-435-0509
www.madera-county.com/countyclerk/index.html

Marin County
3501 Civic Center Drive, Room 121
San Rafael, CA 94903
415-499-6456
www.marinvotes.org

Mariposa County
4982 10th Street
P.O. Box 247
Mariposa, CA 95338
209-966-2007
http://www.mariposacounty.org/

Mono County
74 School St., Annex I
Bridgeport, CA 93517
760-932-5537
monocounty.ca.gov

Monterey County
P.O. Box 4400
Salinas, CA 93950
831-796-1499
www.montereycountyelections.us

Napa County
900 Combs Street, Suite 256
Napa, CA 94559
707-253-4321
www.co.napa.ca.us

Nevada County
10433 Willow Valley Road, Suite E
Nevada City, CA 95959
530-265-1298
www.mynevadacounty.com/elections

Nevada County
10433 Willow Valley Road, Suite E
Nevada City, CA 95959
530-265-1298
www.mynevadacounty.com/elections

Orange County
P.O. Box 11298
Santa Ana, CA 92711
714-567-7600
www.ocvote.com
HAVE YOU MOVED? ★★★

When you move to a new address, you should update your voter registration. This is important so that you may receive election information in the mail, and to ensure you may vote for all of the appropriate candidates and measures.

If your voter registration does not reflect your current address, your name will not be on the list of voters at the polling place, but you can request a “provisional” ballot. This is just like a regular ballot, but it is inserted into a special envelope and will only be counted after the elections official checks to make sure you are properly registered to vote. Be sure to sign the envelope!

The last day to register to vote for the June 6, 2006 Primary Election is May 22, 2006.

(NOTE: If you moved to your new address after May 22, you can return to your old polling place to vote.)

SERVE AS A POLLWORKER ON ELECTION DAY ★★★

You can serve as a pollworker if you are:

1. A Registered Voter, or
2. A High School Student, who:
   • is a United States citizen
   • is at least 16 years old at the time he or she will be serving
   • is a senior with a GPA of at least 2.5
   • is a student in good standing at a public or private school

You can take time off work to serve as a pollworker, without losing pay, if:

• you are a state employee
• you provide adequate notice to your department, and your manager or supervisor approves the request

In addition to gaining experience, pollworkers can earn extra money for their valuable service on Election Day. Contact your local elections official for more information on becoming a pollworker.

AUDIO VERSION ★★★

The Secretary of State’s office produces an audiocassette-recorded version of the Voter Information Guide for the visually impaired in the following languages: English, Spanish, Chinese, Vietnamese, Tagalog, Japanese, and Korean.

Audiocassettes can be obtained by calling your local public library or by calling 1-800-345-VOTE. In addition, audiocassettes can be ordered online at http://www.ss.ca.gov/elections/elections_audio.htm.
1. You have the right to cast a ballot if you are a valid registered voter.
   A valid registered voter means a United States citizen who is a resident in this state, who is at least 18 years of age and not in prison or on parole for conviction of a felony, and who is registered to vote at his or her current residence address.

2. You have the right to cast a provisional ballot if your name is not listed on the voting rolls.

3. You have the right to cast a ballot if you are present and in line at the polling place prior to the close of the polls.

4. You have the right to cast a secret ballot free from intimidation.

5. You have the right to receive a new ballot if, prior to casting your ballot, you believe you made a mistake. If at any time before you finally cast your ballot, you feel you have made a mistake, you have the right to exchange the spoiled ballot for a new ballot. Absentee voters may also request and receive a new ballot if they return their spoiled ballot to an elections official prior to the closing of the polls on election day.

6. You have the right to receive assistance in casting your ballot, if you are unable to vote without assistance.

7. You have the right to return a completed absentee ballot to any precinct in the county.

8. You have the right to election materials in another language, if there are sufficient residents in your precinct to warrant production.

9. You have the right to ask questions about election procedures and observe the elections process.
   You have the right to ask questions of the precinct board and election officials regarding election procedures and to receive an answer or be directed to the appropriate official for an answer. However, if persistent questioning disrupts the execution of their duties, the board or election officials may discontinue responding to questions.

10. You have the right to report any illegal or fraudulent activity to a local elections official or to the Secretary of State’s Office.

If you believe you have been denied any of these rights, or if you are aware of any election fraud or misconduct, please call the Secretary of State’s confidential toll-free Voter Protection Hotline at 1-800-345-VOTE (8683).

Information on your voter registration affidavit will be used by elections officials to send you official information on the voting process, such as the location of your polling place and the issues and candidates that will appear on the ballot. Commercial use of voter registration information is prohibited by law and is a misdemeanor. Voter information may be provided to a candidate for office, a ballot measure committee, or other person for election, scholarly, journalistic, political, or governmental purposes, as determined by the Secretary of State. Driver’s license and social security numbers, or your signature as shown on your voter registration card, cannot be released for these purposes. If you have any questions about the use of voter information or wish to report suspected misuse of such information, please call the Secretary of State’s Voter Protection and Assistance Hotline at 1-800-345-VOTE.

Certain voters facing life-threatening situations may qualify for confidential voter status. For more information, please contact the Secretary of State’s Safe At Home program or visit the Secretary of State’s Web site at www.ss.ca.gov.
For additional copies of the Voter Information Guide in any of the following languages, please call:

English: 1-800-345-VOTE (8683)
Español/Spanish: 1-800-232-VOTA (8682)
日本語/Japanese: 1-800-339-2865
Việt ngữ/Vietnamese: 1-800-339-8163
Tagalog/Tagalog: 1-800-339-2957
中文/Chinese: 1-800-339-2857
한국어/Korean: 1-866-575-1558
TDD: 1-800-833-8683

In an effort to reduce election costs, the State Legislature has authorized the State and counties to mail only one guide to addresses where more than one voter with the same surname resides. You may obtain additional copies by contacting your county elections official or by calling 1-800-345-VOTE.